Chapter 6 - Tier 2 Specific Issues and Assessments

At this point, issues have already been identified and recommended for further examination. The Tier 2 worksheets are designed to educate and guide individuals (regardless of their level of experience or expertise with a specific issue) through a detailed examination of issues faced by their community. They have been complied by experts from across the state with years of experience addressing community needs. They have been designed specifically for the communities and the community structures of New York State. Their function is educational and their focus is on implementation. They have been condensed and consolidated to make the process as quick and easy as possible. They contain options that have a track record for success. They list additional resources for understanding and addressing community needs.

The worksheets use plain language. They attempt to phrase questions in a way that makes answering them easy. There are formatted in a logical order that guides you through a simplified process:

- Find out more about the issues.
- Answer some questions.
- Review the causes.
- Review the impacts.
- Review the strategies that can address the issues.
- Pick from a variety of management options ways you might like to address the issue.
- Discuss barriers that might have to be overcome to address the issue.
- Determine what community assistance may be needed to address the issue.

Once completed you are ready for the next Tiers.

The following sections that cover specific issues were designed with CEM's overall watershed-based approach in mind, but they can also be standalone worksheets. Not every community will examine all of the specific issues covered by CEM. By doing Tier 1 or addressing a specific inquiry, you should be able to determine which worksheet(s) are needed.

Tier 2A 6.1	Community Involvement/Roles Overview Worksheet - Community Capacity Assessment
Tier 2B	Specific Issues and Assessments
6.4	Worksheet - Farmland Protection
6.5	Worksheet - Onsite Wastewater Treatment Management
6.6	Worksheet - Stormwater Management
6.7	Worksheet - Flooding
6.8	Worksheet - Drinking Water Source Protection
6.9	Worksheet - Highway & ROW Maintenance
6.10	Worksheet - Sustainable Development
6.11	Worksheet - Terrestrial F&W Habitat Management
6.12	Worksheet - Aquatic F&W Habitat Management
6.13	Worksheet - Marinas and Recreational Boating

In the future there may be additional worksheets on specific issues. Your guidance, feedback, opinions and needs will direct future efforts. If you have encountered or regularly work with other issues not covered by CEM and would like to see these issues put into worksheet format or have any other ideas for future materials, please let us know.

Potential Future Topics:

Forestry - Mining Operations - Transportation - Parks and Recreation Stream Corridors & Stream Bank Stabilization -

Ideas:

6.1 Community Capacity Assessment

Some of the issues covered in Tier 2 are managed or handled by different groups or individuals in a community. They can assist your CEM efforts in the following ways:

- Determining how current environmental activities are being managed.
- Understanding how the community functions.
- Understanding inter/intra-community communication.
- Answering specific Tier 2B worksheet questions.
- Supporting, guiding and assisting future efforts.

The Community Capacity Assessment Worksheet works to assess a community's current ability to address water quality and other natural resource concerns by determining who these groups/individuals are, what is their area(s) of expertise, what training they have received, what efforts are currently underway and their status, who has regulatory authority over specific issues and who may be able to assist with a community's CEM efforts from outside of the community.

Sections of the Community Capacity Assessment Worksheet include:

- Local responsibilities
- Status of planning efforts
- Current regulatory authority
- Outside sources of assistance

After completing the Community Capacity Assessment Worksheet you will have a good idea of the community's infrastructure and staff. Some of the goals of CEM can be achieved simply by improving communications within these groups. Understanding the "players" and their roles will improve your ability to empower them. Ultimately enhancing everyone's efforts to bring about positive change.

Tier 2A - Community Capacity Assessment Worksheet

COMMUNITY ENVIRONMENTAL MANAGEMENT



COMMUNITY CAPACITY ASSESSMENT

(Assessing a community's current ability to address water quality and other natural resource concerns)

LOCAL RESPONSIBILITY

Please indicate in the table below who has responsibility in your community for addressing natural resource concerns:

Community Natural Resources Management Areas of Responsibility	Boards and Departments Having Responsibility (please list)	Staff Available to Assist (please identify by name)TechnicalInspection/Enforcement		Expertise and/or Training Received (Please describe)
Stormwater Management and Construction Erosion and Sedimentation Control				
Flood Mitigation				
Stream Corridor Protection				
On-site Wastewater Treatment System Management (septic systems)				
Highway and Right of Way Maintenance				
Natural Resource Protection				
Farmland Protection				
Drinking Water Supply Protection				
Sustainable Development				
Watershed Protection				
Marinas and Boat Launches				
Urban & Community Forestry				

STATUS OF PLANNING EFFORTS

Does the area being assessed have a Management Plan?	! yes	! no
If yes, does the plan address natural resource concerns?	! yes	! no
Have you updated the plan within the past 10 years?	! yes	! no
Do you plan to update the plan within the next 5 years?	! yes	! no
Does your community have GIS capability?	! yes !	no ! unknown

Please check which of the following maps been prepared for the area being assessed:

Land use	Scenic vistas/landscapes
Water resources	USGS topographical map
Landowner parcel/tax map	Cultural, historic and archeological
Significant fish / wildlife habitats	Greenway preservation map
Zoning	Soil suitability maps
Prime and important farmlands	Geologic features
Vegetative cover	Other (please specify)

CURRENT REGULATORY AUTHORITY

Local ordinances / regulations - please use "E" if existing and "UD" if under development:

- Wetlands protection
- Stormwater management
- Aquifer (wellhead) protection
- Scenic resources protection
- Construction site erosion and sediment control
- Floodplain management
- Stream corridor management

- Zoning (including overlay)
- Conservation provisions for
- development
- Site plan review requirements
- _____Fish and wildlife habitat protection
- Subdivision regulations
- _____Timber harvesting provisions
- ___Other (please explain)

OUTSIDE SOURCES OF ASSISTANCE

Which of the following groups does your community rely on for assistance?

Agencies, organizations and Private Sector Assistance	Type of Assistance Received (Please explain type of assistance being provided)		
	Informational	Technical assistance	Training
Consultant Engineer			
Environmental or Planning Consultant			
County Environmental Management Council			
County Soil & Water Conservation Districts			
Cornell Cooperative Extension			
County Dept. of Public Works			
County and/or Regional Dept. of Health			
County and/or Regional Planning			
County Water Quality Coordinating Committee			
NYS Dept. of State			
NYS Dept. of Environmental Conservation			
Other (please list)			

6.2 Accessing other Local Resources

After completing the Community Capacity Assessment Worksheet you may have found that there are many additional resources (inside and outside of the community) from which to build on. Getting them informed of and involved in your CEM efforts early on is the best way to achieve CEM's implementation later. Meet with or contact these individuals and explain how you're here to help. See if they would like to answer the questions on specific issue worksheets that they may be responsible for. As always, keep expectations, commitment and levels of effort for these groups and individuals in mind as you continue working through specific issues.

6.3 Working through Specific Issues

The Tier 2B worksheets have been formatted in a way that moves you quickly from education & identification - to plan - to action(s). They seek to act as a blueprint for your community's efforts. They are here to enhance existing programs and initiatives or help create new ones if needed.

Any additional information, ideas, programs, assessments or other materials on these issues is certainly welcome for inclusion as part of CEM. CEM is not about CEM. It is a toolkit that hopefully assists putting locally led environmental programs and initiatives in place. It has been developed solely to facilitate this process. The more tools we have to work with, the easier this task becomes.

The Tier 2B worksheets (and any additional materials you may want to provide) should be delivered in advance of filling them out. This will allow time for reading the introductory materials and the exploration of additional resources - if necessary. Without some background knowledge into the topics and issues some individuals may be unprepared to answer questions, make recommendations, or realize the importance/scope of the issue(s) covered.

The Tier 2B Worksheets contain the following sections:

Overview & Background Information -

Provides a brief overview of why the issue is important to the community and it's residents. It attempts to frame the issue within the context of both the natural environment and the community. It describes changes that have occurred in communities over time. It lists different management practices and applicable regulations. It summarizes how addressing issues can bring about social, economic and environmental benefits to a community.

Sources of Additional Support -

Lists various technical references used to create the worksheet. It lists websites, agencies, potential funding sources and other avenues of support of addressing the issue.

Issues -

Asks questions about the issue. It attempts to determine what issues the community is facing. These questions are similar to the summary questions asked in Tier 1.

Causes -

Lists the potential causes that may have created the issue or made it worse.

Impacts -

What real and tangible impacts is the community experiencing because of the issue.

Strategies -

A summary of the overall approach a community can take to address the issue.

Management Options -

A list of options, programs, recommendations and ideas that a community may have implemented (past or present) or have future interest in implementing to address the issue. CEM offers options for both the short and long term. Options that are low cost and higher priced. Options that are easy to implement and some that are more difficult. Options that need to be part of a larger plan or that could be their own project. The key here is diversity. CEM's flexibility and depth is summarized in these options. CEM has attempted to find the best working options available to address the issue. Hopefully there is an option(s) that fits for every community.

Barriers to Implementation -

What are or could be the barriers to implementation of the management options selected. What needs to be in place to put options into practice?

Community Assistance Needs -

What assistance a community needs to overcome the barriers to implementation or implement the options themselves.

Filling the worksheets out should be fairly straightforward. There are no hidden agendas or favoritism for one way of thinking over another. There is no blame assigned. There are no preferences for one management option over another. The worksheets simply try to define the issue and it's extent and offer solutions that have worked in other communities.

This guide contains summary information about each issue taken mostly from the Tier 2 worksheets themselves. It is here to act as a quick reference and summary of CEM's overall approach to addressing the issue. By familiarizing yourself with this summary information you may also find additional uses and situations where the worksheets might be useful. Each issue has been broken down into the following:

Environmental Significance Summary -

An overview of the specific issue and its relevance to important environmental and social factors.

Community Assistance Summary -A list showing how the specific Tier 2B worksheets can assist communities.

Issues Summary -

A list of the main issues facing communities.

Strategies Summary -

A list of the major strategies for addressing specific community issues.

Community Benefit Summary-

A brief statement about the economic, social and environmental benefits that can be obtained by implementing some or all of the management options and strategies recommended in the Tier 2B worksheets.

6.4 Farmland Protection

Environmental Significance Summary:

Well-managed agricultural land supplies important non-market goods and services. Farmlands provide food and cover for wildlife, help control flooding, protect wetlands and watersheds, and maintain air quality. They can absorb and filter wastewater and provide groundwater recharge. New energy crops even have the potential to replace fossil fuels.

Converting farmland to development has detrimental long-term impacts on environmental quality. Water pollution from urban development is well documented. Development increases pollution of rivers and streams, as well as the risk of flooding. Paved roads and roofs collect and pass stormwater directly into drains instead of filtering it naturally through the soil. Septic systems for lowdensity subdivisions can add untreated wastes to surface water and groundwater, potentially yielding higher nutrient loads than livestock operations. Development often produces more sediment and heavy metal contamination than farming does and increases pollutants such as road salt, oil leaks from automobiles and runoff from lawn chemicals that can lead to groundwater contamination. It also decreases recharge of aquifers, lowers drinking water quality and reduces biodiversity in streams. Urban development is a significant cause of wetland loss.

Increased use of automobiles leads to traffic congestion and air pollution. Development fragments and often destroys wildlife habitat, and fragmentation is considered a principal threat to biodiversity. Keeping land available for agriculture while improving farm management practices offers the greatest potential to produce or regain environmental and social benefits while minimizing negative impacts. From wetland management to on-farm composting for municipalities, farmers are finding ways to improve environmental quality.

Community Assistance Summary:

- More fully understand farmland protection concepts and options.
- Assess where they are relative to implementing an effective farmland protection program.
- Identify farmland protection needs.
- Begin to map out a farmland protection strategy for the community based on where they are today.

Issues Summary:

- Unplanned or poorly planned suburban development (sprawl).
- Erosion of the local agricultural economy.
- Public works projects (ex: post offices, schools) built on prime agricultural land when other alternatives exist.
- Decline in agricultural support infrastructure.

- Closing of long standing farm operations.
- Neighbor complaints and lawsuits regarding routine farm operations.

Strategies Summary:

- Develop a farmland protection plan for your community.
- Increase public awareness of the importance of maintaining a viable agriculture industry within their community.
- Support farming and encourage its economic viability.
- Minimize conflicts between farmers and other rural residents.

Community Benefit Summary:

Saving farmland is an investment in community infrastructure and economic development. In addition, distinctive agricultural landscapes are often magnets for tourism. Agriculture contributes to local economies directly through sales, job creation, support services and businesses, and also by supplying lucrative secondary markets such as food processing. Planning for agriculture and protecting farmland provide flexibility for growth and development, offering a buffer against fragmented suburban development while supporting a diversified economic and environmental base.

Tier 2B – Farmland Protection Worksheet



Farmland Protection

Assessment Worksheet



Community Environmental Management

Acknowledgements

The New York State Soil & Water Conservation Committee and the Department of Environmental Conservation are grateful to our partners who contributed to this worksheet including:

Thanks go to Ed Hoxsie and Julie Melançon who conducted the original Dutchess County pilot upon which this worksheet was based.

Thanks also go to Cally Miklasz and Joe Ghosen who field-tested the worksheet with the Town of Eden in Erie County.

We also would like to thank our County Soil & Water Conservation District colleagues Tom McMahon, Les Travis and Kevin Lewis for their review and comments.

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CEM Logo designed by Oan Somboonlakana. Photo credits go to NRCS. Additional thanks to Barbara Silvestri for her comments and assistance in editing and design.

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Community Environmental Management



Community Environmental Management Farmland Protection

- Assessment Worksheet -

Introduction

Why Save Farmland?*

Fertile soils take thousands of years to develop. Creating them takes a combination of climate, geology, biology and good luck. So far, no one has found a way to manufacture them. Thus, productive agricultural land is a finite and irreplaceable natural resource.

Agricultural land also supplies products with little market value, but enormous cultural and ecological importance. Some are more immediate, such as social heritage, scenic views, open space and community character. Long-range environmental benefits include wildlife habitat, clean air and water, flood control, groundwater recharge and carbon sequestration.

Yet, despite its importance to individual communities, the nation and the world, our farmland is at risk. It is imperiled by poorly planned development, especially in urban influenced areas, and by the complex forces driving conversion.

Agricultural land is desirable for building because it tends to be flat, well drained and generally is more affordable to developers than to farmers. As a result much more farmland is being converted than is necessary to provide housing for a growing population.

Fiscal & Economic Stability

Saving farmland is an investment in community infrastructure and economic development. In addition, distinctive agricultural landscapes are often magnets for tourism.

Agriculture contributes to local economies directly through sales, job creation, support services and businesses, and also by supplying lucrative secondary markets such as food processing. Planning for agriculture and protecting farmland provide flexibility for growth and development, offering a buffer against fragmented suburban development while supporting a diversified economic base.

Development imposes direct costs to communities, as well as indirect costs associated with the loss of rural lands and open space. Privately owned and managed agricultural land generates more in local tax revenues than it costs in services. Studies on municipal tax bills find that tax bills generally go up as communities become more developed. Even those communities with the most taxable commercial and industrial properties have higher-than-average taxes. Local governments are discovering that they cannot afford to pay the price of unplanned development.

^{*} Condensed from American Farmland Trust Fact Sheet, Why Save Farmland, May 2002.

Environmental Quality

Well-managed agricultural land supplies important non-market goods and services. Farmlands provide food and cover for wildlife, help control flooding, protect wetlands and watersheds, and maintain air quality. They can absorb and filter wastewater and provide groundwater recharge. New energy crops even have the potential to replace fossil fuels.

Converting farmland to development has detrimental long-term impacts on environmental quality. Water pollution from urban development is well documented. Development increases pollution of rivers and streams, as well as the risk of flooding. Paved roads and roofs collect and pass stormwater directly into drains instead of filtering it naturally through the soil. Septic systems for low-density subdivisions can add untreated wastes to surface water and groundwater, potentially yielding higher nutrient loads than livestock operations. Development often produces more sediment and heavy metal contamination than farming does and increases pollutants such as road salt, oil leaks from automobiles and runoff from lawn chemicals that can lead to groundwater contamination. It also decreases recharge of aquifers, lowers drinking water quality and reduces biodiversity in streams. Urban development is a significant cause of wetland loss.

Increased use of automobiles leads to traffic congestion and air pollution. Development fragments and often destroys wildlife habitat, and fragmentation is considered a principal threat to biodiversity. Keeping land available for agriculture while improving farm management practices offers the greatest potential to produce or regain environmental and social benefits while minimizing negative impacts. From wetland management to on-farm composting for municipalities, farmers are finding ways to improve environmental quality.

Heritage & Community Character

To many people, the most compelling reasons for saving farmland are local and personal, and much of the political support for farmland protection is driven by grassroots community efforts. Sometimes the most important qualities are hardest to quantify – such as local heritage and sense of place. Farmland maintains scenic, cultural and historic landscapes. Their managed open spaces provide beautiful views and opportunities for hunting and fishing, horseback riding, skiing, dirt-biking and other recreational activities. Farms create identifiable and unique community character and add to the quality of life.

Finally, farming is an integral part of our heritage and our identity as a people. The ongoing relationship with the agricultural landscape connects us to our history and to the natural world. Our land is our legacy, both as we look back to the past and as we consider what we have of value to pass on to future generations. Public awareness of the multiple benefits of working lands has led to greater community appreciation of the importance of keeping land open for fiscal, economic and environmental reasons. As a result, people increasingly are challenging the perspective that new development is necessarily the most desirable use of agricultural land, especially in rural communities and communities undergoing transition from rural to suburban.

How This Worksheet Can Be Used To Assist A Community

This farmland protection worksheet can be used to help a community:

- 1) More fully understand farmland protection concepts and options
- 2) Assess where they are relative to implementing an effective farmland protection program
- 3) Identify farmland protection needs
- 4) Begin to map out a farmland protection strategy for the community based on where they are today

The worksheet includes:

Part 1 - Community Risk Assessment Factors

The more factors the community checks, the more prepared they will be to reduce the amount of farmland being lost.

Part 2 - Community Problems & Needs Assessment

This section assists communities in focusing on specific problems associated with the loss of farmland, the causes of the problems and the impacts. This part also enables a community to evaluate its capacity to address farmland protection through the identification of barriers it faces in implementing one option or another, and it allows for identification of assistance needed to overcome a specific barrier or obstacle.

Additional Resources

Technical References:

The following reference materials are also available to assist communites in New York State with their farmland protection efforts:

- 1) *Farming on the Edge: Sprawling Development Threatens America's Best Farmland*, American Farmland Trust, Washington, DC 2002
- 2) Action Guide: Agricultural & Farmland Protection for New York, American Farmland Trust, Saratoga Springs, NY 2000
- 3) Saving American Farmland: What Works, American Farmland Trust, Washington, DC 1997
- 4) *Farmland Protection: Options for the 1990's*, Empire State Chapter Soil & Water Conservation Society, Syracuse, NY 1991
- 5) *Disappearing Farmlands: A Citizens Guide to Agricultural Land Preservation*, National Association of Counties Research Foundation, Washington, DC 1980

Funding Assistance:

- NYS Department of Agriculture & Markets
 - State Agricultural and Farmland Protection Planning Grants for developing County Farmland Protection Plans.
 - Purchase of Development Rights Grants pay farmland owners for permanently protecting the land for agriculture.
- USDA Natural Resources Conservation Service
 - Farmland Protection Program provides matching funds to State, Tribal or local governments and non-governmental organizations with existing farmland protection programs to purchase conservation easements.

Websites:

- American Farmland Trust www.farmland.org
- NYS Department of Agriculture & Markets www.agmkt.state.ny.us/AP/agservices/farmprotect.html
- USDA Natural Resources Conservation Service
 www.nrcs.usda.gov/programs/farmbill/2002/





Community Environmental Management

- Farmland Protection Worksheet -

Part 1- Community Risk Assessment Factors

The following is a list of assessment factors communities can use to evaluate the health of agriculture within their community and their ability to support and retain farmland. The more factors that pertain to your community, the more prepared your community will be to reduce adverse environmental, social or economic impacts from the future loss of farmland.

Please check those factors that reflect the current status of agriculture in your community.

- _ The public understands the importance of maintaining a viable agricultural industry in their community
- _ The community supports preventing the loss of their best farmland through effective planning and smart growth that directs development to less productive land
- _ There is limited potential for farmland being converted to non-farm uses
- _ Most of the farmland being converted to non-farm uses is considered marginally suited for agriculture
- _ Existing or planned sewer and water services do not extend onto farmland
- The community's comprehensive land use plan addresses the need to protect and retain prime and important farmland
- _ Incentives are provided to keep land in agriculture
- _ Farmland is taxed at its agricultural value, instead of its potential for development
- _ Agriculture is included in local economic development plans
- Farmers have been made aware of the options they have besides selling their farmland for development
- _ Most of the farmland in the community/watershed is enrolled in agricultural districts
- _ The community has attempted to minimize conflicts between farms and other rural residents
- Farmers are participating in the State's Agricultural Environmental Management (AEM) Program that encourages farming practices that enhance the environmental benefits of farmland
- A large percentage of land being farmed is owned by those farming and rented farmland involves long term leases that are based on a conservation plan
- _ Farmers are or are planning to expand or make long -term investments in their farms
- _ There is high potential for intergenerational transfer of farm ownership



Farmland Protection Worksheet

Part 2 – Problem & Needs Assessment

This assessment will help determine how the loss of farmland is impacting your community and your community's capacity for addressing these impacts.

Problems Associated with Loss of Farmland	Causes	Impacts	Remedial & Preventative Strategies
Loss of open space amenities	 Unplanned or poorly planned suburban development (sprawl) Local officials and the public believe farmland loss is inevitable and make no effort to mitigate the potential for loss Public works projects (ex: post offices, schools) built on prime ag land when other alternatives exist 	 Check those impacts that apply: Loss of the most productive ag soils as these soils are also the most suitable to build on Increased property tax assessments due to leap frog development increasing the cost of providing public services Loss of groundwater recharge due to increase in paved areas Increased land use conflicts as homes are built next to farmland Increased nonpoint source pollution impacts due to stormwater runoff Loss of community heritage and sense of place Loss of outdoor recreational opportunities such as fishing, hunting, cross-country skiing etc. Loss of scenic vistas 	Strategy: Develop a farmland protection plan for your community Strategy: Increase public awareness of the importance of maintaining a viable ag industry within their community

Management Options (Indicate with a "√" if community has implemented or use a "?" if community is interested)	Barriers to Implementation	Community Assistance Needs ¹
Options:		
 Form an ag protection task force or committee to design a package of conservation techniques to protect farmland and sustain agriculture 		
 Conduct a technical analysis of the local farmland status including soil types and land usage to help determine which kinds of farmland should be preserved 		
 Review planning and zoning ordinances; make adjustments and pass reforms that address the needs of agriculture 		
 Coordinate local farmland preservation tools so local policies don't work at cross purposes (ex: ag. zoning can be undercut if the local capital improvement plan calls for the extension of sewer and water lines into prime farming areas) 		
 Provide for a flexible balance between preservation of farmland and the development of housing and industry (It's not the extent of development that undermines local agriculture initially, as much as "leapfrog" or "checkerboard" type development that leads to a domino effect) 		
Options:		
 Help the public understand the multiple benefits of agriculture to a community's quality of life using the AEM Ag & the Community Worksheet 		
 Prepare a historical view of the land and people of a community to help the public understand their local heritage and develop a sense of place 		
 Conduct an analysis to compare the cost of community (public) services required by ag land versus developed areas and the potential long-term fiscal impacts if extensive ag land is converted to urban uses. 		

¹ List assistance needed: info/education, assessment/planning, BMP design/implementation, regulatory options, project funding, etc.

Problems Associated with Loss of Farmland	Causes	Impacts	Remedial & Preventative Strategy
Erosion of the local ag economy	 Decline in ag support infrastructure More marginal ag land being farmed Less ag land being owned by farmers reducing the land available to sustain existing farms Neighbor complaints and lawsuits regarding routine farm operations Communities enacting ordinances to restrict ag activities 	 Check those impacts that apply: Farmers stop reinvesting in their farms Farmers have to travel greater distances for supplies and equipment repairs Farming marginal ag land results in more negative environmental impact and requires more conservation investment Reduced ability to grow fresh local food increasing dependence on imported ag products Farmers feel unwelcome in their own community 	Strategy: Support farming and encourage its economic viability Strategy: Minimize conflicts between farmers and other rural residents

	Management Options Indicate with a "√ " if community has implemented or use a "?" if community is interested	Barriers to Implementation	Community Assistance Needs
Op	otions:		
	Offer technical assistance to farmers in marketing and promotion. Permit roadside stands, greenhouses and pick-your-own operations. Allow seasonal operations to use off-site signs to attract customers. Establish a local farmers market. Promote agritourism. Include agriculture in local economic development plans. Extend economic incentives to improve ag support industries and encourage new ones. Increase farmer awareness of the options they have besides selling their farmland for development.		
O r 	establish agricultural protection zones. Encourage farmers to conduct an environmental assessment of their farms (AEM) and support conservation programs that share the costs with farmers who provide ecological goods and services such as wildlife habitat, groundwater recharge and scenic open space. Require setbacks on adjacent residentially zoned land Require agricultural nuisance notices as part of real estate transfers.		

6.5 Onsite Wastewater Treatment System Management

Environmental Significance Summary:

Septic systems and other onsite wastewater treatment systems (OWTS) serve residences, commercial businesses, and institutions in areas not yet reached, or physically or economically unreachable by sewers. Untreated sewage from over-used systems, poorly sited or under-designed systems, or clusters of marginally operating systems can degrade surface waters or groundwater. Discharging wastewater from septic systems and other onsite wastewater treatment systems directly to surface water is highly discouraged in New York and is only allowed with a State Pollution Discharge Elimination System (SPDES) permit.

Either through lack of understanding for soil limitations, poor planning or just plain indifference to wastewater treatment needs, humans through construction and developmental activities, have created a number of problems for themselves and the waters of the state. The first and perhaps most obvious problem is related to the over-development of coastal shorelands and lake fronts (without sewers) resulting in bathing beach closures, shellfish bed closures, other recreational water quality degradation, drinking water contamination, and decline in property values. A second problem is the degradation of individual private or community public water supply wells resulting in abandonment of the source, or the need for treatment or additional treatment of the water supply. Finally, many of society's contaminants can be transported in groundwater, which ultimately can enter and degrade the quality of streams, rivers, lakes, wetlands and estuaries. Even properly operated and maintained septic systems and the soils surrounding them remove little of the nitrates discharged to them. This can also result in surface water degradation and drinking water contamination.

Community Assistance Summary:

- More fully understand onsite wastewater treatment management concepts.
- Assess where your community stands relative to favoring onsite wastewater treatment systems or a municipal wastewater treatment plant with collection sewers.
- Identify wastewater treatment system management needs.
- Begin to map out an OWTS management strategy for the future.

Issues Summary:

- Septic effluent is surfacing in yards and roadside ditches, or backing up into homes.
- Septage transporters have insufficient access to permitted/approved waste treatment and disposal facilities.
- Algae blooms or weed growth are a nuisance.

- Questions about soil suitability and site limitation for onsite wastewater treatment.
- Old, outdated and/or non-compliant systems.

Strategies Summary:

- Ensure that OWTS siting and design considerations are factored into development plans for the community.
- Enhance your community's capacity for OWTS management.
- Ensure proper siting, design, installation and maintenance of OWTSs to protect water quality and public health.

Community Benefit Summary:

As community development continues to increase, the number of sites with suitable soils, slopes, and sufficient area for septic systems can be expected to decrease. If sewers are not affordable, there will be greater demand for replacement of failed systems and design review for new systems. Federal and State technical standards do not fully consider all the natural resource impacts from developments that rely on septic systems. It is up to communities to take the initiative to manage the wastewater from these developments to protect themselves from decreased property values, possible public health problems, and reduced water quality.

Tier 2B – OWTS Worksheet

DRAFT

Last Modified 9/2003



Onsite Wastewater Treatment System Management

Assessment Worksheet



Community Environmental Management

DRAFT

Acknowledgements

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We also would like to thank our County Soil & Water Conservation District colleague, Larry Day, for his review and comments.

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Community Environmental Management

Sten 7

DRAFT



Community Environmental Management

Onsite Wastewater Treatment System Management

- Assessment Worksheet -

Introduction

Septic systems and other onsite wastewater treatment systems (OWTS) serve residences, commercial businesses, and institutions in areas not yet reached, or physically or economically unreachable by sewers. Untreated sewage from over-used systems, poorly sited or under-designed systems, or clusters of marginally operating systems can degrade surface waters or groundwater. Discharging wastewater from septic systems and other onsite wastewater treatment systems directly to surface water is highly discouraged in New York and is only allowed with a State Pollution Discharge Elimination System (SPDES) permit.

The great majority of residential sewage and wastewater discharged to onsite systems is discharged to a septic tank followed by a distribution box and leachfield. Treatment of wastewater depends on soil characteristics, land slope, depth of soil above the average high seasonal groundwater elevation, depth of soil above bedrock, and the amount and concentration of wastewater being discharged into the soil. The septic tank / leach field system provides the same level of treatment that a wastewater treatment plant with only primary (gravity settling) treatment facilities provides. Filtration and biological metabolism provides further treatment of residential wastewater only for the time and distance the wastewater travels through the soil surrounding the system prior to reaching groundwater or surface water. Non-soil-based treatment of residential and commercial (non-industrial) wastewater where soil suitability for onsite systems is limited. These systems are "Engineered Systems" in *Appendix 75-A.10 of the Wastewater Treatment Standards - Individual Household Systems*. They require a Specific Waiver by the health unit having jurisdiction, and the last component of most designs will still be a soil absorption system of proper dimensions.

Either through ignorance of soils limitations, poor planning or just plain indifference to wastewater treatment needs, humans through construction and developmental activities, have created a number of problems for themselves and the waters of the state. The first and perhaps most obvious problem is related to the over-development of coastal shorelands and lake fronts (without sewers) resulting in bathing beach closures, shellfish bed closures, other recreational water quality degradation, drinking water contamination, and decline in property values. A second problem is the degradation of individual private or community public water supply wells resulting in abandonment of the source, or the need for treatment or additional treatment of the water supply. Finally, many of society's contaminants can be transported in groundwater, which ultimately can enter and degrade the quality of streams, rivers, lakes, wetlands and estuaries. Even properly operated and maintained septic systems and the soils surrounding them remove little of the nitrates discharged to them. This can also result in surface water degradation and drinking water contamination.

Step 7

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In New York State, local governments have the principal responsibility for controlling development activities through their planning and regulatory functions. This role carries with it the responsibility for ensuring that development is undertaken with public health and safety in mind, and in a manner that is compatible with the protection and enhancement of natural resources, especially water. As community development continues to increase, the number of sites with suitable soils, slopes, and sufficient area for septic systems can be expected to decrease. If sewers are not affordable, there will be greater demand for replacement of failed systems and design review for new systems. Federal and State technical standards do not fully consider all the natural resource impacts from developments that rely on septic systems. It is up to communities to take the initiative to manage the wastewater from these developments to protect themselves from decreased property values, possible public health problems, and reduced water quality. This OWTS worksheet can be employed in developing onsite wastewater management strategies for your community or watershed to protect public health, water quality and economic objectives.

Summary of Onsite Wastewater Management Practices

In all, 30 management practices have been evaluated for their effectiveness in controlling nonpoint source pollution (NPS). These practices are listed in Table 2 of the *Onsite Wastewater Treatment Systems Management Practices Catalogue for NPS Pollution Prevention and Water Quality Protection in New York State.* These management practices (MPs) can be broken down into two categories as follows:

Structural Practices

These management practices are either wastewater treatment systems or system components that usually require engineering design. Examples of structural practices include the Septic Tank and Absorption Field, Aerobic System and Soil Absorption Field, and Gravelless Absorption Systems.

Operational Practices

These practices involve changes in management, or improving the design, operation or maintenance of the system. Examples of operational practices include The Proper Use and Disposal of Household Hazardous Substances, Advocating Proper Design and Construction, Conservation Measures - High Efficiency Plumbing Devices, Inspection and Pumping, Administrative Control Mechanisms, and Operation and Maintenance of Standard Septic Tanks and Absorption Systems.

How This Worksheet Can Assist Your Community in Protecting Public Health Natural Resources

The purpose of this worksheet is to assess the nature of onsite wastewater treatment problems in the community and to evaluate the community's ability to remediate existing septic system problems and to prevent their reoccurrence. This worksheet can be used to help your community to:

- (1) more fully understand onsite wastewater treatment management concepts
- (2) assess where your community stands relative to favoring onsite wastewater treatment systems or a municipal wastewater treatment plant with collection sewers
- (3) identify wastewater treatment system management needs
- (4) begin to map out an OWTS management strategy for the future

For help in filling out this worksheet and technical assistance on onsite wastewater management, it is recommended that the County Health Department or the NYS Department of Health District Office be contacted. For soils information regarding septic system suitability, contact your County Soil & Water Conservation District or USDA-NRCS.

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Technical Resources

- LEAPE "*Locally-led Education & Action for Protecting the Environment,*" a program of Cornell Cooperative Extension and Sea Grant, Ithaca, 2002. Educational package for local governments interested in protecting water resources in their communities.
- U. S. Environmental Protection Agency (EPA). "Onsite Wastewater Treatment Systems Manual" Spring 2002 (EPA 625/R-00/008) Available on the EPA Website: http://www.epa.gov/ORD/NRMRL/Pubs/625R00008/625R00008.pdf
- Onsite Wastewater Treatment Systems Management Practices Catalogue for Nonpoint Source Pollution Prevention & Water Quality Protection in NYS. Updated annually. NYSDEC, Division of Water, 625 N. Broadway, Albany NY 12233-3508. Phone (518) 402-8248.
- 10NYCRR, Appendix 75-A: "*Wastewater Treatment Standards Individual Household Systems*" and *NYS DOH Design Handbook*. Bureau of Community Sanitation and Food Protection, NYS Department of Health, 547 River Street, Room 515, Troy, NY 12180. Phone (518) 402-7600
- United States Environmental Protection Agency (EPA). "Guidelines for Management of Onsite/Decentralized Wastewater Systems" (2003). http://www.epa.gov/owm/decent/index.htm
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- Governing Magazine/August 2001. Feature Septic Tanks Focus on Wastewater: The Hazard of Ooze. By Tom Arrandale. Copyright 2001, Congressional Quarterly, Inc. Abstract: Seepage From Outmoded Septic Tanks is a Major Threat to Groundwater. And it's not just a rural phenomenon. Go to http://www.governing.com, then "technology" and search using "septic tanks" and "ooze."
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- New York State/Department of Environmental Conservation, Division of Water, Bureau of Water Permits. "Design Standards For Wastewater Treatment Works Intermediate-sized Sewerage Facilities", 1988: http://www.dec.state.ny.us/website/dow/standards.pdf
- NYS Department of Environmental Conservation, Division of Water, Bureau of Water Permits. TOGS:1.2.4 *Individual Sewage Treatment System Discharges to Surface Waters*. 1990 http://www.dec.state.ny.us/website/dow/togs/tog_cont.htm
- NYS Department of Environmental Conservation, Division of Water, Bureau of Water Permits. General Permit (GP-95-01) *State Pollutant Discharge Elimination System (SPDES) Permit* http://www.dec.state.ny.us/website/dcs/permits/olpermits/interface.html



Community Environmental Management OWTS Worksheet

Part 1 - Community Risk Assessment Factors

The following is a list of activities communities are undertaking to improve their onsite wastewater treatment system (OWTS) management techniques and minimize pollution and other negative impacts resulting from improper OWTS management, such as beach closures. The more factors that apply to your community, the less likely you are to have adverse water quality impacts.

Please check all that pertain to your community:

- A maintenance, inspection, and enforcement program has been implemented for OWTS.
- Ground and surface water are protected from contamination by OWTS through land use planning, regulations and monitoring
- Areas where failing OWTS are contributing to water quality impairments have been identified
- Sensitive areas have been identified where septic systems are inappropriate
- Educational programs for home and business owners about proper use and maintenance of on-site systems have been provided
- Incentive programs are provided to help home and business owners maintain their systems properly
- Adequate facilities are available to treat and dispose of waste pumped out of on-site systems
- A strategy has been developed and implemented for bringing "legacy systems" into compliance.^{*}
- A method for selecting appropriate alternative systems on sites that cannot support traditional septic systems has been developed and implemented

^{*} Legacy Systems refer to systems built prior to or without compliance with current design standards

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Part 2- Community Problem & Needs Assessment This assessment will help to determine how extensive OWTS problems are in your community, and your community's capacity for addressing OWTS issues.

Problems Associated with Increased Stormwater Runoff	Causes	Impacts	Remedial & Preventative Strategies
Septic effluent is surfacing in yards and roadside ditches, or backing up into homes. YesNo Problem frequency and duration Explain: Locations List: 	 Soil not suitable to treat the volume of effluent introduced. Improperly installed systems (ex: soil compaction, improper grade or slope) Failure to maintain OWTS results in failed systems (ex: leach field clogged) Failure to upgrade septic system with an increase in inhabitants Failure of a component on the existing OWTS 	Check all that apply: Offensive odor Effluent contaminated with nutrients, pathogens and/or toxics can be carried into water bodies Public health concerns	Strategy: Ensure proper siting, design, installation and maintenance of OWTSs to protect water quality and public health
Algae blooms or weed growth are a nuisance in the following: Pond Lake Reservoir Stream or River Estuary or Coastal Embayment Problem frequency and duration Explain:	 Soil not suitable to treat the volume of effluent introduced Improperly installed systems (ex: soil shearing and compaction) Failure to maintain OWTS results in failed systems (ex: leach field clogged) Failure to upgrade septic system with an increase in inhabitants Failure of a component on the existing OWTS Direct discharges from OWTS into surface water Seasonal outhouses are placed too close to waterbodies or in flood plain 	 Loss of property values Loss of recreation and tourism Loss of fisheries habitat Public health concerns 	Additional strategies for dealing with these two issues are continued on the following pages

Management Options Indicate with a "√ " if community has implemented or use a "?" if community is interested	Barriers to Implementation	Community Assistance Needs ¹
Options:		
Require OWTS inspections upon property transfer.		
— Require OWTS upgrades whenever an increase in the number of inhabitants or occupants occurs.		
— Require developers to perform a site suitability analysis or refer to the community's existing soil suitability survey prior to design.		
Develop upgrading requirements for legacy systems.		
Enforce regulations that keep outhouses at least 100 feet away from waterbodies.		
— Review site plans during the planning process to ensure that OWTS are properly sited and designed.		
Perform site inspections during and post-construction to ensure that OWTS are properly constructed or installed		
Perform periodic inspections during the life of the system to ensure that OWTS receive proper maintenance, and that they are in compliance with applicable health codes and environmental regulations		
Perform periodic inspections during the life of the system to ensure OWTS are functioning properly		
Develop and implement a compliance enforcement strategy to ensure proper construction, installation and maintenance		

¹ List type of assistance needed: information/education; assessment/planning: BMP design/implementation; regulatory options; project funding; etc.

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Problems Associated with Increased Stormwater Runoff	Causes	Impacts	Remedial & Preventative Strategies
Runoff	Causes		Strategies Strategy: Ensure that OWTS siting and design considerations are factored into development plans for the community
			Additional strategy continued on next page

Management Options Indicate with a "√ " if community has implemented or use a "?" if community is interested	Barriers to Implementation	Community Assistance Needs ²
Options:		

² List type of assistance needed: information/education; assessment/planning: BMP design/implementation; regulatory options; project funding; etc.

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Problems Associated with Increased Stormwater Runoff	Causes	Impacts	Remedial & Preventative Strategies
			Strategy: Enhance your community's capacity for OWTS management.

Options: Implement a community-wide water conservation program to reduce the potential for overloading systems. Develop and implement an education and outreach program that informs homeowners, businesses and municipal building managers about what they can do to keep their OWTS problem-free (e.g. separation of grey water, eliminating use of septic system maintenance chemicals, fixing leaks, pumpout scheduling) Develop incentive programs to encourage homeowners and business owners to properly maintain their onsite systems (ex: vouchers and discounts for pumpouts). Provide a sample schedule for regular pumpouts Suggest options for treatment and future prevention when systems back up Provide information about training in OWTS management to engineers, contractors and community officials responsible for making decisions about OWTS siting, installation and maintenance. Certify contractors responsible for performing work with OWTS to ensure proper installation and maintenance and update it regularly. Investigate opportunities in the watershed to develop an inter-municipal waste management plan. Ensure that the code enforcement officer or other local official who is responsible for approving the selection, siting and design of an OWTS has received adequate training to perform this task. Encourage ontractors to obtain training in OWTS design, installation and maintenance, as well as stay informed about current advances in OWTS technology Certify contractors responsible for performing work with OWTS to ensure proper installation and maintenance and update it regulary. Encoura	

³ List type of assistance needed: information/education; assessment/planning: BMP design/implementation; regulatory options; project funding; etc.

Step 7

Problems Associated with Increased Stormwater Runoff	Causes	Impacts	Remedial & Preventative Strategies
Septage transporters have insufficient access to permitted/approved waste treatment and disposal facilities YesNo	 Lack of capacity at waste treatment and disposal facilities Lack of access to waste treatment and disposal facilities 	 Lack of adequate wastewater treatment and disposal affects commercial development and property values Transporters of waste are forced to travel great distances to facilities, increasing the cost of waste removal (pumpouts) Frustrated disposal companies may resort to illegal dumping of septage 	Strategy: Enhance your community's capacity for OWTS management.

Management Options Indicate with a "√ " if community has implemented or use a "?" if community is interested	Barriers to Implementation	Community Assistance Needs⁴
Options:		
Make homeowners and developers aware of any current or projected capacity issue at waste treatment and disposal facilities, and open a dialogue regarding options		
Identify and stop direct discharge of waste to land or water		
Maximize ease of access to waste treatment and disposal facilities by working with their operators to discuss unloading schedules and hours of operation.		
Determine when existing facilities will run out of capacity, and develop a plan to construct new facilities or explore other options (e.g. joining with other municipalities to pool resources and build a facility together).		

⁴ List type of assistance needed: information/education; assessment/planning: BMP design/implementation; regulatory options; project funding; etc.

Step 7

Problems Associated with Increased Stormwater Runoff	Causes	Impacts	Remedial & Preventative Strategies
Municipality Concerns Check all that apply: Preventing groundwater supplies from being contaminated with pollutants associated with OWTS Preventing surface water from being contaminated with pollutants associated with OWTS intervention of the second s	 Improperly designed, installed, and/or maintained OWTS High density of development over aquifer recharge areas Use of septic system maintenance chemicals 	Check all that apply: Bacterial contamination of drinking water Nitrates in drinking water Toxics in drinking water from septic system maintenance chemicals There have been beach closures due to bacterial contamination. Fishing and/or shellfishing beds have been closed due to bacterial contamination	Strategy: Enhance your community's capacity for OWTS management.

Management Options Indicate with a "√ " if community has implemented or use a "?" if community is interested	Barriers to Implementation	Community Assistance Needs⁵
Options:		

⁵ List type of assistance needed: information/education; assessment/planning: BMP design/implementation; regulatory options; project funding; etc.

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Community Environmental Management Tier III

Strategies for Onsite Wastewater Treatment Systems (OWTS)

Strategy: Ensure that OWTS siting and design considerations are factored into development plans for the community.

- Map soil suitability and site limitations for onsite wastewater treatment.
- Identify alternative types of OWTS when there are specific site constraints and soils limitations.
- Promote and promulgate regulations requiring conservation planning and design to achieve clustering of development so that the remaining undeveloped land is available for the economically efficient and environmentally sound treatment of sewage through cluster or shared systems.
- OWTS siting requirements considered as part of the Master Plan
- Ensure that site plan review and subdivision regulations specify siting requirements for OWTS

Strategy:

- Enhance your community's capacity for OWTS management.
 Ensure that the code enforcement officer or other local official who is responsible for approving the selection, siting and design of an OWTS has received adequate training to perform this task.
- Encourage contractors to obtain training in OWTS design, installation and maintenance, as well as stay informed about current advances in OWTS technology
- Investigate opportunities for establishing sewer or management districts to fund the maintenance, rehabilitation or installation of OWTS.
- Encourage inter-municipal cooperation in managing OWTS (e.g. sharing of equipment, sharing of enforcement officers, formation of county or inter-municipal districts for watershed-wide management of wastewater)
- Develop and implement an education and outreach program that informs homeowners, businesses and municipal building managers about what they can do to keep their OWTS problem-free (e.g. separation of grey water, eliminating use of septic system maintenance chemicals, fixing leaks, pumpout scheduling)
- Provide incentives to encourage home and business owners to routinely maintain their OWTS
- Develop and implement a plan to monitor surface and ground water quality and prevent contamination by OWTS
- Implement a routine monitoring program to protect public health at beaches from failing OWTS
- Adopt a management strategy for proper treatment and disposal of septage.

Strategy: Ensure proper siting, design, installation and maintenance of OWTSs to protect water quality and public health.

- Ensure that OWTS are properly sited and designed.
- Ensure that OWTS are properly constructed or installed
- Ensure that OWTS receive proper maintenance.
- Periodically inspect OWTS to ensure they are functioning properly.
- Ensure OWTS are in compliance with applicable health codes and environmental regulations
- Develop upgrading requirements for legacy systems.

If you have any questions or comments on this draft worksheet, please contact:

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6.6 Stormwater Management

Environmental Significance Summary:

Stormwater is water from rain or melting snow that doesn't soak into the ground but runs off into waterways. It flows from rooftops, over paved areas and bare soil, and through sloped lawns while picking up a variety of materials on its way. As it flows, stormwater runoff collects and transports soil, animal waste, salt, pesticides, fertilizers, oil and grease, debris and other potential pollutants. The quality of runoff is affected by a variety of factors and depends on the season, local meteorology, geography and upon activities which lie in the path of the flow.

Stormwater gathers a variety of pollutants that are mobilized during runoff events. Polluted runoff degrades our lakes, rivers, wetland and other waterways runoff. Transported soil clouds the waterway and interferes with the habitat of fish and plant life. Nutrients such as phosphorus and nitrogen can promote the overgrowth of algae, deplete oxygen in the waterway and be harmful to other aquatic life. Toxic chemicals from automobiles, sediment from construction activities and careless application of pesticides, herbicides and fertilizers threaten the health of the receiving waterway and can kill fish and other aquatic life. Bacteria from animal wastes and illicit connections to sewerage systems can make nearby lakes and bays unsafe for wading, swimming and the propagation of edible shellfish. According to an inventory conducted by the United States Environmental Protection Agency (EPA), half of the impaired waterways are affected by urban/suburban and construction sources of stormwater runoff.

Significant improvements have been achieved in controlling pollutants that are discharged from sewage and wastewater treatment plants. Across the nation, attention is being shifted to other sources of pollution such as stormwater runoff. Stormwater management, especially in urban areas, is becoming a necessary step in seeking further reductions in pollution in our waterways and presents new challenges.

Community Assistance Summary:

- More fully understand stormwater management concepts.
- Assess the effectiveness of an existing stormwater management program.
- Identify stormwater management needs.
- Develop a stormwater management strategy to address identified needs.
- Meet NYS Phase 2 Stormwater requirements necessary for regulated small Municipal Separate Storm Sewer Systems (MS4s) in urbanized areas.

Issues Summary:

- Frequent overtopping of stream banks or Increase in frequency and duration of overtopping of ditches, culverts, roads or bridges.
- Decreased groundwater recharge and decreased stream base flows.
- Increased stream temperatures.
- Unstable stream channels.
- Water quality impairments.

Strategies Summary:

- Mitigate the impacts of increased stormwater flow and volume from developed and redeveloping areas.
- Reduce the impacts of increased storm water flow & volume from new development.
- Address erosion and sediment control needs resulting from construction activities.
- Enhance the quality of storm water runoff entering surface and groundwater.
- Enhance the infiltration of storm water runoff.
- Preserve the natural features of the site.
- Reduce the stormwater flow and volume from new developments.
- Involve and inform the public.
- Develop, fund and implement a local stormwater management program.

Community Benefit Summary:

Conserving and protecting the natural resources of a community is a vital underpinning to the quality of life in the community and its economic well-being. The correlation between natural resources degradation and economic decline and deterioration of the quality of life in a community is clear - stormwater runoff from development, whether from new or existing development, should be properly controlled and managed to protect community resources. The community, whether or not it is regulated for stormwater purposes, has a primary responsibility to ensure that stormwater runoff from the development it approves does not threaten public health or safety, public and private infrastructure, and real property.

Tier 2B – Stormwater Management Worksheet



Stormwater Management

Assessment Worksheet



Community Environmental Management

March 2004

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Community Environmental Management



Community Environmental Management

Stormwater Management

- Assessment Worksheet -

Introduction

Surface runoff, as a result of excessive rainfall, is a natural process. Surface runoff is nature's chisel, which has formed the landscape as we know it today. The landscape process involves the erosion of upland areas and the subsequent building of floodplains and wetlands. Without man's interference, this landscaping process is very slow with the underlying rock, soil and surface vegetation tending to resist the chisel. This process is normally so slow that changes are barely perceptible from decade to decade or even century to century.¹

Either through ignorance of ecosystem functions, poor planning, or just plain indifference to natural stormwater runoff processes, humans, through construction and development activities, have created a number of problems for themselves and nature. The first and perhaps most obvious problem is development in floodplains, putting life and possessions in jeopardy. Second, the development and urbanization of uplands has increased erosion and accelerated the runoff process altering natural resource patterns and increasing the flood hazard. Finally, many of civilization's contaminants are transported in stormwater runoff, which ultimately can enter and degrade the quality of streams, rivers, lakes, wetlands and estuaries.

Through their planning and regulatory functions, local governments have the principal responsibility for controlling developmental activities in New York State. This role carries with it the responsibility for ensuring that developmental activities are undertaken with the safety of future inhabitants in mind, and in a manner that is compatible with the protection and enhancement of natural resources, including water resources.

The purpose of the stormwater worksheet is to assess the nature of a community's stormwater runoff problems, and evaluate the community's capacity to remediate existing problems and prevent their recurrence.

¹ "Maryland Interim Watershed Policy", Water Resources Administration, Department of Natural Resources, (Annapolis, MD 1977)

Summary of Stormwater Management Practices

Stormwater Management Practices (SMPs) have been designed to mimic pre-development hydrology in a watershed and remove society's contaminants from stormwater runoff while controlling erosion and sedimentation. SMPs can be broken down into three categories as follows:

Structural

Structural measures include, for example, such devices as sediment detention ponds to remove sediment from runoff during construction; extended detention ponds to control the volume and rate of runoff; wet ponds to control the volume and rate of runoff while achieving water quality enhancement benefits; and infiltration basins, to remove contaminants from runoff. The above are examples of commonly used structural SMPs. Examples of structural SMPs and how to design for their application on specific development sites can be found in the *New York State Stormwater Management Design Manual*² and *New York Standards and Specifications for Erosion and Sediment Control.*³ Descriptions of SWPs, their purpose, effectiveness, limitations, etc., also may be found in the *Urban/Stormwater Runoff Management Practices Catalogue for Nonpoint Source Pollution Prevention in New York State.*⁴

Non-structural

Non-structural SMPs include, for example, grass swales and grass filter strips. Grass swales frequently are designed to intercept and slow down sheet flow from surrounding lands so as to detain stormwater runoff and facilitate infiltration. Descriptions of non-structural SWPs, their purpose, effectiveness, limitations, etc., may be found in the *Urban/Stormwater Runoff Management Practices Catalogue for Nonpoint Source Pollution Prevention in New York State*.

Administrative

Administrative practices include, for example, changes in land use regulations and development policies to encourage putting conservation design into development, better site design and low impact development all of which use natural features on the site to enhance the control and management of stormwater runoff. A discussion of administrative approaches may be found in *Reducing the Impacts of Stormwater Runoff From New Development.*⁵

No Adverse Impact⁶

As New York State, becomes increasingly more developed, flood damages can be expected to increase. Construction anywhere in the community can increase the risk of flooding to other properties, even those that have never been flooded in the past. Federal and State standards do not fully consider the impact of new development, so communities should implement a higher standard to protect themselves. The Association of State Floodplain Managers has developed and strongly recommends that communities adopt a No Adverse Impact (NAI) approach to development. The NAI will not only reduce flood losses, but also will save lives, protect property and reduce the amount of your tax dollars that are spent on recovery.

² "New York State Stormwater Management Design Manual," NYS Dept. of Environmental Conservation, (Albany, NY 2003)

³ "New York State Standards & Specifications for Erosion & Sediment Control," NYS Department of Environmental Conservation, (Albany NY 2003)

⁴ "Urban/Stormwater Runoff Management Practices Catalogue for Nonpoint Source Pollution Prevention in New York State" (Albany, NY 2002)

⁵ "Reducing the Impacts of Stormwater Runoff From New Development", NYS Department of Environmental Conservation (Albany, NY 1992)

⁶ "No Adverse Impact," Association of State Floodplain Managers, (Madison, WI 2002)

As your community moves forward in building, planning, and policy creation relative to stormwater management, consider incorporating the NAI concept into your work. You can do this by making sure that the actions taken in the floodplain, and throughout the watershed, do not lead to adverse impacts on the property of others. Adverse impacts need to be mitigated to prevent transferring the problems to another property or community. The worksheets on stormwater management and flood mitigation provide strategies that can be employed in developing management programs for your community and watershed to achieve NAI objectives.

Community Benefits from a Natural Resources Management Approach

Conserving and protecting the natural resources of a community is a vital underpinning to the quality of life in the community and its economic well-being. The correlation between natural resources degradation and economic decline and deterioration of the quality of life in a community is clear. Stormwater runoff from development, whether from new or existing development, should be properly controlled and managed to protect community resources. The community, whether or not it is regulated for stormwater purposes, has a primary responsibility to ensure that stormwater runoff from the development it approves does not threaten public health or safety, public and private infrastructure, and real property. For many communities, this worksheet on stormwater management may be the initial step a community takes to reduce the impacts from stormwater runoff associated with development.

How This Worksheet Can Be Used To Assist A Community

This worksheet on stormwater management can be used to help a community:

- 1) More fully understand stormwater management concepts
- 2) Assess the effectiveness of an existing stormwater management program
- 3) Identify stormwater management needs
- 4) Develop a stormwater management strategy to address identified needs
- 5) Meet NYS Phase 2 Stormwater requirements necessary for regulated small Municipal Separate Storm Sewer Systems (MS4s) in urbanized areas

Linkage to Phase 2 Stormwater Regulations for Regulated MS4 Communities:

As mandated by the Clean Water Act, the U.S. Environmental Protection Agency has developed and is implementing a nationwide stormwater management permitting program under the National Pollutant Discharge Elimination System (NPDES). Many states, including New York, are approved NPDES permit issuing authorities and implement the federal stormwater regulations through EPA approved programs. Phase 1 of this program addresses stormwater runoff from:

- (1) 'medium' and 'large' municipal separate storm sewer systems (MS4s) generally serving populations of 100,000 or greater;
- (2) construction activity disturbing five acres or greater, and
- (3) eleven categories of industrial activity including construction.

Phase 2 expands the program by requiring additional operators of 'small' MS4s in urbanized areas (i.e.: those less than 100,000 in population) and operators of construction sites throughout the State to implement programs and practices to control polluted runoff. The Phase 2 rule regulates two classes of stormwater discharges: (1) an operator of a small MS4s located in 'urbanized areas' as delineated by the Bureau of the Census, and (2) operators of construction activities disturbing one acre or more of land. The Phase 2 rule defines a 'small' MS4 stormwater management program as a program comprising six elements that, when implemented in concert, are expected to result in significant reductions in pollutants discharged into water bodies. The six program elements, termed "minimum control measures" are:

- (1) Public education & outreach
- (2) Public participation & involvement
- (3) Illicit connection detection & elimination
- (4) Construction site runoff

- (5) Post-construction controls
- (6) Good housekeeping & pollution prevention

This worksheet can be used to help a community understand the value of implementing these six minimum measures. Details on New York's Phase 2 program can be found on the DEC website noted at the end of this section.

The worksheet is broken down as follows:

Part 1 – Community Risk Assessment Factors

The more factors the community checks, the more prepared they will be to address stormwater runoff.

Part 2 - Community Problems & Needs Assessment

Assists communities in focusing on specific stormwater problems, the causes of the problem and impacts. This part also enables a community to evaluate its capacity to address stormwater problems through the identification of barriers it faces in implementing one option or another, and it allows for an identification of assistance needed to overcome a specific barrier or obstacle.

It is recommended that County Water Quality Coordinating Committees particularly the Soil & Water Conservation Districts assist communities and non-governmental organizations in completing this worksheet. Participation of the County Coordinating Committee and Districts can serve as a conduit for obtaining further information and technical assistance on stormwater management.

Additional Resources

The following reference materials are also available to assist communities with stormwater management:

Technical References:

New York State Stormwater Management Design Manual, prepared by The Center for Watershed Protection for the NYS Department of Environmental Conservation, Albany, NY 2001

New York Standards and Specifications for Erosion and Sediment Control, NYS Department of Environmental Conservation, Albany, NY 2003

Construction Management Practices Catalogue for Nonpoint Source Pollution Prevention in New York State, NYS Department of Environmental Conservation, Albany, NY 2002

Urban/Stormwater Runoff Management Practices Catalogue for Nonpoint Source Pollution Prevention in New York State, NYS Department of Environmental Conservation, Albany, NY 2002

Reducing the Impacts of Stormwater Runoff from New Development, NYS Department of Environmental Conservation, Albany, NY 1992

Stormwater Strategies: Community Responses to Runoff Pollution, Natural Resources Defense Council 1999

Educational Materials:

LEAPE – "Locally-led Education and Action for Protecting the Environment", A Program of Cornell Cooperative Extension and Sea Grant, Ithaca, NY 2003

NEMO – "Nonpoint Education for Municipal Officials", Connecticut Cooperative Extension, University of Connecticut, Storrs, CT 2001

Power Point Modules Prepared by the University of Buffalo Center for Integrated Waste Management for the NYS Department of Environmental Conservation and NYS Department of State, 2003:

Stormwater Runoff & Erosion Control for Local Elected Officials,

Stormwater Runoff & Erosion Control for Local Planning Board Members Stormwater Runoff & Erosion Control for Plan Review and Compliance Personnel

Websites:

Center for Watershed Protection www.cwp.org

NYS Department of Environmental Conservation, Division of Water www.dec.state.ny.us/website/dow/mainpage.htm







Community Environmental Management

- Stormwater Management Worksheet -

Part 1- Community Risk Assessment Factors

The following is a list of activities communities are undertaking to improve their stormwater management techniques and minimize pollution and other negative impacts resulting from improper stormwater management, such as flooding. The more factors that apply to your community, the less likely you are to have adverse stormwater impacts from development.

Please check all that pertain to your community:

- The public is informed about the impacts that stormwater runoff can have on water quality and flooding.
- Community residents are involved in developing a stormwater program for their community or watershed.
- A program is developed and implemented to detect and eliminate illicit discharges and connections to the storm sewer system
- Erosion and sediment control (E&S) plans are developed and implemented for construction activities that disturb 1 or more acres.
- Stormwater pollution prevention plans (SWPPPs) are developed and implemented on disturbed sites 5 acres or more, or one acre or more, if located in a TMDL watershed or discharging to an impaired, 303(d) listed water, to address the downstream impacts of polluted runoff and increased volume of stormwater runoff
- Inspections are conducted of all construction sites to ensure E&S Plans or SWPP Plans are being properly implemented.
- An operation and maintenance plan for preventing or reducing stormwater pollution from municipal facilities and stormwater infrastructure has been implemented
- Existing wetlands are prevented from being filled or drained.
- New wetlands are constructed and/or damaged wetlands are restored to treat stormwater runoff and reduce flooding.
- Community is actively involved in watershed-wide planning and management of stormwater.
- Cumulative impacts of development on stormwater quality and quantity in the watershed are considered when reviewing the adequacy of stormwater management techniques being implemented in new developments.
- Reliable and accurate sources of technical expertise are utilized to review site plans for potential stormwater impacts.
- Community has implemented development policies that encourage developers to retain as much as possible the natural features of sites being developed.
- Community monitors their stormwater program to evaluate effectiveness.



Stormwater Management Worksheet

Part 2- Problem & Needs Assessment

This assessment will help to determine how extensive stormwater problems are in your community, and your community's capacity for addressing them.

Problems Associated with Stormwater Runoff	Causes	Impacts	Remedial & Preventative Strategies	
Frequent overtopping of stream banks YesNo Frequency and duration of overtopping of ditches, culverts, roads or bridges Explain: 	 Increase in rate and volume of runoff due to increased percentage of impermeable surface area in watershed from development. Loss of wetlands that function to receive excess rainfall and release it slowly 	Check all that apply: Increased flooding and flood damages Expansion of the floodplain Magnitude and duration of flooding Explain:	Strategies: Mitigate the impacts of increased stormwater flow and volume from developed and redeveloping areas Reduce the impacts of increased storm water flow & volume from new development Address erosion and sediment control needs resulting from construction activities	

	Management Options Indicate with a "Ö " if community has implemented or use a "?" if community is interested	Barriers to Implementation	Community Assistance Needs ⁷
Optic	ons:		
	Utilize Maximum Extent Practicable (MEP) Standards that suit your community's needs on a site by site basis Implement flood mitigation plan (see Flood Mitigation Worksheet)		
	Evaluate and retrofit existing storm water system by installing stormwater detention practices where applicable		
	Restore wetlands within the watershed to increase flood eduction benefits		
	Implement maintenance requirements for Stormwater Management Practices (SMPs) on new and existing development		
	Preserve existing wetlands in the watershed by utilizing conservation easements or regulations		
	Enact local stormwater management and erosion control ordinance		
	Minimize the percent of imperviousness allowed in new developments		
	Utilize Low Impact Development ⁸ principles to reduce runoff potential from new developments		
	Implement flood control design criteria ⁹ for sizing storm water detention and infiltration practices		
	Conduct build out analysis to assess cumulative impacts of future development in the watershed		
	Develop a monitoring program to inspect SMPs on construction sites to make sure they are functioning properly		
	Ensure Stormwater Pollution Prevention plans are implemented for new developments of five acres in size or more, or 1 each armore in size, if leasted in a TMDI		
	more, or 1 acre or more in size, if located in a TMDL watershed or discharging to an impaired, 303(d) listed water Work with other municipalities in the watershed to reduce the impacts of increased stormwater flow and volume from new development throughout the watershed		

 ⁷ List type of assistance needed: info/education, assessment/planning, BMP design/implementation, regulatory options, project funding, etc.
 ⁸ See NYSDEC publication: <u>Reducing the Impacts of Stormwater Runoff From New Development</u>
 ⁹ See NYSDEC publication: <u>New York State Stormwater Design Manual, October 2001</u>

Problems Associated with Causes Stormwater Runoff	Impacts	Remedial & Preventative Strategies
Water quality impairments1. Pollutants from urbanized land run off in storm water (ex: sediments, toxic metal particles, pesticides and fertilizers, oil and grease, pathogens, excess nutrients, and trash)Indicators of impairments1. Pollutants from urbanized land run off in storm water (ex: sediments, toxic metal particles, 	 Check all that apply: Excessive weed and algae growth in lakes, reservoirs and estuaries from excessive nutrients Loss of lake, stream or reservoir capacity due to sedimentation Loss of fish spawning habitat due to sedimentation Contamination of shellfish beds Contamination of ground and surface drinking water supplies from excess loading of pollutants Beach closures due to high coliform levels Increased stream flow and velocity increases sediment loading from stream bank erosion 	 Strategies: Inform the public of the risk that uncontrolled stormwater runoff poses to their waterbodies Involve the public in identifying potential water quality impairments from stormwater Develop and implement a program to detect illicit discharges Enhance the quality of stormwater runoff entering surface and groundwater Address erosion and sediment control needs during construction Reduce the impacts of increased stormwater flow and volume from new development Mitigate post construction stormwater impacts Implement "Good Housekeeping" practices Preserve natural resource features of the site being developed Utilize land use planning as a tool to prevent future stormwater problems

Management Options	Barriers to	Community
Indicate with a "Ö " if community has implemented	Implemen-	Assistance
or use a "?" if community is interested	tation	Needs ¹⁰
Options:		

¹⁰ List assistance needed: info/education, assessment/planning, BMP design/implementation, regulatory options, project funding, etc.

Problems Associated with Stormwater Runoff	Causes	Impacts	Remedial & Preventative Strategies
Decreased Groundwater Recharge and Decreased Stream Base Flows YesNo Locations List:	1. Increase in rate and volume of surface runoff due to increased percentage of impermeable surface area in watershed	Check all that apply: Reduced or depleted groundwater supplies during periods of drought Degraded fisheries habitat due to lower stream flows	Strategy:Enhance the infiltration of storm water runoffStrategy:Preserve the natural features of the siteStrategy:Reduce the stormwater flow and volume from new developments
Increased Stream Temperatures YesNo Locations List:	1. Heat from impermeable surfaces is transmitted to receiving waters during summer storm events	Degradation or loss of cold water fisheries habitat YesNo	Strategy: Enhance the quality of storm water runoff Strategy: Preserve the natural features of the site Strategy: Reduce the impacts of increased stormwater flow and volume from new developments

	Management Options Indicate with a "Ö " if community has implemented or use a "?" if community is interested	Barriers to Implementation	Community Assistance Needs ¹¹
Opt	ions:		
	Retrofit existing stormwater management system to maximize		
	infiltration and groundwater recharge		
Opt	ions:		
	Restore riparian forest buffers in the watershed to slow the		
	movement of stormwater and provide opportunity for infiltration and groundwater recharge		
Opt	ions:		
	Maximize groundwater recharge through the selection of storm water practices that encourage infiltration during the planning stage of development or redevelopment		
	Minimize amounts of impervious surface in new developments by encouraging the use of practices such as paver mats for driveways and parking lots		
	Minimize the amount of directly connected impervious surfaces in new developments (ex: bio-filters and filter areas)		
Opt	ions:		
	Reduce the amount of impermeable area where water can be heated before entering streams		
	Retrofit existing stormwater management system to maximize ground water infiltration and minimize heated runoff		
Opt	ions:		
	Revegetate stream banks with willows		
	Restore riparian forest buffers in the watershed to provide shade		
Opt	ons:		
	Maximize groundwater recharge through the selection of storm water practices that encourage infiltration during the planning		
	stage of development or redevelopment		
	Minimize amounts of impervious surface in new developments		
	by encouraging the use of practices such as paver mats for		
	driveways and parking lots Minimize the amount of directly connected impervious surfaces		
	Minimize the amount of directly connected impervious surfaces in new developments (ex: bio-filters and filter areas)		
	in new developments (ex. 010 milets and milet areas)		

¹¹ List assistance needed: info/education, assessment/planning, BMP design/implementation, regulatory options, project funding, etc.

Problems Associated with Stormwater Runoff	Causes	Impacts	Remedial & Preventative Strategies
Unstable Stream Channels Yes No Extent Describe:	1. Increase in rate and volume of stormwater runoff from new and existing development results in streambank erosion and stream destabilization	Check all that apply: Widening of steam channels Braiding of stream channel Down cutting (incising) or building up (aggradation) of stream bottom due to deposition of sediment in stream channel	Strategy: Mitigate stormwater impacts from developed and redeveloping areas that contribute to stream channel destabilization
List:		 Stream bank erosion Degradation or loss of fisheries habitat 	Strategy: Reduce the impacts from an increase in the volume and rate of stormwater runoff associated with new development to minimize or eliminate stream bank erosion

Management Options Indicate with a "Ö " if community has implemented or use a "?" if community is interested	Barriers to Implementation	Community Assistance Needs ¹²
Options: Identify and protect existing riparian forest buffers in the watershed that are vulnerable due to development pressure Protect existing outfalls so they do not contribute to streambank or gully eros ion Reduce peak discharges		
 Options: Retrofit (upgrade) existing stormwater detention practices utilizing the NYS Channel Protection Design Criteria as a Maximum Extent Practicable (MEP) standard Address cumulative impacts of increased runoff from development through comprehensive watershed planning 		
Note: There are other factors that influence stream health besides stormwater. The Stream Corridor Protection Worksheet is reccommended for communities concerned about unstable stream channels.		

¹² List assistance needed: info/education, assessment/planning, BMP design/implementation, regulatory options, project funding, etc.

Concerns Associated with Stormwater Runoff	Associated Problems	Impacts	Remedial & Preventative Strategies
Check all that apply:	 At present, the community is not implementing a stormwater management program The community is experiencing development pressure and is having difficulty balancing economic development and growth with natural resource protection The community does not have adequate resources to operate and maintain their stormwater infrastructure 	Increased stormwater runoff causes adverse impacts on water quality and stream health resulting in the need for costly restoration and remediation	Strategy: Develop, fund and implement a local stormwater management program

Management Options Indicate with a "Ö " if community has implemented or use a "?" if community is interested	Barriers to Implementation	Community Assistance Needs ¹³
 Provide training and information about regulatory updates to officials responsible for managing stormwater Develop a checklist of site plan components the municipality requires for those interested in submitting a plan for development to cut down on the time it takes to review and approve an incomplete plan Non-MS4 communities require developers to submit SWPPP for local review Implement education program for developers, homeowners, businesses, highway superintendents, etc. Involve the public in stormwater management policy development Inform engineers, local officials and construction personnel about new Phase II requirements for stormwater management and erosion and sedimentation control on an ongoing basis Review development rules and regulations in your community to utilize Low Impact Development and Conservation Site Design⁴ Develop agreements with County SWCDs, or employ an engineer, to help review stormwater management and erosion and sediment control plans for development Ensure developers and contractors implement SWPPPs for all developments over one acre by inspecting and enforcing regulations, as well as use strategies such as site bonds to ensure compliance Develop intermunicipal agreements to deal with nonpoint source pollution on a watershed level 		
Note: It is recommended that you also complete the Sustainable Development Worksheet to further assess the balance of development, economic growth and natural resource protection in your community		

¹³ List assistance needed: info/education, assessment/planning, BMP design/implementation, regulatory options, project

funding, etc. ⁴ See Center for Watershed Protection publication: <u>Better Site Design: A Handbook for Changing Development Rules in</u> <u>Your Community</u>

Community Environmental Management COMMUNITY STORMWATER MANAGEMENT PROGRAM

Stormwater management is a complex issue, with many factors needing to be addressed. This outline lists six strategies with corresponding management options that if implemented will help communities minimize potential environmental impacts from stormwater runoff. These strategies directly relate to the six minimum measures required for Phase II MS4s.

<u>Strategy</u>: Plan and Implement a Public Education and Outreach Program</u>

- Prepare an outreach and education plan that will enhance the public understanding of the impacts of stormwater polluted runoff on waterbodies, the pollutants of concern and their possible sources and what needs to be done to reduce stormwater pollution from new and existing developments
- Implement stormwater education programs for homeowners, businesses, developers, highway superintendents, town boards etc.
- Ensure local officials are trained on stormwater management (e.g. Code Enforcement Officers)

<u>Strategy:</u> Develop and Implement a Public Involvement/Participation Plan

- Form an advisory committee within the community and in cooperation with other communities
- Utilize intermunicipal agreements
- Seek out and establish list of stake holders who would like to be apprised of milestones and give input to decisions
- Provide a mechanism to ensure program accountability
- Encourage citizen volunteer programs to help implement stormwater management activities such as beach clean ups, litter pickups, stream and lake monitoring and field surveys, storm drain stenciling.

<u>Strategy:</u> Develop, Implement and Enforce a Program to Detect and Eliminate Illicit Discharges

- Develop and map the location of all outfalls
- Prohibit, through ordinance or other regulatory mechanism, illicit discharges into the storm sewer system and implement appropriate enforcement procedures and actions
- Develop and implement a program to detect and address non-stormwater discharges (i.e. irrigation water, failing septic systems, lawn watering residential car washing, dechlorinated swimming pool discharges etc) if determined to be a substantial contributor of pollutants to the system
- Inform public employees, businesses and the general public of the hazards associated with illegal and improper disposal of wastewater

<u>Strategy:</u> Develop, Implement and Enforce a Program to Control Runoff from Construction Sites by:

Addressing erosion and sediment control needs during construction

- Expand local subdivision regulations to cover erosion & sedimentation control
- Require erosion and sedimentation control plans for new developments disturbing 1 acre or more
- Train construction site operators about state and local stormwater management requirements
- Post bonds to ensure compliance by developers and contractors
- Conduct site inspections during construction to ensure E&S practices are installed and being properly maintained
- Enact local erosion and sediment control ordinance

Reducing the potential for stormwater runoff to pollute groundwater and surface water

- Identify existing ground and surface water resources in site plans
- Design and implement storm water management practices (SMPs) to treat stormwater runoff
- Evaluate effectiveness of SMP's to be implemented for potential impacts to groundwater as well as surface water
- Enact local stormwater management ordinance that requires water quality impacts of new development be addressed

Reducing the construction/post construction impacts of increased stormwater flow and volume from new development

- Require SMPs to reduce channel erosion, prevent over bank flooding and help control extreme floods
- Ensure implementation of stormwater pollution prevention plans (e.g. compliance checks, site bonds)
- Limit percent of imperviousness allowed per site
- Implement low-impact development SMPs that induce infiltration
- Implement conservation designed subdivision regulations
- Encourage infill development
- Establish a dedicated funding source (i.e. stormwater utility, permit fees).

<u>Strategy:</u> Mitigate Post Construction Stormwater Impacts from Existing and Redeveloped Areas

Reducing polluted runoff from existing and redeveloped areas

- Identify stormwater hot spots
- Retrofit existing stormwater management system
- Use maximum extent practicable (MEP) standards
- Restore wetlands in the watershed to enhance flood retention and water quality benefits
- Restore stream channels to their natural conditions where practicable
- Implement flood mitigation plan to reduce flooding damages from increased development in the watershed

• Implement a scheduled maintenance program for municipal stormwater system (i.e. cleanout of catch basins, street sweeping, etc.)

<u>Strategy:</u> Develop and Implement a Local Stormwater Pollution Prevention Program that:

Includes "good housekeeping practices" to reduce and prevent the discharge of pollutants from activities such as park maintenance, fleet and building maintenance, roadway maintenance, hydrologic and habitat modification and marina operations

- Examine municipal operations and alter actions where needed for pollution prevention
- Develop maintenance procedures for structural and nonstructural controls (e.g. reseeding of road ditches after sediment removal)
- Develop long term inspection procedures for structural and nonstructural controls
- Develop procedures for proper waste disposal and transfer (e.g. household hazardous waste collection days)
- Protect hazardous material storage areas

Preserves and utilizes natural features and processes of the site being developed¹⁴

- Retain existing riparian forest buffers and wetlands
- Protect sensitive areas
- Promote conservation designed development
- Promote low-impact development integrated SMPs for on-lot use
- Design SMPs considering aesthetics and passive recreation use

Utilizes land use planning as a tool to identify potential stormwater problems by evaluating the environmental impacts of future development and then mitigating for those impacts¹⁴

- Establish no adverse impact goal for new development in the community
- Implement a watershed approach to assess development impacts and identify pollution prevention needs
- Conduct build out analysis of watershed to identify cumulative downstream impacts
- Minimize percent of imperviousness allowed within the watershed or per site
- Identify existing wetlands, riparian forest buffers and environmentally sensitive areas in the watershed that provide flood retention and water quality benefits
- Update comprehensive plan to include provisions for protecting a community's natural resources while planning for growth
- Implement conservation and performance zoning
- Change development rules to allow developments to be built that conserve the natural amenities of the site
- Revise subdivision regulations to allow conservation site design principles to be used
- Identify for each watershed in the community, stormwater runoff and related nonpoint source pollution reduction needs
- Develop watershed/wellhead protection plans for community drinking water sources most at risk from future development activities

¹⁴ For MS4s, these are not required, but recommended

6.7 Flooding

Environmental Significance Summary:

Flooding is a natural process, and is an integral part of the life and health of a stream. It is the means by which the landscape evolves. Precipitation runs off into streams, and during floods, the excess is then spread across the floodplain, dissipating the energy of the floodwaters and blanketing the floodplain with nutrient rich sediment. Historically, farmers have relied on this process to give them bountiful crops. Many species of fish rely on the flood to tell them when to start their migration to spawning habitat, and the floods themselves provide the habitat for them to do so. New features like gravel beds, channels and islands are scoured or formed. Many species of plants rely on floodwaters to carry their seeds to new areas, establishing new populations. All of these things result from the natural flooding process.

In the past century, we have seen a rise in the amount of damage to public and private property from flooding. While it may be linked to climatic fluctuations (e.g. El Nino), it is most permanently affected by land use changes that have occurred as a result of development. For the most part, lack of understanding of ecosystem function, poor planning, and general indifference have jeopardized our safety when it comes to flooding. These land use changes are limiting the area that is available to manage these excessive flows, and as a result, life and property are at risk.

The first and most obvious problem is development of floodplains, putting life and possessions in the path of a force of nature. Second, upland areas have been developed and urbanized. This brings an increase in the amount of impervious area, which in turn increases the amount of water that runs off, instead of infiltrating into the soil and recharging groundwater resources. This increase in water quantity and velocity has increased erosion and accelerated the runoff process, altering the natural resource patterns and increasing the flood hazard. Third, this increase in water volume and velocity increases the rate of erosion and transport of pollutants from urbanizing upland areas.

Community Assistance Summary:

- More fully understand flood management concepts.
- Assess where your community stands relative to education and land use laws that provide for the protection of wetlands and floodplains.
- Identify flood management needs.
- Begin to map out a flood management strategy for the future.

Issues Summary:

- Storm sewers backing up.
- Culverts and Bridges overtopped and damaged during storm events.
- Streams overtopping more frequently.
- Failure of existing flood control structures.
- Flooding of homes, businesses, public buildings and highways.
- Community lacks consensus on flood management issues and what can be done to address them.
- Increased operating and maintenance costs for the existing flood management infrastructure.

Strategies Summary:

- Modify susceptibility to flood damage and disruption.
- Modify flooding.
- Modify the impact of flooding on individuals and the community.
- Protect and restore the resources and functions of the floodplain.

Community Benefit Summary:

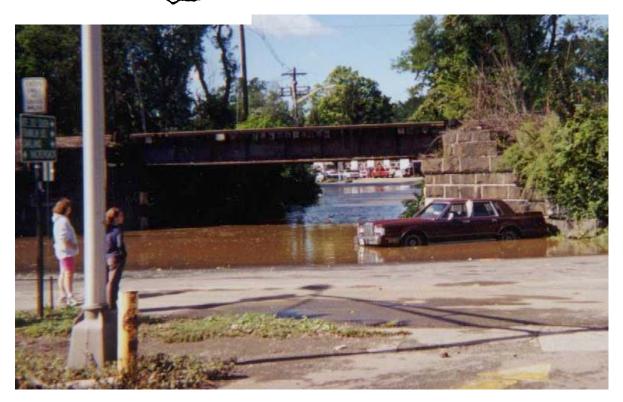
Effective flood management can provide significant economic benefits and cost savings. There are a variety of human activities that impact hydrology and intensify flood damages. Minimizing these activities will not only reduce the threats of flooding to people and property, it will also help reduce our impact to natural resources and water quality.

Tier 2B – Flooding Worksheet

Last Modified 9/2003

CEM

Flooding Tier 2 Worksheet



Community Environmental Management

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CEO/rerview

Flooding is a natural process, and is an integral part of the life and health of a stream. It is the means by which the landscape evolves. Precipitation runs off into streams, and during floods, the excess is then spread across the floodplain, dissipating the energy of the floodwaters and blanketing the floodplain with nutrient rich sediment. Historically, farmers have relied on this process to give them bountiful crops. Many species of fish rely on the flood to tell them when to start their migration to spawning habitat, and the floods themselves provide the habitat for them to do so. New features like gravel beds, channels and islands are scoured or formed. Many species of plants rely on floodwaters to carry their seeds to new areas, establishing new populations. All of these things result from the natural flooding process.

In the past century, we have seen a rise in the amount of damage to public and private property from flooding. While it may be linked to climatic fluctuations (e.g. El Nino), it is most permanently affected by land use changes that have occurred as a result of development. For the most part, lack of understanding of ecosystem function, poor planning, and general indifference have jeopardized our safety when it comes to flooding. These land use changes are limiting the area that is available to manage these excessive flows, and as a result, life and property are at risk.

The first and most obvious problem is development of floodplains, putting life and possessions in the path of a force of nature. Second, upland areas have been developed and urbanized. This brings an increase in the amount of impervious area, which in turn increases the amount of water that runs off, instead of infiltrating into the soil and recharging groundwater resources. This increase in water quantity and velocity has increased erosion and accelerated the runoff process, altering the natural resource patterns and increasing the flood hazard. Third, this increase in water volume and velocity increases the rate of erosion and transport of pollutants from urbanizing upland areas.

In New York State, local governments through their planning and regulatory functions, have the principle responsibility for controlling development activities. This role carries with it the responsibility for ensuring that development activities are undertaken with public health and safety of future inhabitants in mind, and in a manner that is compatible with the protection and enhancement of natural resources, including water.

The purpose of this flooding worksheet is to assess the nature of flooding problems in the community and to evaluate the capacity of the community to remediate existing flooding problems and to prevent their reoccurrence. The following is intended to provide insight into the evolving subject of flood management.

Summary of Flood Management Practices

The Upper Susquehanna Coalition has partnered with the Water Resources Institute at Cornell University and developed a "Multiple Barrier Approach" (MBA) to address watershed issues that integrates planning and implementation to form a cohesive and effective unit. The MBA can be used to address flooding issues at the source, across the landscape, in the stream corridor, and outside the physical watershed in the policy and decision making process. By developing several management options at these different levels, the probability of success is increased, along with stakeholder interest.

Flooding is a complex issue, with many factors contributing to the problem. The Federal Emergency Management Agency's (FEMA) Federal Interagency Floodplain Management Task Force developed a list of "Strategies and Tools for Floodplain Management" in 1986 that outlines four main strategies for managing flooding and preventing flood damage in communities:

1. Modify Susceptibility to Flood Damage and Disruption

These management options center on nonstructural measures, and are mostly policy based. They aim to prevent flood damage in the future, as well as mitigate existing problems.

2. Modify Flooding

These are all structural measures that serve to both react to problems that already exist, as well as try to prevent new problems in the future.

- 3. Modify the Impact of Flooding on Individuals in the Community This strategy has the most effect on individual landowners. It uses awareness, as well as government aid to protect life and property.
- 4. Protect and Restore the Resources and Functions of the Floodplain Floodplains are sponges that in a natural state absorb excess water volume, and filter out pollutants. With increased development, a greater volume of water and pollutants needs to be absorbed and filtered. Unfortunately, with this development usually comes a loss of floodplains and their functionality. This strategy uses education and policy to protect this valuable resource.

<u>How this Worksheet Can Assist your Community in Protecting Life, Property</u> <u>and Natural Resources</u>

This worksheet can be used to help your community to:

- 1. More fully understand flood management concepts,
- 2. Assess where your community stands relative to education and land use laws that provide for the protection of wetlands and floodplains.
- 3. Identify flood management needs, and
- 4. Begin to map out a flood management strategy for the future.

For help in filling out this worksheet and technical assistance on flooding, it is recommended that you contact your County Soil and Water Conservation District, or area USDA-NRCS Conservationist. Most communities do not have a flood management plan. This worksheet can help your community determine its flood management needs.

Technical references available for communities in New York State to learn more about flood management are listed below.

- The New York State Department of Environmental Conservation's Bureau of Flood Protection has resources for:
 - Coastal Erosion Management and Flooding,
 - Dam Safety,
 - Flood Control Projects, and
 - Floodplain Management

can be found at http://www.dec.state.ny.us/website/dow/bfp/bfp.htm, or by contacting the New York State Department of Environmental Conservation, Division of Water, Bureau of Flood Protection, 625 Broadway, Fourth Floor, Albany, NY 12233-3507, Phone: (518) 402-8151

- Information on the National Flood Insurance Program and the National Dam Safety Program can be found on the FEMA web site at http://www.fema.gov/, or by contacting FEMA Region II at FEMA Region II, 26 Federal Plaza, Suite 1307, New York, NY 10278-0001, Phone: (212) 680-3600, Fax: (212) 680-3681
- The American Rivers' Floodplain Protection Toolkit is a resource communities can use to protect floodplains and get management ideas. It can be found at http://www.amrivers.org/floodplainstoolkit/, or by contacting their Northeast Field Office at 20 Bayberry Road, Glastonbury, CT 06033, Phone: 860-652-9911, Fax: 860-652-9922, Email: Iwildman@amrivers.org



Community Environmental Management - Flooding Tier II Worksheet -

Part 1- Community Risk Assessment Factors

The following is a list of strategies many communities have used to improve their flood readiness and minimize flood damage. The more factors that apply to your Assessment Area, the less likely you are to have adverse flood impacts. Please check all of those you feel you are doing in your community.

Please check all that pertain to your community:

- Develop and/or update a flood mitigation plan.
- Ensure delineated floodplain boundaries are accurate and reflect changes due to development.
- Manage development along or within floodplains to facilitate proper floodplain function.
- Inform homeowners and businesses of existing and potential flooding risks and how their actions influence them.
- Preserve natural stream paths and prevent stream channels being constricted or altered.¹
- Prevent wetlands from being filled or drained.
- Construct new wetlands and/or restore damaged wetlands.
- Enact and effectively enforce stormwater regulations.
- Regularly maintain existing stormwater infrastructure.
- Regularly inspect and maintain existing flood control structures.
- Actively involved in watershed-wide planning and management for flooding or stormwater mitigation.
- Realize the potential for future development in the watershed and plan for increased runoff that will result.
- Realize the potential for an increase in the amount of impervious area in the watershed due to development and plan for increased runoff that will result.
- Consider the cumulative impacts of development on flooding in watershed.
- Utilize reliable and accurate sources of technical expertise to review site plans for potential flooding impacts.

¹ Natural stream design does not reduce flooding; it restores the natural flood plain and promotes natural flooding.

Last Modified 9/2003



Part 2- Community Problem & Needs Assessment Part 2 of this assessment will help to determine how extensive flooding is in your community and what is your community's capacity for addressing flooding issues.

Problems Associated with Increased Flooding	Causes	Impacts	Remedial & Preventative Strategies
Storm sewers backing up YesNo	1. Increase in rate and volume of runoff due to increased % of impermeable surface area in watershed from development.	Check those impacts that apply: Increased flooding and flood damages	Strategy: Modify Susceptibility to Flood Damage and Disruption
Locations (List):	 2. Loss of wetlands that function to receive excess rainfall and release it slowly. 3. Deposition of sediment decreases capacity of conveyances 	Expansion of the floodplain Magnitude and duration of the flooding (Explain):	

Management Options (Indicate with a"√ " if community has implemented or use a "?" if community is interested)	Barriers To Implementation	Community Assistance Needs ²
Options: Street sweeping Regularly maintain catch basins Properly size your storm sewer system and schedule review dates to make sure sizing keeps up with growth of development and increases in runoff in the watershed Educate about impervious area and infiltration. Proper sizing and installation of private stormwater conveyances Properly maintain storm sewers so that sediment deposition does not reduce their capacity. Implement a proper clearing and snagging program to remove debris blocking culverts and bridges. Modify subdivision and building rules and regulations to modify the required amount of impervious area (Road widths, curbing, etc.) Restrict filling and development of flood plains. Preserve the flood attenuation benefits of wetlands in the watershed Develop, implement and enforce a flood mitigation plan based on FEMA guidelines to prevent flood damage to buildings and infrastructure. Adopt, implement and enforce the updated New York State Model Floodplain Management Law locally. Provide flood hazard documentation, FEMA FIRM and historical flood data to the public. Consider flood hazards in the Master Plan and Land Use Regulations. Make sure the Planning and Zoning Boards refer to flood hazard data when developing land use policy and issuing approvals to development and redevelopment.		

² List type of assistance needed: information/education; assessment/planning: BMP design/implementation; regulatory options; project funding; etc.

Problems Associated with Increased Flooding	Causes	Impacts	Remedial & Preventative Strategies
Storm sewers backing up, continued			Strategy: Modify Flooding
			Strategy: Modify the Impact of Flooding on Individuals and the Community

Management Options (Indicate with a"√ " if community has implemented or use a "?" if community is interested)	Barriers To Implementation	Community Assistance Needs ³
Options: Require developers and engineers to use stormwater BMPs outlined in the Blue Book and the Stormwater Management Design Manual. Protect of existing river and stream corridors and their floodplains from development. Develop a watershed land treatment program to reduce sediment and runoff from farming, timber harvesting, and construction activities. Develop a stormwater management program. Ensure proper function of man made diversions (e.g. bypass channels) through proper construction, inspection and maintenance. After installation, monitor flood and stormwater management structures to make sure they have not moved the flooding problem elsewhere.		
Options: Promote participation in and awareness of the flood insurance program Provide disaster assistance to the community, or make resources available to help them access other sources of disaster assistance Put a flood warning system in place and test it regularly Develop and update flood stage forecast maps available to the community, and train emergency personnel to use them Develop and test an emergency plan for the community to addresses flood emergencies Develop and test a flood emergency flood evacuation plan for the community Assemble an emergency response team trained in handling toxic and hazardous materials in flood situations (e.g. volunteer fire department) Assemble a water rescue team, or make sure one is available regionally Provide training and/or informational programs on flood damage prevention for municipal officials, planning and zoning, floodplain permit administrators, CEO, building inspectors, and homeowners Provide an approved list of contractors and consultants who are knowledgeable and trained in flood proofing, retrofitting and construction available to the public Offer tax adjustments for those who grant conservation easements or do not develop the land they own lies within a flood plain or wetlands Develop a program to purchase development rights or homes in flood plains		

³ List type of assistance needed: information/education; assessment/planning: BMP design/implementation; regulatory options; project funding; etc.

Problems Associated with Increased Stormwater Runoff Culverts and Bridges overtopped and damaged during	Causes 1. Increase in rate and volume of runoff due to increased % of impermeable	Impacts Check those impacts that apply:	Remedial & Preventative Strategies <u>Strategy</u> : Modify Susceptibility to Flood Damage
storm events YesNo	surface area in watershed from development.	Increased flooding and flood damages	and Disruption
	2. Loss of wetlands that function to receive excess rainfall and release it slowly.	Expansion of the floodplain	
	3. Deposition of sediment decreases	Magnitude and duration of the flooding (Explain):	
	capacity of conveyances		

Management Options	Barris and I	Community
(Indicate with a" $$ " if community has implemented or use a "?" if community is interested)	Barriers to Implementation	Assistance Needs
		Neeus
Options:		
Provide for floodplain flows when designing culverts and bridges		
Properly size culverts and bridges and schedule review dates to		
make sure sizing keeps up with growth of development and increases in runoff in the watershed		
 Educate about impervious area and infiltration. Proper sizing and installation of private bridges and culverts 		
Provide information about how to properly size and install private		
bridges and culverts to the public		
Properly maintain ditches, bridges and culverts so that sediment		
deposition does not reduce their capacity.		
Implement a proper clearing and snagging program to remove		
debris blocking culverts and bridges.		
Modify subdivision and building rules and regulations to modify the		
required amount of impervious area (Road widths, curbing, etc.)		
Protect wetlands and floodplains from development		
Information and education/technical assistance		
Develop a program to prevent flood damage to homes, businesses		
and public infrastructure		
Develop, implement and enforce a flood mitigation plan based on		
FEMA guidelines to prevent flood damage to buildings and		
infrastructure.		
Incorporate flood proofing requirements in building codes		
Acquire and or relocate homes and businesses out of the floodway		
Adopt growth management policies that discourage development		
and infrastructure improvements in the floodplain		
Develop a public information and outreach program that identifies		
homes at risk and provides owners with information on how to		
reduce flood damage Preserve the flood attenuation benefits of wetlands in the		
watershed		
Adopt, implement and enforce the updated New York State Model		
Floodplain Management Law locally.		
Consider flood hazards in the Master Plan and Land Use		
Regulations.		
Make sure the Planning and Zoning Boards refer to flood hazard		
data when developing land use policy and issuing approvals to		
development and redevelopment.		
Ensure proper review, sizing and installation of private bridges and		
culverts plans		
Identify where citizens can be directed if they have questions about		
how to properly size and install private bridges and culverts (e.g.		
Soil and Water Conservation Districts)		

Problems Associated with Increased Stormwater Runoff	Causes	Impacts	Remedial & Preventative Strategies
Culverts and Bridges overtopped and damaged during storm events, continued			<u>Strategy</u> : Modify Flooding
			Strategy: Modify the Impact of Flooding on Individuals and the Community

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Management Options (Indicate with a" $$ " if community has implemented or use a "?" if	Barriers to	Community Assistance
community is interested)	Implementation	Needs
Options:		
Require developers and engineers to use stormwater BMPs		
outlined in the Blue Book and the Stormwater Management		
Design Manual.		
Protect of existing river and stream corridors and their		
floodplains from development.		
Develop a watershed land treatment program to reduce		
sediment and runoff from farming, timber harvesting, and		
construction activities.		
 Develop a stormwater management program. Ensure proper function of bridges and culverts (e.g. bypass 		
channels) through proper construction, inspection and		
maintenance.		
After installation, monitor flows to make sure they have not		
created flooding problems elsewhere.		
Provide information on dealing with nuisance beavers		
Prepare a management plan for dealing with ice jams		
Options:		
Promote participation in and awareness of the flood		
insurance program		
Provide disaster assistance to the community, or make		
resources available to help them access other sources of		
disaster assistance		
Put a flood warning system in place and test it regularly		
Develop and update flood stage forecast maps available to		
the community, and train emergency personnel to use them		
 Develop and test an emergency plan for the community to addresses flood emergencies 		
 Develop and test a flood emergency flood evacuation plan for the community 		
Assemble an emergency response team trained in handling		
toxic and hazardous materials in flood situations (e.g.		
volunteer fire department)		
Assemble a water rescue team, or make sure one is		
available regionally		
Provide training and/or informational programs on flood		
damage prevention for municipal officials, planning and zoning, floodplain permit administrators, CEO, building		
inspectors, and homeowners		
Provide an approved list of contractors and consultants who		
are knowledgeable and trained in flood proofing, retrofitting		
and construction available to the public		
Offer tax adjustments for those who grant conservation		
easements or do not develop the land they own lies within a		
flood plain or wetlands		
Develop a program to purchase development rights or homes		
in flood plains		

Problems Associated with Increased Stormwater Runoff	Causes	Impacts	Remedial & Preventative Strategies
			Strategy: Protect and Restore the Resources and Functions of the Floodplain

Management Options (Indicate with a"√ " if community has implemented or use a "?" if community is interested)	Barriers to Implementation	Community Assistance Needs
Options:		

Problems Associated with Increased Stormwater Runoff	Causes	Impacts	Remedial & Preventative Strategies
Stormwater Runoff Streams overtopping more frequentlyYesNo Locations (List):	 Causes 1. Increase in rate and volume of runoff due to increased % of impermeable surface area in watershed from development. 2. Loss of wetlands that function to receive excess rainfall and release it slowly. 3. Modification of stream channel 	Impacts Check those impacts that apply: Increased flooding and flood damages Expansion of the floodplain Magnitude and duration of the flooding (Explain):	Strategies Strategy: Modify Susceptibility to Flood Damage and Disruption Strategy: Modify Flooding
Locations (List):	surface area in watershed from development. 2. Loss of wetlands that function to receive excess rainfall and release it slowly. 3. Modification of stream	flooding and flood damages Expansion of the floodplain Magnitude and duration of the	<u>Strategy:</u> Modify Flooding

Management Outland		
Management Options (Indicate with a" $$ " if community has implemented or use a	Barriers to	Community Assistance
"?" if community is interested)	Implementation	Needs
Options:		
Restrict filling and development of flood plains.		
Restrict construction of dikes and levees		
Develop floodplain management land use regulations		
Protect wetlands and floodplains in development and		
redevelopment policies		
Modify subdivision and building rules and regulations to		
modify the required amount of impervious area (Road		
widths, curbing, etc.)		
Develop a program to prevent flood damage to homes,		
businesses and public infrastructure		
Develop, implement and enforce a flood mitigation plan		
based on FEMA guidelines to prevent flood damage to		
buildings and infrastructure.		
Incorporate flood proofing requirements in building codes		
Acquire and or relocate homes and businesses out of		
the floodway		
Adopt growth management policies that discourage		
development and infrastructure improvements in the		
floodplain		
Develop a public information and outreach program that		
identifies homes at risk and provides owners with		
information on how to reduce flood damage		
Restrict modification to the stream channel (dredging,		
straightening, etc.)		
Preserve the flood attenuation benefits of wetlands in		
the watershed		
Minimize stream channel constrictions downstream		
(e.g., bridges, culverts, debris)		
Adopt, implement and enforce the updated New York		
State Model Floodplain Management Law locally.		
Adopt growth management policies that discourage		
development and infrastructure improvements in the		
floodplain		
Minimize stream channel and floodplain constrictions		
(e.g., constrictions due to bridges, culverts, debris)		
Provide information on dealing with nuisance beavers		
Prepare a management plan for dealing with ice jams		
There are other factors that influence flooding, such as		
stormwater and stream corridor management. We		
suggest you complete the Tier II Stormwater and		
Stream Corridor Management Worksheets to further		
assess your situation.		

Problems Associated with Increased Stormwater Runoff	Causes	Impacts	Remedial & Preventative Strategies
			Strategy: Protect and Restore the Resources and Functions of the Floodplain

Management Options (Indicate with a"√ " if community has		Community
implemented or use a "?" if community is interested)	Barriers to Implementation	Assistance Needs
Options: Develop floodplain, wetland, stream corridor and coastal barrier resources regulations to preserve the flood attenuation benefits of wetlands in the watershed Work with communities in the watershed to prohibit the filling or draining of wetlands as a result of development or agriculture Adopt local wetland protection regulations Require necessary sign-offs by State and Federal wetland permitting agencies for proposed projects Develop, implement and enforce stream bank and/or shoreline setbacks to protect banks, and vegetation from development Develop and implement a policy for helping to obtain easements in flood hazard areas Develop and implement a policy for helping to obtain easements in flood hazard areas Minimize stormwater runoff impacts from an increase in development and impervious area in the watershed Address any specific places where changing land use practices contribute to flooding Develop and implement a watershed wide plan for stormwater that takes into consideration the cumulative impacts of changing land uses Plan for increased development and runoff in watershed culverts, bridges, and design them to pass the floodplain flow Enter into an intermunicipal agreement for the watershed wide control of runoff Coordinate or cooperate (outside of a formal agreement) with other communities in the watershed to address flooding issues		

Problems Associated with Increased Stormwater Runoff	Causes	Impacts	Remedial & Preventative Strategies
Failure of existing flood control structures YesNo Locations (List):	 1. Increase in rate and volume of runoff due to increased % of impermeable surface area in watershed from development. 2. Improper inspection and maintenance of flood control structures 3. Sedimentation behind flood control structures decreases capacity 	Check those impacts that apply: Increased flooding and flood damages Threat of loss of life or property Magnitude and duration of the flooding (Explain): 	Strategy: Modify Susceptibility to Flood Damage and Disruption Strategy: Modify Flooding Strategy: Modify the Impact of Flooding on Individuals and the Community

Management Options (Indicate with a"√ " if community has implemented or use a "?" if community is interested)	Barriers to Implementation	Community Assistance Needs
Options:		
 Ensure flood control structures sized to handle an increase in runoff volume from new development Ensure permanent flashboards (also called stop logs) are not in place on any dams Restore wetlands and habitat after dams are removed Develop a plan to reduce sediment deposition 		
Options: Promote participation in and awareness of the flood insurance program Provide disaster assistance to the community, or make resources available to help them access other sources of disaster assistance Put a flood warning system in place and test it regularly Develop and test an emergency plan for the community to addresses flood emergencies Develop and test a flood emergency flood evacuation plan for the community Assemble an emergency response team trained in handling toxic and hazardous materials in flood situations (e.g. volunteer fire department) Assemble a water rescue team, or make sure one is available regionally Provide training and/or informational programs on flood damage prevention for municipal officials, planning and zoning, floodplain permit administrators, CEO, building inspectors, and homeowners		

Problems Associated with Increased Stormwater Runoff	Causes	Impacts	Remedial & Preventative Strategies
Flooding of homes, businesses, public buildings and highways YesNo	1. Increase in rate and volume of runoff due to increased % of impermeable surface area in watershed from development.	Check those impacts that apply: Increased flooding and flood damages	Strategy: Modify Susceptibility to Flood Damage and Disruption
Extent (describe):	2. Loss of wetlands that function to receive excess rainfall and release it slowly.	Threat of loss of life or property Magnitude and duration of the flooding (Explain):	
Locations (list):	3. Deposition of sediment decreases capacity of conveyances		
	4. Nuisance flooding by beavers		

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		-	
	Management Options		Community
	(Indicate with a" \checkmark " if community has implemented or use a "?" if	Barriers to	Assistance
	community is interested)	Implementation	Needs
Op	tions:		
	Accurately delineate boundaries of the floodplain		
I	Properly size your storm sewer system and schedule review		
-	dates to make sure sizing keeps up with growth of development		
	and increases in runoff in the watershed		
	Educate about impervious area and infiltration.		
1-	Proper sizing and installation of private stormwater conveyances		
1-	Properly maintain storm sewers so that sediment deposition does		
-	not reduce their capacity.		
	Implement a proper clearing and snagging program to remove		
1-	debris blocking culverts and bridges.		
	Modify subdivision and building rules and regulations to decrease		
1-	the required amount of impervious area (Road widths, curbing,		
	etc.)		
1_	Restrict filling and development of flood plains.		
	Preserve the flood attenuation benefits of wetlands in the		
	watershed		
	Develop, implement and enforce a flood mitigation plan based on		
	FEMA guidelines to prevent flood damage to buildings and		
	infrastructure.		
<u> </u> _	Outline flood hazard areas on tax maps.		
_	Contact FEMA about discrepancies in floodplain mapping.		
	Regularly review FEMA FIRM for accuracy.		
_	Adopt, implement and enforce the updated New York State Model		
	Floodplain Management Law locally.		
_	Incorporate flood-proofing requirements for flood prone areas into		
	building codes.		
—	Provide emergency high water access and egress routes		
<u> </u>	Place utilities above selected flood protection elevations		
_	Require placement of bulk storage facilities above selected flood		
	protection elevations		
I	Incorporate flood proofing requirements in building codes		
_	Provide flood hazard documentation, FEMA FIRM and historical		
1	flood data to the public.		
-	Consider flood hazards in the Master Plan and Land Use		
	Regulations.		
-	Make sure the Planning and Zoning Boards refer to flood hazard		
1	data when developing land use policy and issuing approvals to		
1	development and redevelopment.		
-	Adopt growth management policies that discourage development and infrastructure improvements in the floodplain		
1	Develop a public information andoutreach program that identifies		
-	homes at risk and provides owners with information on how to		
	reduce flood damage		
	Sponsor a flood damage prevention education/outreach		
-	Inform homeowners and businesses currently located in flood		
1	prone areas of the risks as well as mitigation measures		
1	Educate real estate agents, mortgage lenders and insurance		
	agents about flood hazards		
1_	Provide a place where can the public go for historical flood		
	information for their property		
	Identify areas with basement flooding from high water tables ¹		
		*	

Problems Associated with Increased Stormwater Runoff	Causes	Impacts	Remedial & Preventative Strategies
Flooding of homes, businesses, public buildings and highways, continued			Strategy: Modify Flooding
			Strategy: Modify the Impact of Flooding on Individuals and the Community
			Community

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	Management Options		Community
	(Indicate with a " $$ " if community has implemented or use a "?" if	Barriers to	Assistance
	community is interested)	Implementation	Needs
Op	tions:		
<u> </u>	Protect of existing river and stream corridors and their floodplains		
	from filling and development		
	Develop a watershed land treatment program to reduce sediment		
-	and runoff from farming, timber harvesting, and construction		
	activities.		
	Develop a stormwater management program.		
	Ensure proper function of man-made diversions (e.g. bypass		
	channels) through proper construction, inspection and maintenance.		
	After installation, monitor flood and stormwater management		
	structures to make sure they have not moved the flooding problem		
	elsewhere.		
	Provide information regarding nuisance beavers		
	Prepare a management plan for ice jams		
Op	tions:		
	Enforce effective regulations that prohibit development in the		
	floodway		
	Educate and encourage homeowners and businesses to participate		
	in the flood insurance program		
	Properly flood-proof buildings		
	Manage nuisance flooding by beavers		
	Promote participation in and awareness of the flood insurance		
11	program		
_	Provide disaster assistance to the community, or make resources		
11	available to help them access other sources of disaster assistance		
	Implement flood warning system and test regularly		
	Develop and update flood stage forecast maps available to the		
11	community, and train emergency personnel to use them		
_	Develop and test an emergency plan for the community to		
	addresses flood emergencies		
	Develop and test a flood emergency flood evacuation plan for the		
	community		
	Assemble an emergency response team trained in handling toxic		
	and hazardous materials in flood situations (e.g. volunteer fire		
	department)		
-	Assemble a water rescue team or make one available regionally		
-	Provide training and/or informational programs on flood damage prevention for municipal officials, planning and zoning, floodplain		
	permit administrators, CEO, building inspectors, and homeowners		
	Provide an approved list of contractors and consultants who are		
-	knowledgeable and trained in flood proofing, retrofitting and		
	construction to the public		
	Offer tax adjustments for those who grant conservation easements		
-	or do not develop the land they own lies within a flood plain or		
	wetlands		
	Develop a program to acquire and or relocate homes and		
	businesses out of the floodway		
-			-

Problems Associated with Increased Stormwater Runoff	Causes	Impacts	Remedial & Preventative Strategies
			Strategy: Protect and Restore the Resources and Functions of the Floodplain

Management Options (Indicate with a"√ " if community has implemented or use a "?" if community is interested)	Barriers to Implementation	Community Assistance Needs
 Options: Develop floodplain, wetland, stream corridor and coastal barrier resources regulations to preserve the flood attenuation benefits of wetlands in the watershed Work with communities in the watershed to prohibit the filling or draining of wetlands as a result of development or agriculture Adopt local wetland protection regulations Require necessary sign-offs by State and Federal wetland permitting agencies for proposed projects Develop, implement and enforce stream bank and/or shoreline setbacks to protect banks, and vegetation from development Develop and implement a policy for helping to obtain easements in flood hazard areas Develop and implement a policy for helping to transfer development rights from flood prone areas Minimize stormwater runoff impacts from an increase in development and impervious area in the watershed Address any specific places where changing land use practices contribute to flooding Develop and implement a watershed wide plan for stormwater that takes into consideration the cumulative impacts of changing land uses Plan for increased development and runoff in watershed culverts, bridges, and design them to pass the floodplain flow Enter into an intermunicipal agreement for the watershed wide control of runoff Coordinate or cooperate (outside of a formal agreement) with other communities in the watershed to address flooding issues 		

Problems Associated with Increased Stormwater Runoff	Causes	Impacts	Remedial & Preventative Strategies
Our municipality is concerned about (please	1. At present community is not	Check those impacts that	<u>Strategy</u> : Develop fund
check all that apply):	implementing a	apply:	and implement a local flood
	stormwater management	Increased	mitigation
A lack of community consensus on flood	program.	flow and volume of	program.
management issues and what		stormwater,	
can be done to address them	2. At present the	increases the	
	community is not implementing a flood	adverse flooding	
Receiving and providing the best information and	mitigation plan.	impacts on the	
training to people who make		community,	
decisions about development	3. The community is	increasing the	
and flood management in our community (e.g. contractors,	experiencing development	need for costly	
engineers, municipal	pressure, but is	restoration	
officials)	having difficulty balancing economic	and remediation.	
Implementing a flood	development and		
program as an essential component to sustainable	growth and natural resource protection		
community development	needs (including		
Increased operating and	wetlands, flood plains and water quantity).		
maintenance costs for the	. ,,		
existing flood management infrastructure	4. Community does		
	not have adequate		
Proper plan review for potential flood impacts on	resources in order to operate and maintain		
development.	their stormwater		
Confusion over local	infrastructure.		
authority to address flooding concerns			

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Management Options		Community
(Indicate with a" \checkmark " if community has implemented or use	Barriers to	Assistance
a "?" if community is interested)	Implementation	Needs
Provide information about regulatory updates and		
training to officials responsible for flood mitigation		
Develop a checklist of site plan components to		
determine if the proposed project is in a flood hazard		
area		
Non-MS4 communities require developers to submit		
SWPPP for local review		
Implement education program for developers,		
homeowners, businesses, highway superintendents		
etcon flood mitigation		
Involve the public in flood mitigation policy		
development		
Inform engineers, local officials and construction		
personnel about new Phase II requirements for		
stormwater management and erosion and		
sedimentation control on an ongoing basis		
Change development rules in your community to		
encourage developers to utilize model development		
principles ⁴ such as Low Impact Development and		
Conservation Site Design		
Ensure developers and contractors comply with the		
building codes and flood mitigation plans by		
inspecting and enforcing regulations, as well as use		
strategies such as site bonds to ensure compliance.		
Develop intermunicipal agreements to deal with		
flooding on a watershed level		
Develop a program to provide tax incentives,		
conservation easements, purchase of development		
rights, purchase or relocation of homes in the flood		
plain, and other strategies as necessary to prevent		
flood damages		
We suggest you also complete the Land Use		
Planning Needs Worksheet to further assess the		
balance of development and economic growth in		
your community.		
Jour community.		

¹There is no government assistance available to homeowners with groundwater flooding problems. Flood insurance only covers flood

damage if the water enters your building from the surface. Groundwater flooding is the responsibility of the homeowner. ²A Floodplain Development Permit is required for the construction, replacement or alteration of any bridge, culvert or road crossing of a stream with a Special Flood Hazard Area (100-Year Floodplain) identified on a FEMA Flood Insurance Rate Map (FIRM). Contact your municipality for permit requirements and restrictions. Private bridges and culverts are the responsibility of the landowner. Flood insurance does not cover them, and landowners are at their own risk if they wash out and emergency vehicles cannot get across them to access the property, it is the fault of the landowner. If their bridge or culvert washes out, the damage caused by their travel downstream is the responsibility of the landowner as well. ⁴ See Center for Watershed Protection publication: <u>Better Site Design: A Handbook for Changing Development Rules in Your Community</u>

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Please fill in the location and type of the flood control structure, reasons they were constructed, and when they were constructed:

Location	Type⁵	Public or Private?	Reason Constructed (Check all that apply)			Is the Dam Still Functioning for the Use it Was Designed? (Y/N)		
			Flooding threat to life or property	Control of floodwaters	Hydroelectric power	Fish and wildlife	Recreation	

⁵ Indicate what type (dam, dike, engineered levee, earthen berm, etc.).

Date of Construction	Date of Last Engineering Test	Is the Dam on the NYS DEC Inventory? (Y/N) (If yes, include Hazard Classification	How Frequently is There Uncontrolled Spillage, or are Emergency Spillways Utilized?	Has Development Occurred Downstream Since It Was Built? (Y/N)

Community Environmental Management TIER III: FLOOD MITIGATION STRATEGY DEVELOPMENT

Flooding is a complex issue, with many factors contributing to the problem. The Federal Emergency Management Agency's Federal Interagency Floodplain Management Task Force developed a list titled "Strategies and Tools for Floodplain Management" in 1986 that outlines four strategies for managing flooding and preventing flood damage in communities.

STRATEGY - Modify Susceptibility to Flood Damage and Disruption

- Floodplain management land use regulations
- Building codes
- Acquisition/relocation
- Development and redevelopment policies
- Information and education/technical assistance

STRATEGY – Modify Flooding

- Flood control structures; dams, levees, floodwalls etc.
- Channel alterations/dam removal
- Land treatment measures
- Stormwater management (e.g. on-site detention facilities)

STRATEGY - Modify the Impact of Flooding on Individuals and the Community

- Flood insurance
- Disaster assistance
- Information and education /emergency preparedness/training
- Tax adjustments

STRATEGY - Protect and Restore the Resources and Functions of the Floodplain

- Floodplain, wetland, stream corridor and coastal barrier resources regulations
- Land use planning
- Conservation easements
- Watershed management
- Tax adjustments
- Information and education

If you have any questions or comments on this draft worksheet, please contact:

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6.8 Drinking Water Source Protection

Environmental Significance Summary:

Source water protection is essential to preserve public health and sustain the local economy in many communities. In New York State, over 6 million citizens use public or private wells for their drinking water, and over 15 million drink water coming from surface water sources. The federal Safe Drinking Water Act Amendments of 1996 extended the focus of providing safe drinking to include source water protection for both surface water and ground water sources. Private wells are not regulated by either New York State or the federal government, but it may be relevant to include private wells in protection planning of a shared resource. In some cases, private wells are the sources for which protection is needed.

A community water system is what people typically think of as a public water system. Community systems serve people where they live at least six months of the year. The larger of these systems are run by or for municipalities, or private water companies. Some of the systems serve only a few apartments or mobile homes (at least 25 residents or 5 service connections to be regulated by New York State), while other systems are very large. There are also non-community water systems that include non-transient systems serving 25 or more people where they work or go to school, such as factories or schools. Transient non-community systems comprise the largest number of public water systems. These systems provide water service to customers who visit them on a transient basis, like hotels, motels, camps, stores and restaurants. All must meet extensive federal and state requirements to ensure that the water they serve is safe to drink. Other wells, located at homes and small businesses that do not meet the definition of a public water system, are considered private wells and are not regulated by either New York State or the federal government.

Some local governments have experience with water treatment and how to operate treatment plants or to contract with professionals to treat the water. Fewer have experience with how to meet the challenge of contamination prevention. Unless it becomes contaminated, drinking water has largely been out of sight and out of mind.

Community Assistance Summary:

- More fully understand the concepts of water and contaminant movement.
- Assess the area(s) supplying drinking water to your community.
- Identify management strategies to protect the water source area.
- Develop and implement a plan for protecting drinking water source area(s).

Issues Summary:

- Committee for Source Water Protection, Involving Local, State, and Federal Agencies and other interested parties has not been organized.
- Coordination of Programs Addressing Source Water Resources (aquifer protection, drinking water watershed protection) is lacking.
- Drinking Water Contamination or Contamination Threat Insufficiently characterized.
- Available Information about Drinking Water Sources Does not Provide Basis for Effective Protection.
- Inventory of Practices or Potential Sources of Contamination is not Complete, so Protection Needs have not Been Identified.
- Proposed Land Use Changes (or specific proposed projects) may Increase Potential for Impact on Drinking Water Source.
- Security or Emergency Response Plan for Source Area Protection is Missing, Incomplete, or Inadequate.
- Regulations or Existing Management Plans not Sufficient to Manage Source Water area & the ability to enforce existing regulations lacking or unclear.
- Water Quantity Insufficient.

Strategies Summary:

- Get all local interested parties involved in planning for source protection, whether regional, watershed or aquifer (or part of aquifer) approach can be considered when determining scope of protection needs.
- Use available information and determine what additional information will be needed to define protection needs.
- Evaluate current water quality and potential threats to water quality.
- Evaluate whether Planned or Potential Changes in Land Use may impact Drinking Water Source.
- Evaluate security and emergency response needs and prepare plan.
- Evaluate regulatory options for source protection
- Complete and Implement Source Water Management Plan at Appropriate Scale using actions appropriate for the geology, hydrology, and political situation of the source.

Community Benefit Summary:

In many cases, protection of the drinking water source has economic and environmental benefits in addition to maintaining or improving existing water quality issues. The assurance of a good, reliable source of drinking water is important to residents and businesses moving to a community, and for retaining current residents and businesses.

Tier 2B – Drinking Water Source Protection Worksheet

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Drinking Water Source Protection

Tier 2 Worksheet



Community Environmental Management

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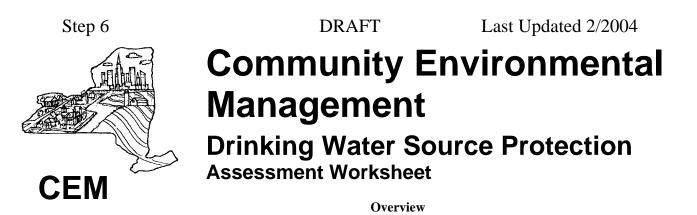
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Source Water is the water from rivers, streams, lakes and ground water that is used to supply communities with drinking water. Source water protection involves taking positive steps to manage potential sources of contamination and to prevent pollutants from reaching or contaminating sources of drinking water. Wellhead protection, for example, seeks to prevent the contamination of ground water that supplies public and private drinking water wells.

Protecting the water source from contamination is often more efficient and cost-effective than treating drinking water later to make it safe to drink. The types of protection measures that a community can implement include local land use controls such as land acquisition and ordinances and other management tools such as contingency plans and public education initiatives. The protection activities that a community pursues will depend on the how susceptible to different types of contamination the water source is, as well as the resources identified or available for use in protection as specified in the source water protection plan.

Source water protection is essential to preserve public health and sustain the local economy in many communities. In New York State, over 6 million citizens use public or private wells for their drinking water, and over 15 million drink water coming from surface water sources. The federal Safe Drinking Water Act Amendments of 1996 extended the focus of providing safe drinking to include source water protection for both surface water and ground water sources. Private wells are not regulated by either New York State or the federal government, but it may be relevant to include private wells in protection planning of a shared resource. In some cases, private wells are the sources for which protection is needed.

A community water system is what people typically think of as a public water system. Community systems serve people where they live at least six months of the year. The larger of these systems are run by or for municipalities, or private water companies. Some of the systems serve only a few apartments or mobile homes (at least 25 residents or 5 service connections to be regulated by New York State), while other systems are very large. There are also non-community water systems that include non-transient systems serving 25 or more people where they work or go to school, such as factories or schools. Transient non-community systems comprise the largest number of public water systems. These systems provide water service to customers who visit them on a transient basis, like hotels, motels, camps, stores and restaurants. All must meet extensive federal and state requirements to ensure that the water they serve is safe to drink. Other wells, located at homes and small businesses that do not meet the definition of a public water system, are considered private wells and are not regulated by either New York State or the federal government.

Some local governments have experience with water treatment and how to operate treatment plants or to contract with professionals to treat the water. Fewer have experience with how to meet the challenge of contamination prevention. Unless it becomes contaminated, drinking water has largely been out of sight and out of mind. This worksheet will help communities determine the appropriate questions to ask, and provide resources for how to find the answers.

A community may have a combination of public and private wells for which protection is desired and conditions for which a variety of legal and mechanical protection strategies may be needed. Several scenarios are described below:

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- A. Local government does not operate a public water system, most of the public uses private wells, with a few small community water systems like apartment buildings or other public systems like a school. Water may come from a single or multiple aquifers, which may be part of another source protection area.
- B. A regional water authority or investor-owned utility serves the public, although some private wells use the same water resource. Development pressure may increase when water lines are extended. Water may come from surface water or wells tapping one or more aquifers. In order to protect water source, a lot of cooperation among government entities may be required.
- C. Local government operates a public water system that serves the public within the municipality. The municipality may have the direct legal authority to adopt local zoning overlay zones or local ordinances to protect the water source in the municipality. Ordinances could also apply to private well source areas. Options can include land purchase or protection area easements can be bought from land owners.
- D. Local government does not have jurisdiction over the source area because it is in another town or county. Cooperative agreements may serve to protect the water source.

Providing a safe supply of drinking water is accomplished through what is considered a multiple barrier approach. A barrier is provided by keeping the water safe at the source, using source water protection. Another barrier is provided by water treatment such as filtering or chlorination. Still another barrier is provided through monitoring, and ongoing evaluation of the quality of the water that is provided to people's homes and businesses. This worksheet focuses on Protection of the Drinking Water source through risk management, risk monitoring and compliance, as well as individual actions that can be taken to protect the water source.

Developing the Source Protection Plan

An effective source protection plan includes several steps. The area that the drinking water comes from must be defined, or delineated. An inventory of the known and potential sources of contamination within the watershed must be completed. The susceptibility of the source to contamination must be evaluated. The public must be involved in understanding the susceptibility of the source to contamination and identifying the management practices to implement to protect the drinking water resource. Management measures that address the particular situation of the local water source susceptibility, extent, and agency capabilities are evaluated, and drafted into a plan. Contingency planning for source protection includes evaluation of any contamination issues as well as how to address service interruptions. In addition to implementation of management practices, the protection plan should be periodically reviewed to ensure that it remains effective for protecting the source waters. Details about some of the protection planning steps are given below:

Delineating the source water area. In many parts of New York State, the source water areas that supply drinking water are not well characterized. In many cases, the details of well construction and sub-surface water bearing and confining layers are unknown or incomplete. For the purpose of completing an initial assessment for the Source Water Assessment Program (SWAP), an initial estimate of the source area was used. Before taking further steps, the accuracy of the delineated assessment area, and relevance to use as a protection area need to be confirmed. Steps to confirm the recharge area of the well include collecting additional information on the well and nearby wells, and may require additional borings to obtain information about the subsurface and aquifer. In some cases, there is enough available information to run a model to determine subsurface flow direction and the likely area that contributes recharge to the well. Still more information and sophisticated models are needed to distance the water will travel in a certain period of time. For example, a category for the distance the water may travel in two years can be used for the potential impact from microbiological contaminants. Different, longer times of travel would be used to evaluate potential impact from chemical contaminants.

Inventorying potential sources of contamination. An initial compilation of potential sources of contamination has been completed for public water systems in the SWAP assessments. The inventory is a list of possible contaminant sources within the delineated source water area(s). It is subject to change based on any changes in

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the delineation of the source area, changes in prevalence of potential contaminants in the area, and refinement using details of actual rather than general practices in particular places or areas. For example, pesticides may be typically applied to a cornfield, but a particular cornfield may be pesticide-free.

The contaminant inventory includes a summary of land use practices in the assessment area which can impact water quality, discrete potential sources based on state or national Geographic Information Systems (GIS) coverages, and discrete sources identified during site inspections or sanitary surveys. The land use inventory of prevalence of potential sources of contamination is based on aerial images of land cover, with refinement based on local observations. Databases of regulated facilities such as factories or other permitted or registered facilities are queried to find out where the facilities are and what contaminants are present. The SWAP assessment considered potential contaminants of concern in categories that have been identified as a potential threat to drinking water quality, broken into groups based on common sources and similar fate and transport qualities in the environment. The prevalence of contaminants at the inventory of potential contaminant sources is used to develop prevalence ratings for each contaminant category.

Evaluating Source Sensitivity. Sensitivity is rated based on how easy it is for contaminants, if present, to reach a drinking water source. Surface waters bodies vary in sensitivity based on the type of water body and water flow at the intake. Ground water sensitivity is rated based on conditions of the aquifer and the integrity of the well itself as well as the types of soil, rocks, and vegetation in the recharge area, the section of land that receives precipitation and allows it to infiltrate an aquifer.

Determining the Source Susceptibility. The susceptibility of a drinking water source to contamination depends on the naturally occurring sensitivity of the source and the presence of contaminants in the source area that have the potential to deteriorate water quality. If no contaminant sources are present in the drinking water source area, then the susceptibility will be low, even for a sensitive source. If there is a high prevalence of potential sources of contamination in the drinking water source area, a medium susceptibility may be warranted, even if the source sensitivity is low because the water comes from a properly protected well in a confined aquifer.

Determining Appropriate Regulatory Controls. There are a variety of options for regulating control and access to protect sources of drinking water. They can range from buying land and restricting activities on the land, to public education campaigns, to enacting Watershed Rules and Regulations, additions to New York State Law. Local ordinances may be enacted to address issues within a municipality more easily than adding to State Law. It may involve considerable effort to get leaders of neighboring municipalities to work together to protect a drinking water source, but the cooperative effort may be most effective at reducing the potential for a drinking water source to become contaminated. Each situation should be evaluated to determine the applicable types of regulatory controls and the level at which they should enacted for source protection.

Involving the Public. Throughout the source protection plan development and implementation process, public involvement and education are critical. Frequent updates and outreach activities can bolster support for the protection plan and motivate the public to assist with protection through their own activities. Mandatory and voluntary measures must be carried out by individuals, local government, agriculture, businesses and citizen organizations. Therefore, these efforts will only succeed when local elected leaders enlist the broadest possible range of community support.

Planning for Contingencies The source protection plan should include plans for contingencies such as accidental or other contamination, as well as loss of supply for various reasons. Drought, or pipe or

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other system failures, may cause reduced water availability to customers. Emergency provision of water supply should also be considered.

Implementing and Updating the Source Protection Plan An effective Source Water Protection Plan must include a schedule for implementation of any physical changes included in the plan. Appropriate regulations must be enacted. Periodic inspections of the source area must be completed on schedule to confirm that the provisions of the plan are in force, and that no new contamination threats have been added to the source area, such as new facilities, new drainage patterns, or changes in land use. The plan should include a periodic review process, maybe one year for the first review, and then 2 or more years for subsequent reviews. Ideally, a water system, municipality or organization is responsible for the ongoing upkeep of the enforcement and plan maintenance process.

Summary of Management Practices

A combination of legal, physical, education, and management practices is typically used for Source Protection. Legal actions range from enacting legislation to acquiring property or easements, or enforcing existing laws pertaining to contaminant threats.

Towns, small cities, and counties may possess or share the legal authority for enacting and enforcing protection measures that include: zoning and other land use controls; ability to restrict or stipulate requirements or controls for fixed source facilities that emit contaminants at a point source such as waste processing plants; health regulations including sanitary setbacks for septic tanks and sewer lines from drinking water wells; or authority to acquire land that provides protective zones around water sources.

Protection of drinking water sources has been done through New York State law, for over 100 years. These laws, known as Watershed Rules & Regulations, are in place for numerous surface water sources and several ground water sources across New York State. In cases where a water source spans numerous municipalities, enacting a state law may be the only regulatory action possible. Enacting any state law is a cumbersome process.

Best Management Practices have been developed that can reduce the risks posed by some of the types of home owner and business activities that can contaminate drinking water sources. These include management of: Septic Systems; Lawn and Garden Fertilizer; Pet waste; Large Scale Pesticide Application; Turf grass or Agricultural Fertilizer Application; Livestock and Poultry Waste; Sanitary and Combined Sewer Overflows; Underground Injection Wells; Storm water runoff; Small Quantity Chemical use; Underground or Aboveground Storage Tanks; Fencing; Filling or capping abandoned wells; and construction of riparian buffers. Details about these are available from a number of sources. Many are referenced below.

Community Benefits from Management

What Happens on the Land Affects the Water

Every waterbody in New York State has been classified according to its "best use." Surface water bodies used for drinking water are Class A or AA (for international waters). All ground water is classified as GA, or suitable for drinking. Each use has a set of standards associated with it that limit the concentrations of various contaminants (pollutants) that can be present in the water. A water quality problem exists where a classified use is negatively impacted. The effects can range from precluding a use (e.g. water unfit for drinking, swimming, etc.) to situations where the best use of a waterbody is threatened (e.g. changing land use patterns). Some pollutants of concern for drinking water that can result from land use activities within a watershed. The primary pollutants include pathogens, toxic

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substances (pesticides and petroleum products), nutrients (phosphorus and nitrogen), and sediment. In any given watershed there are a number of potential sources of these pollutants such as agricultural, forestry and construction activities; land disposal of waste; and modifications to stream banks or stream channels; storm water runoff; septic systems and other activities. In addition, facilities that use chemicals such as factories or businesses, may be sources of permitted or unregulated discharge of contaminants to surface water or ground water.

Why Should You be Concerned?

The type of activities in the drinking water source area, along with the soils, topography, and location within an aquifer recharge area or watershed, affect the potential for contamination of drinking water.

How This Worksheet Can Assist Your Community in Protecting Public Health and Natural Resources

The purpose of this worksheet is to help the community identify the drinking water resources and activities in the source area that may be impacting or threatening the drinking water source. It further helps to identify specific activities and hydrologically sensitive areas on the landscape that may pose a potential concern to water quality.

This worksheet can be used to help your community to:

- 1. More fully understand the concepts of water and contaminant movement,
- 2. Assess the area(s) supplying drinking water to your community,
- 3. Identify management strategies to protect the water source area, and
- 4. Develop and implement a plan for protecting drinking water source area(s).

For help in filling out this worksheet and technical assistance on drinking water source protection, it is recommended that you contact your Local Health Department, County Soil and Water Conservation District, or other member of your local Water Quality Coordinating Committee. Other service providers such as New York Rural Water Association or consultants may be helpful in preparing a source protection plan.

Most communities do not currently have a formal drinking water source protection plan. This worksheet can help your community determine where the drinking water source area is, and how to plan and implement a protection program. For communities that already have implemented source water protection, the worksheet may show how residents can get more involved in source water protection, or to evaluate the existing plan for adequacy and effectiveness.

The worksheet is not a protection plan, but rather a process for evaluating the protection planning needs for a community's drinking water resources. The New York State Department of Health recommends the use of this worksheet by communities that are considering zoning changes, redevelopment, or who want to start implementing broad environmental management planning. The steps outlined for involving the community and making a source protection plan will help communities as they use a variety of management and regulatory controls to protect their drinking water. Consistent use of the worksheet process can ensure that the collected information and source protection plan will meet program requirements.

Step 6DRAFTWhat this Worksheet does not cover

There are many aspects to management of Public Water Systems. These include repairs to existing facilities and pipes of the system, determinations as to whether any wells are under the direct influence of surface water, and whether the system can provide enough water and of good enough quality, to provide for proposed and possible future growth. These may be very important to the water system or municipality that is served by the water system, but are not adequately addressed by this Worksheet. The Local Health Department, whether the County Health Department or the District Office of the New York State Department of Health, can assist the water system or municipality with these issues.

Benefits of protection

In many cases, protection of the drinking water source has economic and environmental benefits in addition to maintaining or improving existing water quality issues. The assurance of a good, reliable source of drinking water is important to residents and businesses moving to a community, and for retaining current residents and businesses. Many source protection plans are done in conjunction with other environmental management goals such as wildlife habitat, stream bank protection, storm water management, on-site wastewater system management programs, and implementation of best management practices for homes, businesses, farms, and government agencies. These are addressed in other Community Environmental Management (CEM) Worksheets.

Technical References

Local Source Water Protection and Smart Growth In Rural New York: A Guide For Local Officials, New York Rural Water Association, http://www.nyruralwater.org

<u>Groundwater Supply Source Protection: A Guide For Localities In Upstate New York</u>, Schenectady County Planning Department in Cooperation with Capital District Regional Planning Commission and NYSDEC

NYSGIS data sharing cooperative, http://www.nysgis.state.ny.us

<u>Preserving Natural Resources Through Local Environmental Laws: A Guidebook for Local</u> <u>Governments</u>, Land Use Law Center, Pace University School of Law, Introduction by John R. Nolan.

Providing Safe Drinking Water: A Primer for Small Businesses and Organizations, Cornell Cooperative Extension, 2003

Various Guidance Documents for Source Water Assessments, New York State Department of Health

<u>Protecting Drinking Water: A Workbook for Tribes</u>, Water Education Foundation, available on-line at http://www.water-ed.org/specialprojects.asp#tribalbook.

<u>Agricultural Environmental Management Guide, Watershed Site Evaluation Tier II Worksheet</u>, available on line at http://www.agmkt.state.ny.us/SoilWater/home.html.

<u>Consider the Source: A Pocket Guide to Protecting Your Drinking Water</u>, United States Environmental Protection Agency, at http://www.epa.gov/safewater/protect/pdfs/swppocket.pdf.

Source Water Protection Reference Manual, American Water Works Association Research Foundation, Edition: 2002, CD-ROM, **ISBN 1-58321-228-0; AWWA Catalog Number 90907.** A compilation of experiences, planning and Best Management Practices for Source Water Protection.

Handbook: Ground Water and Wellhead Protection, EPA/625/R-94/001 September 1994.

Seminar Publication: Wellhead Protection: A Guide for Small Communities, EPA/625/R-93/002, January 1993.

Locally-led Education and Action for Protecting the Environment, Cornell Cooperative Extension and Sea Grant, Version 1.2, 2003





Community Environmental Management

- Source Water Protection Tier II Worksheet -

Part 1- Community Risk Assessment Factors

The following is a list of strategies many communities have used to develop and implement source water protection and minimize pollution and other negative impacts on surface and ground water supplies used for drinking water. The more factors that apply to your community, the less likely you are to have adverse water quality impacts. Please rate all of those that pertain to your community.

Please rate all that pertain to your community:

- Drinking water resources, including streams, rivers, ponds, lakes and aquifers and their recharge areas are actively protected to ensure best use, long into the future
- Drinking water is of acceptable quality
- Drinking water is available in sufficient quantity
- Drinking water is of sufficient quantity even after electric power loss
- To prevent contamination of aquifer recharge and watershed protection areas, potential sources of contamination are actively managed within those areas
- Drinking water watershed has been characterized to confirm the recharge area and determined whether ground water is under the direct influence of surface water
- Public in recharge areas and water service areas understand the need for and process of protecting their drinking water source areas
- □ Appropriate people (decision-makers) are involved in drinking water source protection
- □ Interested citizens are involved in drinking water source protection
- Citizens and regulators work together to protect drinking water and other water resources in the community
- The Water System infrastructure is adequate to meet current conditions and can meet probable demand changes proposed for the near future

- Homeowners are advised to test their well water and forward results to a clearinghouse for tracking
- Watershed protection rules, such as zoning ordinances, inspections, or other ordinances are administered by the community
- The community has an emergency response plan that includes drinking water sources



Part 2- Community Problem & Needs Assessment Part 2 of this assessment will help to identify drinking water source status is in your community and evaluate your community's capacity for implementing a source protection plan.

Problems Associated with Drinking Water Source Areas	Causes	Impacts	Remedial & Preventative Strategies
 1) Committee for Source Water Protection is needed but has not been organized. YesNo 2) Existing programs do not effectively Coordinate Protection of Source Water Resources (aquifer protection, drinking water watershed protection). YesNo 	 Agencies have different missions even though water resource interests or responsibilities overlap Management needs for drinking water delivery different from drinking water source protection Drinking water protection not identified as a primary issue in source water area 	Check those impacts that apply: Resources and information from other agencies not utilized. Any existing source water protection plan is not supported by public or community decision-makers. Source Water Protection Plan has been developed but interest or funds for implementation have not been located	Strategy: Invite County Water Quality Coordinating Committee, if existing, and other agencies and individuals to scoping meeting for Source Water Issue identification. Strategy: Consider a regional, watershed or aquifer (or part of aquifer) approach when determining scope of protection needs. Suggested List of Invitees: Local Health Departments Conservation, Regencies, i.e. planners, Environmental Management Councils, others as appropriate Other State and Federal Agencies, e.g. Environmental Conservation, Dept. of State, Transportation Non-governmental agencies such as New York Rural Water Association Regional Groups Environmental or Citizen's Groups Rural Community Assistance Program Environment Finance Center Service Groups

Management Options (Indicate with a"√ " if community has implemented or use a "?" if community is interested)	Barriers To Implementation ¹	Community Assistance Needs ²
Options:Recruit interested citizens, technical serviceproviders, elected officials and governmentrepresentatives to develop the Source ProtectionPlan, either stand-alone or as part of other waterresource protection activitiesIdentify conflicts in water resource use or goals forsource water protectionIdentify other programs such as agricultural landuses, for which funding or management strategiesmay be available to address source protection.Publicize organization of committee andsubsequent steps to keep the process open andinformative to the public.		

¹What are the financial, planning, political, educational, or other issues in your community that prevent you from addressing protection of your drinking water source(s)?

²What kinds of governmental or non-governmental organizational assistance would provide resources (professional assistance, references, materials or funds) to help the community address source water protection? This can be answered by brainstorming, or may be completed after investigating the possibilities.

Problems Associated with Drinking Water Source Areas	Causes	Impacts	Remedial & Preventative Strategies
Available Information about Drinking Water Sources Does not Provide Basis for Effective Protection	 Check Causes Need for detailed information not recognized Limited resources to collect or analyze data SWAP Assessment is only recently available and is limited in scope Interest in protection for private wells in area so public well information is not sufficient 	Check those impacts that apply: Source area is not well defined Potential Sources of Contamination in source area are not regulated Local agency does not have or does not know about their authority to enforce protection measures	Strategy: Use Committee Members, Source Water Assessment or other Resources to Obtain Additional Information on Drinking Water Resources to Begin Defining Protection Needs

	Management Options		Community
()	ndicate with a" $$ " if community has implemented or use a "?" if	Barriers to	Assistance
	community is interested)	Implementation	Needs
<u>Op</u>	tions:		
	Use available maps (topographic, surficial geologic, soil, and hydrologic atlases) and well logs to estimate locations of aquifers and recharge areas, locate public and private wells within aquifers Map watershed and sub-watershed boundaries and locate all local water supply resources within those watersheds, pertinent to ground water source and recharge areas Identify potential for wells to be influenced by surface water induced recharge due to their proximity to a stream, river or lake		
	Use well logs from nearby wells to model ground water flow to the well and use travel time estimates to delineate water source area		
	Refine map of recharge areas of public water supply wells to further delineate zone of contribution, direction of groundwater flow and upgradient recharge areas for each well		
	Develop preferential groundwater recharge area map for the community		
	Hire consultant or explore potential for assistance from service providers (Local Health Department, Conservation District, New York Rural Water Association, Watershed Association, Cooperative Extension) or local university to map aquifers and recharge areas Identify present and future water quantity issues Use current or revise Priority Water Bodies List as appropriate to describe impacted or threatened water body		

Problems Associated with			Remedial &
Drinking Water			Preventative
Source Areas	_ Causes _	Impacts	Strategies
Drinking Water Contamination	1. Practices and	Check those	Strategy:
Present	associated	impacts that apply:	Look for trends in
	potential for		water quality
Public and/or	impact by	Drinking water	degradation related to
Private Water	contaminant	may be or become	activities in source
Sources Have	sources have	contaminated	area that may be controlled.
Experienced	been insufficiently or	Decourse of	controlled.
Contamination or	incorrectly	Because of contamination	Evaluate any identified
Contamination	characterized	potential, expense	potential sources of
Seems Imminent	or uncontrolled	to treat water or	contamination and or
Describe Level of	2. Barriers to	lowered quality of	future sources of
Contamination	Contamination	drinking water may	contamination to characterize
	not found or	be incurred	susceptibility of source
Contamination	implemented	Knowledge of	area to particular
Level Exceeds		contaminant	contaminants.
Maximum	3. Development	sources may help	Devices and the se
Contaminant Level	changes may add	to control them	Review existing Contaminant
Contamination	contaminants	using BMP "s or	Inventories and
Level $> \frac{1}{2}$ of the	to area	other methods	compare to current
Maximum		Need to extend	conditions in
Contaminant Level		public water lines	protection area
		because of	
Contamination		contaminated	
of Concern		private wells, but that could incite	
		growth	
Imminent		9.9	
Contaminant Threat		Need to clean	
has been Identified		up contaminated	
Potential		sites	
Contamination			
Threat			
Insufficiently			
Characterized			
YesNo			

Management Options (Indicate with a"√ " if community has implemented or use a "?" if community is interested)	Barriers to Implementation	Community Assistance Needs
 Options: Use Source Water Assessments and state-wide and local data to identify potential sources of contamination, preferably using Geographic Information Systems (GIS) to map locations with respect to drinking water resource Prepare development potential map showing areas likely to be developed and considering areas not likely to be developed due to physical constraints such as proximity to wetlands and streams, flood zones, hydric soils and steep slopes Determine susceptibility of source water resources to impacts from future growth Evaluate effectiveness of existing controls, such as local, state or federal regulations Conduct local inspections of source water area to confirm type and locations of potential contaminant sources 		

Problems Associated with Drinking Water Source Areas	Causes	Impacts	Remedial & Preventative Strategies
Delineation of Protection Area, whether ground water recharge area or surface water basin, is not sufficiently refined to implement protection plan	Previous studies not done or not at sufficient detail to provide protection area delineation Decision to protect area resource rather than specific Public Water Supply well(s) means that protection area is not complete for the purpose of this protection effort.	Check those impacts that apply: An overstatement of the watershed or recharge area may mean that activities are restricted with no potential to benefit the source water quality and unnecessarily limiting economic impact in the area. The wrong area may be protected so the actual recharge area may remain vulnerable to contamination	Strategy: Carefully evaluate existing delineation to determine: How it was developed? The scale it was done at? Has the protection goal changed? (Protection of additional source waters added or any subtracted) Has additional information about the soils, geology, well or aquifer become available to assist with the delineation?

Management Options (Indicate with a"√ " if community has implemented or use a "?" if community is interested)	Barriers to Implementation	Community Assistance Needs
 Options: Use technical services to determine if assessment area is useful for protection, and refine if needed Finalize the protection goals and determine whether the delineation is consistent with those goals 		

Problems Associated with Drinking Water Source Areas	Causes	Impacts	Remedial & Preventative Strategies
Inventory of Practices or Potential Sources of Contamination is not Complete, so Protection Needs have not Been Identified	Inventory is not sufficient to identify potential impacts on drinking water quality or quantity. Existing Inventory either overstates or under represents the actual threats to drinking water quality.	Check those impacts that apply: Actual Contamination of drinking water or source area Potential for Contamination of drinking water or source area	Strategy: Evaluate measures for control of Potential Contaminant Sources to Reduce Susceptibility of Water Source to Contamination. These include: existing State and Federal Regulatory Programs for regulated practices, or Best Management Practices for otherwise unregulated agricultural, urban, and other land uses.

			-
	Management Options		Community
) (Indicate with a" $$ " if community has implemented or	Barriers to	Assistance
	use a "?" if community is interested)	Implementation	Needs
<u>Op</u>	tions:		
	Assist farmers, homeowners and businesses		
	(restaurants, gas stations, campgrounds mobile		
	home parks), that have their own drinking water		
	systems to identify threats to groundwater , surface		
	water and drinking water on their property by using		
	assessment tools such as AEM worksheets,		
	Home*A*Syst and "Providing Safe Drinking Water A Primer for Small Businesses and Organizations"		
	Primer for Small Businesses and Organizations" Evaluate need for stricter land use controls for the		
	zone of contribution of a well		
	Implement a farmland protection program to keep		
	prime farmland in agriculture and implement pest		
	and nutrient management plans on farms as needed		
	in resource area		
	Assess need for land acquisition, purchase of		
	development rights or conservation easement		
	program to protect those groundwater resources		
	most susceptible to future growth		
	Explore the creation of zoning overlay districts for		
	wellhead or watershed protection or if a community		
	lacks zoning use ordinances to restrict incompatible		
	activities		
	Find out how SEQRA can be used to help protect		
	source water areas by designating these areas as		
	critical environmental areas requiring the		
	preparation of environmental impact statements for		
	projects in those areas		

Problems Associated with Drinking Water Source Areas	Causes	Impacts	Remedial & Preventative Strategies
Proposed Land Use Changes (or specific proposed projects) may Increase Potential for Impact on Drinking Water Source	Land use not regulated in source area, drinking water concerns not considered for local regulation	Check those impacts that apply: Development is planned in source area or in aquifer area where water quality or quantity may be impacted by development Other land use changes raise the potential for negative impact on drinking water at the source	Strategy: Address Potential Impact on Source Water Resource for All Planned or Potential Changes in Land Use
Public not aware of source protection needs or is unwilling to allocate resources toward protection of source area	Need for public involvement not known or understood. Role of citizens in protection unclear	Check those impacts that apply: Opposition to source protection planning Lack of interest in source protection Interested citizens don't know how to begin source protection activities	Strategy: Implement Public Education Program to Improve Public Knowledge of Protection Needs and Activities

	Management Options with a"√ " if community has nted or use a "?" if community is d)	Barriers to Implementation	Community Assistance Needs
Options:	Identify locations within source protection areas where development is most likely to occur or where farm operations are planning to expand Plan for future water needs by identifying and protecting future water source sites. Conduct build out analysis of the watershed or recharge area to determine risk of contamination if current zoning is fully implemented.		
Options:	Meet with local officials, town board, planning board, etc. Invite service providers to give informative presentations Media Campaign, public service announcements Involve Senior Citizen or Youth Groups Hold Classes to Inform Citizens Use materials available on internet for source protection campaign Home*A*Syst or have Businesses us the Cornell Cooperative Extension program "Providing Safe Drinking Water"		

Problems Associated with Drinking Water Source Areas	Causes	Impacts	Remedial & Preventative Strategies
Regulations or Existing Management Plans not Sufficient to Manage Source Water area Ability to enforce existing regulations lacking or unclear	Need for Source Protection not Recognized Source Protection Plan not Completed or Inadequate Public Not Informed of Role in Source Protection	Source Area Susceptible to Contamination	Complete and Implement Source Water Management Plan at Appropriate Scale
Water Supply Issues exist such as Insufficient Quantity of Water	Development exceeds water availability Water use changes in source area such as new businesses or residences Short term problems like drought	Water use restrictions Bar to new development	Determine cause of quantity problem Evaluate alternate sources of water

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Management Options		Community
(Indicate with a" $$ " if community has implemented or	Barriers to	Assistance
use a "?" if community is interested)	Implementation	Needs
Obtain sufficient information about the source area		
to target efforts appropriately, especially where		
multiple activities are addressed		
Identify potential sources of contamination within		
the source area and develop plans to appropriately		
manage them. Some are addressed in CEM		
worksheets.		
 Enhance the quality of stormwater runoff 		
Ensure proper siting, design, installation and		
maintenance of OWTSs		
Provide for stream corridor protection		
 Address highway right of way maintenance and delivery material stars as 		
deicing material storage		
Consider other nonpoint source impacts i.e.		
agriculturePermitted facility management		
 Permitted facility management Implement sustainable development to minimize 		
impact on water quality and quantity		
 Manage impacts on other natural resources 		
 Use appropriate regulatory processes for drinking 		
water source protection, such as watershed rules or		
local ordinances, to allow for management of the		
resources		
□ Implement wide-spread use of water-saving devices		
Implement water conservation program, including		
identification of water losses and loss prevention		
Increase public awareness of need and steps in		
protection activities		
Involve affected parties in Planning and		
Implementation Processes		
Use education campaign to change water use patterns.		
 patterns Investigate connection to other existing water 		
 Investigate connection to other existing water system 		
 Evaluate need for and potential location of new 		
drinking water source		
 Develop new source for regional public water supply 		
	1	I

Problems Associated with Drinking Water Source Areas Security or Emergency Response Plan for Source Area Protection is Missing, Incomplete, or Inadequate	Causes No plan required by any government agency Source Protection Area Not for Public Water System with Emergency Planning Requirements Emergency Plan does not address water source	Impacts Emergency Planning not sufficient for response needs	Remedial & Preventative Strategies Evaluate security and emergency response needs and prepare plan. Practice response actions with involved agencies.
Source Protection Plan needs revision or updating to reflect changes in local conditions	Plan does not include provisions for continual review and revision	Plan may become obsolete	Include provisions for ongoing review of effectiveness of the protection plan and include protocols for plan revision into original plan

Management Options (Indicate with a"√ " if community has implemented or use a "?" if community is interested)	Barriers to Implementation	Community Assistance Needs
 Options: Develop contingency plans to deal with spills, water supply contamination or service disruption 		
 Outline emergency plans for short or long term drinking water supply replacement due to contamination or physical damage to the supply system 		
Coordinate efforts of water purveyors with those of civil defense, local emergency response, hazardous materials/spill cleanup, and local area disaster response networks.		
Options: Process for updating plan included in source water protection plan Timetable for periodic review in plan Responsible agency designated to review and update plan as needed		

Community Environmental Management TIER III: DRINKING WATER SOURCE PROTECTION

Protecting local drinking water sources can be a good investment in your community. Source Protection is one of the barriers to contamination of drinking water. Each community has to evaluate the threats, sensitivity, and local issues to determine which sources to protect and how best to protect them. In some cases, the water utility can provide impetus for source protection. In other areas, private wells must be protected along with public water sources. Some water is currently contaminated or changing regulations may have revealed greater sensitivity of the drinking water source than was previously known. The desire to obtain waivers from government mandated treatment or sampling can also drive efforts to protect a source. Existing information such as Source Water Assessments and other studies can provide a starting point for planning source protection. Implementing a source protection plan may be most effective when done in conjunction with addressing other urgent environmental needs of the community.

STRATEGY –Get all local interested parties involved in planning for source protection, whether regional, watershed or aquifer (or part of aquifer) approach can be considered when determining scope of protection needs.

- Invite all parties who may be affected by changing zoning, land use, permitting, development rules.
- Local, regional, state and national government officials, as well as members of non-profit groups may have an interest.
- Publicize your efforts early and often, so the process seems apparent.
- Coordinate with long-term plans for the water utility/ies and private well supplies.

STRATEGY-Use available information and determine what additional information will be needed to define protection needs.

- Review Source Water Assessment for susceptibility.
- Get local topographic maps, hydrogeology information, and aerial photos.
- Use Committee Members to obtain additional information on drinking water resources and protection needs

STRATEGY- Evaluate current water quality and potential threats to water quality.

- Look for trends in water quality degradation related to activities in source area that may be controlled.
- Evaluate any potential sources of contamination related to existing contamination.
- Inspect the source area to determine whether potential sources of contamination are present in the watershed.
- Characterize susceptibility of source area to particular contaminants.
- Evaluate measures for control of potential contaminant sources to minimize risk of release to the protection area.
- Consider the need to use existing State and Federal Regulatory Programs to reduce potential impacts from regulated sources.

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STRATEGY- Consider other Water Supply Issues that must be addressed before or along with source protection issues.

- Determine whether a Ground Water Under the Direct Influence of Surface Water (GWUDI) evaluation is needed, and if already done, whether the results are conclusive.
- Is planned development related to new or changes in use of existing source(s)?
- Are other planned or needed changes in systems operation such as storage tanks or changes in distribution likely to effect source(s)?
- Are there chronic or sporadic issues of water shortage.
- Are alternative sources of drinking water appropriate to use.

STRATEGY- Evaluate whether Planned or Potential Changes in Land Use may impact Drinking Water Source.

- What is the time line for response to ensure that the Drinking Water Source is not affected.
- What kind of mitigating efforts could be incorporated into any development or land use changes to minimize potential impacts.
- Are potential future sources impacted by development.

STRATEGY- Evaluate security and emergency response needs and prepare plan.

- Contingency plans should include natural as human disasters.
- Source protection is a component of emergency planning.
- Incorporate practice of response actions with involved agencies.

STRATEGY- Evaluate regulatory options for source protection

- Watershed Rules and Regulations are New York State option for Source Protection, but implementation process is lengthy.
- Local Ordinances can be easy when within a single municipality.
- Cooperation among local towns, villages, etc, may be easier than enacting a Watershed Rule.

STRATEGY-Complete and Implement Source Water Management Plan at Appropriate Scale using actions appropriate for the geology, hydrology, and political situation of the source.

- Decide who will be responsible for enforcement.
- Evaluate whether expenses may be shared with other parties to accomplish mutually complementary goals.
- Develop an implementation and funding schedule.
- Periodically review Source Water Management Plan for effectiveness and revise as needed.

6.9 Highway and Right of Way (ROW) Maintenance

Environmental Significance Summary:

Highways are the lifeblood of commerce. Our economy relies on effective transportation of goods and people along safe and convenient roads. Unfortunately, roads are often significant contributors to poor water quality. Runoff from natural rain events and melting snow washes over the landscape and picks up material as it travels along. As runoff flows over roadways, road construction sites, highway maintenance garages and road maintenance operations, it picks up sediment, heavy metals, oils, pesticides, herbicides, fertilizer, road salt and debris. These contaminants are transported into our streams, lakes, wetlands and rivers, impairing their water quality and decreasing their aesthetic value. This in turn can lead to a negative effect on tourism and the economy.

Community Assistance Summary:

- More fully understand highway and right-of-way management concepts.
- Assess how your community selects, implements and monitors best management practices (BMPs) for highway and right-of-way maintenance.
- Identify wastewater highway and right-of-way maintenance and operational management needs.
- Begin to map out a highway and right-of-way maintenance management strategy for the future.

Issues Summary:

- Streams flood over the road and/or flooding has removed road.
- Water overflows road at culvert or catch basins are backing up.
- Erosion is occurring around culverts, or there have been culvert blowouts.
- The bottom and/or sides of ditches are eroding or slumping.
- We have mud flows and/or chronic black ice on roadways.
- Muddy water is running off highway construction and/or maintenance sites.
- We are concerned about how best to manage winter weather operations.
- We are concerned about how best to manage vegetation along roadways.

Strategies Summary:

- Enhance the quality of stormwater runoff to surface and groundwater.
- Reduce the impacts of increased stormwater flow and volume from highway operations.
- Address stormwater management for construction site runoff.
- Preserve and utilize natural features and processes.

Community Benefit Summary:

Mobility comes with a price. Nearly 4 million miles of roadways and 200 million vehicles keep Americans moving, but it can have a devastating impact on the environment. Transportation related maintenance activities alone are a major source of water pollution and soil erosion. Minimizing the impacts of these activities will improve the quality of our transportation system (allowing increased economic and social opportunities), protect important natural resources and improve overall water quality.

Tier 2B – Highway & ROW Maintenance Worksheet



CEM

DRAFT Last Modified 7/2003 Highway and Right of Way Maintenance Tier 2 Worksheet



Community Environmental Management

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CEM

Community Environmental Management

Highway and Right-of-Way Maintenance Tier 2 Worksheet

Overview

Highways are the lifeblood of commerce. Our economy relies on effective transportation of goods and people along safe and convenient roads. Unfortunately, roads are often significant contributors to poor water quality. Runoff from natural rain events and melting snow washes over the landscape and picks up material as it travels along. As runoff flows over roadways, road construction sites, highway maintenance garages and road maintenance operations, it picks up sediment, heavy metals, oils, pesticides, herbicides, fertilizer, road salt and debris. These contaminants are transported into our streams, lakes, wetlands and rivers, impairing their water quality and decreasing their aesthetic value. This in turn can lead to a negative effect on tourism and the economy.

Either through ignorance of ecosystem functions, poor planning, or just plain indifference to natural stormwater runoff processes, humans, through construction and development activities, have created a number of problems for themselves and nature. Through their planning and regulatory functions, local governments have the responsibility for controlling how these activities are undertaken in New York State. This role carries with it the responsibility for ensuring that they are done with the safety of future inhabitants in mind, and in a manner that is compatible with the protection and enhancement of natural resources, including water resources.

The purpose of the highway and right-of-way maintenance worksheet is to assess the nature of their associated problems in the community and to evaluate the capacity of the community to remediate existing stormwater runoff problems as they relate to highway and right-of-way maintenance activities and to prevent their reoccurrence. The following is intended to provide insight into the evolving subject of highway and right-of-way maintenance.

Step 4

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Highway and right-of-way management is a complex issue, with many factors potentially contributing to the problem. This strategy list, taken from the Roadway and Right-of-Way Maintenance Management Practices Catalogue developed by the NYS NPS Management Practices Task Force (1994) outlines four strategies communities can use to manage the impacts of roadways and right-of-ways in their communities.

Enhance the Quality of Stormwater Runoff to Surface and Groundwater

This strategy mainly focuses on physical barriers and operational changes that would keep pollution from salt storage, equipment maintenance activities, vegetation maintenance, construction, and roadway maintenance activities. It also brings out the importance of identifying existing ground and surface water resources in site plans, designing and implementing SMPs to treat runoff, and evaluating the effectiveness of SMP's to be implemented for potential impacts to groundwater as well as surface water

Reduce the Impacts of Increased Stormwater Flow and Volume from Highway Operations

This strategy highlights the importance of effective maintenance, proper sizing and selection of SMPs, and how policy can be used to protect resources that help manage stormwater flows. It also mentions that an intermunicipal approach to managing these issues, which can be more effective and cost-efficient.

Address Stormwater Management for Construction Site Runoff

Construction site runoff is the most significant source of most sediment loading. Effective planning of construction sites, as well as proper selection, installation and maintenance of SMPs is the key to achieving this goal. Understanding and using the NYSDEC Stormwater Design Manual is an essential part of success.

Preserve and Utilize Natural Features and Processes

There are many natural features, such as wetlands and floodplains, which, if preserved can play a large role in mitigating the detrimental aspects of increased flows due to highway maintenance activities. It is beneficial to use them to your advantage, but be wary of overloading them and creating more problems that you started with.

Step 4

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How This Worksheet Can Assist Your Community in Protecting Public Safety and Natural Resources

This worksheet can be used to help your community to:

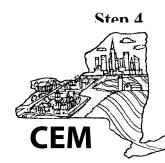
- 1. More fully understand highway and right-of-way management concepts,
- 2. Assess how your community selects, implements and monitors best management practices (BMPs) for highway and right-of-way maintenance
- 3. Identify wastewater highway and right-of-way maintenance and operational management needs, and
- 4. Begin to map out a highway and right-of-way maintenance management strategy for the future.

For help in filling out this worksheet and technical assistance on onsite wastewater management, it is recommended that your County Soil and Water Conservation District or County Department of Public Works be contacted. Most communities do not have a set highway and right-of-way maintenance management plan. This worksheet can help your community determine its management needs.

Technical references available for communities in New York State to learn more about highway and right-of-way maintenance are listed below:

- Environmental Handbook for Transportation Operations: A Summary of the Environmental Requirements for Maintaining Highways and Transportation Systems. Prepared in July 2001 by the New York State Department of Transportation's Environmental Analysis Bureau. You can download a copy off the internet at: http://www.dot.state.ny.us/eab/manual/oprhbook.pdf, or you can contact them directly at (518) 457-5672.
- Roadway and Right-of-Way Maintenance Management Practices Catalogue for Nonpoint Source Pollution Prevention and Water Quality Protection in New York State. Prepared by the Roadway and Right-of-Way Maintenance Management Practices Subcommittee of the New York State Nonpoint Source Management Practices Task Force. June 1994
- Cornell Local Roads Program. For information, visit http://www.clrp.cornell.edu/. Additional information can be obtained by contacting them at 416 Riley-Robb Hall, Ithaca, NY 14853-5701, ph: (607) 255-8033, fax: (607) 255-4080
- Camp Road Maintenance Manual: A Guide for Landowners. Kennebec County Soil and Water Conservation District, with assistance from the Maine Department of Environmental Protection's Bureau of Land and Water Quality. Revised 2000





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Highway and Right of Way Maintenance – Tier II Worksheet

Part 1- Community Risk Assessment Factors

The following is a list of strategies many communities have used to improve their highway maintenance techniques and minimize pollution and other negative impacts such as salt and de-icing materials entering surface and groundwater supplies. The more factors that apply to your community, the less likely you are to have adverse water quality impacts. Please check all of those that pertain to your community.

Please check all that pertain to your community:

- ____ The highway maintenance employees are informed about the impacts polluted runoff can have on water quality, and what they can do to prevent it.
- Design, construct and maintain shelters that prevent runoff from salt and de-icing materials from entering surface or groundwater
- ____ Implement operations plans that minimize potential for hazardous materials from equipment repair and maintenance from entering surface and groundwater
- Develop and implement an operation and maintenance plan for preventing or reducing stormwater pollution from municipal facilities and stormwater infrastructure
- ____ Develop and implemented a program to detect and eliminate illicit discharges and connections to the storm sewer system
- ____ Develop and implement erosion and sediment control (E&S) plans for highway construction activities that disturb 1 or more acres.
- Conduct inspections on all highway construction sites to ensure E&S plans are properly implemented.
- Use reliable and accurate methods to properly size and construct bridges, ditches and culverts to prevent erosion, sedimentation and blowouts.
- ____ After cleaning out ditches, make sure banks are stabilized and re-seeded to prevent erosion
- Prevent runoff from moving across roads, creating black ice and depositing sediment
- Work with highway and municipal officials to discuss ways to reduce the amount of paved area, thereby cutting maintenance costs (e.g. decreasing road widths in subdivisions without sacrificing safety, make curb cuts, pervious pavers for overflow parking surfaces, bioretention in parking lots, opening the center of cul-de-sacs and use them to manage stormwater)
- ____ Require evaluation of soils before installing stormwater conduits to see if infiltration is an option
- ____ Establish maximum road and driveway slopes
- ____ Perform soil tests before applying fertilizer on municipal grounds
- Use pesticides and herbicides by certified applicators only when application is necessary, and according to the label on municipal grounds

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Part 2- Community Problem & Needs Assessment Part 2 of this assessment will help to determine how extensive flooding is in your community and what is your community's capacity for addressing flooding issues.

Issues Associated with Highway Maintenance Activities	Causes	Impacts	Remedial & Preventative Strategies
Streams flood over the road and/or flooding has removed road YesNo Locations (List):	1. Increase in rate and volume of runoff due to increased per cent of impermeable surface area in watershed from development	Check those impacts that apply: Increased flooding and flood damages, including increased costs of repairing infrastructure, and possible loss of human life	Strategy: Reduce the Impacts of Increased Stormwater Flow and Volume from Highway Operations
	2. Loss of wetlands that function to receive excess rainfall and release it slowly	Expansion of the floodplain	
	3. Improper sizing of bridges and culverts	Magnitude and duration of the flooding (Explain):	Strategy: Preserve and Utilize Natural Features and Processes

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Management Options		
(Indicate with a" $$ " if community has implemented or	Barriers To	Community
use a "?" if community is interested)	Implementation	Assistance Needs'
Use a "?" if community is interested) Options:		Assistance Needs ¹

¹ List type of assistance needed: information/education; assessment/planning: BMP design/implementation; regulatory options; project funding; etc.

Issues Associated with Highway Maintenance Activities	Causes	Impacts	Remedial & Preventative Strategies
Water overflows road at culvert or catch basins are backing up YesNo	1. Increase in rate and volume of runoff due to increased per cent of impermeable surface area in watershed from development	Check those impacts that apply: Increased flooding and flood damages, including increased costs of repairing infrastructure	Strategy: Enhance the Quality of Stormwater Runoff to Surface and Groundwater
Locations (List):	 Improper sizing of stormwater conveyance system Lack of maintenance of 	Increased sediment loading in catch basins and conveyance system	Strategy: Reduce the Impacts of Increased Stormwater Flow and Volume from Highway Operations
	stormwater conveyance system 4. Loss of capacity of catch basins and culverts due to	Magnitude and duration of the flooding (Explain):	rigriway Operations
	sediment deposition 5. Beaver dams 6. Landowner		
	adjacent to right of way has modified the conveyance system.		

Management Options (Indicate with a"√ " if community has implemented or use a "?" if community is interested)	Barriers to Implementation	Community Assistance Needs
Options:		
 watershed or per site (e.g. work with emergency services, the Planning Board and Town Board to reduce allowable road widths and paved overflow parking areas, as well as encourage curb cuts and bioretention) Implement low-impact SMPs that induce infiltration Retain existing wetlands, riparian forest buffers and environmentally sensitive areas in their right of ways to provide flood retention and water quality benefits Implement public infrastructure maintenance program (e.g. street sweeping, catch basin and ditch cleanout) to maintain proper function 		
 Hydroseed or use other method to seed exposed soil in ditches after cleanout. Develop, implement and enforce intermunicipal agreements to reduce or eliminate factors that increase erosion and sedimentation in the watershed Require all new and retrofit components of the public stormwater system be designed, constructed and maintained as per the NYSDEC Stormwater Design Manual to reduce channel erosion, prevent over bank flooding and help control extreme floods 		
 Require all new and retrofit components of stormwater systems on private lands that empty into surface water or municipal stormwater systems be designed, constructed and maintained as per the NYSDEC Stormwater Design Manual Retrofit existing stormwater management system Use maximum extent practicable (MEP) standards Implement flood mitigation plan to reduce damages when developing roadways Develop, implement and enforce buffer restrictions that slow stormwater flows 		

Issues Associated with Highway Maintenance Activities Erosion is occurring around culverts, or there has been culvert blowouts	Causes 1. Increase in rate and volume of runoff due to increased percent of impermeable surface area in	Impacts Check those impacts that apply:Increased flooding and flood	Remedial & Preventative Strategies Strategy: Enhance the Quality of Stormwater Runoff to Surface and Groundwater Strategy:
YesNo	watershed from development	damages, including increased costs of repairing infrastructure	Reduce the Impacts of Increased Stormwater Flow and Volume from Highway Operations
Locations (List):	2. Improper sizing of stormwater conveyance system	Increased sediment loading from erosion	
		Magnitude and duration of the flooding (Explain):	

Management Options (Indicate with a"√ " if community has implemented or use a "?" if community is interested)	Barriers to Implementation	Community Assistance Needs
Options: Develop, implement and enforce buffer restrictions that prevent sediment from entering surface waters		
Options:		

Issues Associated with Highway Maintenance Activities	Causes	Impacts	Remedial & Preventative Strategies
The bottom and/or sides of ditches are eroding or slumping	1. Soils that ditches are located in are inappropriate	Check those impacts that apply: Increased	Strategy: Enhance the Quality of Stormwater Runoff to Surface and Groundwater
YesNo	2. Increase in rate and volume of runoff due to increased per cent of impermeable surface	sediment loading from erosion Erosion	
Locations (List):	area in watershed from development	impacting homeowners' property	Strategy: Reduce the Impacts of Increased
	3. Improper sizing of stormwater conveyance system	Safety in and around the road ditch	Stormwater Flow and Volume from Highway Operations
	4. Improper maintenance of stormwater conveyance system		
	5. Improper slope stabilization		
	6. Ditch is an improper practice selection for drainage area size		

Management Options (Indicate with a"√ " if community has implemented or use a "?" if community is interested)	Barriers to Implementation	Community Assistance Needs
 Options: Implement public infrastructure maintenance program (e.g. street sweeping, catch basin and ditch cleanout) to maintain proper function and prevent loading of pollutants into the stormwater system Hydroseed or use other method to seed exposed soil in ditches after cleanout. Review soil characteristics before planning and constructing roads and their stormwater conveyance systems 		
Options:		

Issues Associated with Highway Maintenance Activities	Causes	Impacts	Remedial & Preventative Strategies
We have mud flows and/or chronic black ice on roadways YesNo	1. Nearby slopes are not protected against slumping and lead to mud flows.	Check those impacts that apply: Increased damages, including increased costs of	Strategy: Enhance the Quality of Stormwater Runoff to Surface and Groundwater
Extent (describe):	2. Soils that ditches are located in are inappropriate	repairing infrastructure, and possible loss of human life Increased	Strategy: Reduce the Impacts of Increased Stormwater Flow and Volume from
	3. High water table or subsurface flows	sediment loading from erosion	Highway Operations
Locations (list):	3. Improper maintenance of stormwater conveyance system.	Erosion impacting homeowners' property	
	4. Improper sizing of stormwater conveyance system	Increased sediment loading from erosion Safety and road	
	4. Increase in rate and volume of runoff due to increased per cent of impermeable surface area in watershed from development forces runoff and mud flows across streets	closure issues	

Management Options (Indicate with a"√ " if community has implemented or use a "?" if community is interested)	Barriers to Implementation	Community Assistance Needs
Options: Hydroseed or use other method to seed exposed soil in ditches after cleanout. Develop, implement and enforce buffer restrictions that prevent sediment from entering surface waters Review soil characteristics before planning and constructing roads and their stormwater conveyance systems Options: Increase the subsurface drainage to minimize high water table or subsurface flows Minimize percent of imperviousness allowed within the watershed or per site (e.g. work with emergency services, the Planning Board and Town Board to reduce allowable road widths and paved overflow parking areas, as well as encourage curb cuts and bioretention) Require all new and retrofit components of the public stormwater system be designed, constructed and maintained as per the NYSDEC Stormwater Design Manual to reduce channel erosion, prevent over bank flooding and help control extreme floods Require all new and retrofit components of stormwater systems be designed, constructed and maintained as per the NYSDEC Stormwater Design Manual to reduce channel erosion, prevent over bank flooding and help control extreme floods Hydroseed or use other method to seed exposed soil in ditches after cleanout. Develop, implement and enforce intermunicipal agreements to reduce or eliminate factors that increase erosion and sedimentation in the watershed Develop, implement and enforce buffer restrictions that slow stormwater flows Review soil characteristics before planning and constructing roads and their stormwater conveyance systems		

Issues Associated with Highway Maintenance Activities	Causes	Impacts	Remedial & Preventative Strategies
	Causes1. Improper planning, installation and/or maintenance of SMPs2. Lack of erosion and sediment control regulations and/or inspections at the local level	Impacts Check those impacts that apply:Increased sediment loading from erosion to receiving waterbodyIncreased nutrient loading to receiving waterbody	

Management Options (Indicate with a"√ " if community has implemented or use a "?" if community is interested)	Barriers to Implementation	Community Assistance Needs
Options:		

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Target Highway Maintenance Activities	Concerns	Impacts	Remedial & Preventative Strategies
Our municipality is concerned about how best to manage winter weather operations Proper storage and maintenance of salt and other de- icing materials to prevent losses to runoff Make roads safe without overusing or wasting salt and de-icing materials Proper disposal of snow after plowing Management of excess sediment left behind after spring snowmelt	 Wasted materials cost taxpayers money Health and human safety (e.g. clean drinking water, safe roads during winter conditions) Pollution impacts healthy aquatic ecosystems and can have an impact on tourism and biodiversity 	Check those impacts that apply: 	Strategy: Enhance the Quality of Stormwater Runoff to Surface and Groundwater

Management Options		Community
(Indicate with a"√ " if community has implemented or use a "?" if community is interested)	Barriers to Implementation	Assistance Needs
 Detions: Make sure salt and de-icing materials are sheltered from the elements Make sure drainage from de-icing materials shelters are collected and treated before entering surface or groundwater Develop, implement and enforce buffer restrictions that prevent placement of salt and de-icing materials where they may enter surface water Develop and implement an operations plan for proper storage, handling and transfer of salt and de-icing materials Calibrate the distribution system on spreading equipment to make sure only the proper amount of salt and/or de-icing material is placed on road surfaces Develop and implement an operations plan that ensures salt and de-icing materials are spread only when needed Identify existing ground and surface water resources in site plans Make sure snow from plowing activities is not placed in streams, lakes, wetlands or any other sensitive area. Make sure snowmelt from snow stockpiles is treated before it enters streams, lakes, wetlands or any other sensitive area Implement public infrastructure maintenance program (e.g. street sweeping, catch basin and ditch cleanout) to maintain proper function and prevent loading of pollutants into the stormwater system 		

Target Highway Maintenance Activities	Concerns	Impacts
Our municipality is concerned about how best to manage vegetation along roadways	 Wasted materials cost taxpayers money Health and human safety 	Check those impacts that apply: Pesticides, herbicides and
Proper use and distribution of pesticides, herbicides and fertilizers	(e.g. safe views and maneuvering along roads, clean drinking water)	fertilizer enter groundwater, and migrate into drinking wate wells, contaminating them
<u>Make roads safe without</u> overusing or wasting pesticides, herbicides and fertilizers	3. Pollution impacts healthy aquatic ecosystems and can have an impact on tourism and biodiversity	Pesticides and herbicides enter surface water and are toxic to plants and animals Fertilizers enter surface
		water and cause increased plant and algae growth, which can have an adverse impact on tourism, recreation and property values
		Excess vegetation from clearing and mowing enter the stormwater system and are deposited into surface waters, contributing to BOD
Our municipality is concerned about how best to manage vehicle and equipment maintenance activities	1. It costs more to remediate contaminated soil and water than to prevent contamination in the first	Check those impacts that apply: Toxic and hazardous
Proper disposal of waste and used engine fluids	place 2. Wasted materials cost	materials enter groundwater, and migrate into drinking wate wells, contaminating them
Preventing polluted runoff from equipment maintenance facilities entering surface or groundwater	3. Health and human safety (e.g. safe working conditions	Toxic and hazardous materials enter surface water and are toxic to plants and
Perform site inspections to ensure proper storage of petroleum products and chemicals and prevent these compounds from entering	for employees, clean drinking water) 4. Pollution impacts healthy	animals, which can have an adverse impact on tourism, recreation and property values
surface and groundwater Ensure equipment breakdowns and emergency repairs made away from maintenance facilities are performed in a manner that prevents pollution from entering surface and groundwater	aquatic ecosystems and can have an impact on tourism and biodiversity	Excess vegetation from clearing and mowing enter the stormwater system and are deposited into surface waters, contributing to BOD

Remedial & Preventative Strategies Strategy: Enhance the Quality of Stormwater Runoff to Surface and Groundwater	 Management Options (Indicate with a"√" if community has implemented or use a "?" if community is interested) Use pesticides, herbicides, fertilizers only when necessary, and never immediately before a rain event Make sure highway maintenance personnel maintains certification for pesticide and herbicide application and attend the appropriate refresher courses Make sure vegetation that is removed does not enter the stormwater conveyance system (e.g. wood chips from downed branches placed in ditches or left along roadways)	Barriers to Implementation	Community Assistance Needs
Strategy: Enhance the Quality of Stormwater Runoff to Surface and Groundwater	 Ensure implementation of stormwater pollution prevention plans at municipal equipment repair facilities (e.g. compliance checks, emergency spill response plan) Develop and implement an operations plan for proper storage and transfer of hazardous materials Identify existing ground and surface water resources in site plans Make sure drainage from vehicle maintenance areas are collected and treated before entering surface or groundwater Develop, implement and enforce buffer restrictions that prevent placement of toxic and hazardous materials where they may enter surface water 		
Strategy: Preserve and Utilize Natural Features and Processes	Protect sensitive areas near highways and in right of ways		

Community Environmental Management TIER III: HIGHWAY AND RIGHT-OF-WAY MANAGEMENT STRATEGY DEVELOPMENT

Highway and right-of-way management is a complex issue, with many factors potentially contributing to the problem. This strategy list, taken from the Roadway And Right Of Way Maintenance Management Practices Catalogue developed by the NYS NPS Management Practices Task Force (1994) outlines three strategies communities can use to manage the impacts of roadways and right of ways in their communities.

Strategy: Enhance the Quality of Stormwater Runoff to Surface and Groundwater

- Make sure salt and de-icing materials are sheltered from the elements
- Make sure drainage from de-icing materials shelters are collected and treated before entering surface or groundwater
- Develop, implement and enforce buffer restrictions that prevent placement of salt and de-icing materials where they may enter surface water
- Develop and implement an operations plan for proper storage and transfer of salt and de-icing materials
- Calibrate the distribution system on spreading equipment to make sure only the proper amount of salt and/or de-icing material is placed on road surfaces
- Develop and implement an operations plan that ensured salt and de-icing materials are spread only when needed
- Ensure implementation of stormwater pollution prevention plans at municipal equipment repair facilities (e.g. compliance checks and emergency spill plans)
- Develop and implement an operations plan for proper storage and transfer of hazardous materials
- Make sure drainage from vehicle maintenance areas are collected and treated before entering surface or groundwater
- Develop, implement and enforce buffer restrictions that prevent placement of toxic and hazardous materials where they may enter surface water
- Ensure that work sites are planned, developed and maintained according to applicable state and Federal regulations
- Use pesticides, herbicides, fertilizers only when necessary, and never immediately before a rain event
- Make sure highway maintenance personnel maintains certification for pesticide and herbicide application and attend the appropriate refresher courses
- Make sure vegetation that is removed does not enter the stormwater conveyance system (e.g. wood chips from downed branches placed in ditches or left along roadways)
- Identify existing ground and surface water resources in site plans
- Design and implement SMPs to treat runoff
- Evaluate effectiveness of SMP's to be implemented for potential impacts to groundwater as well as surface water
- Make sure snow from plowing activities is not placed in streams, lakes, wetlands or any other sensitive area.
- Make sure snowmelt from snow stockpiles is treated before it enters streams, lakes, wetlands or any other sensitive area
- Implement public infrastructure maintenance program (e.g. street sweeping, catch basin and ditch cleanout) to maintain proper function and prevent loading of pollutants into the stormwater system
- Hydroseed or use other method to seed exposed soil (e.g. on construction sites or in ditches after cleanout)
- Develop, implement and enforce buffer restrictions that prevent sediment from entering surface waters
- Review soil characteristics before planning and constructing roads and their stormwater conveyance systems

Step 4

<u>Strategy:</u> Reduce the Impacts of Increased Stormwater Flow and Volume from Highway Operations

- Implement low-impact SMPs that induce infiltration
- Minimize percent of imperviousness allowed within the watershed or per site (e.g. work with emergency services, the Planning Board and Town Board to reduce allowable road widths and paved overflow parking areas, as well as encourage curb cuts and bioretention)
- Retain existing wetlands, riparian forest buffers and environmentally sensitive areas in their right of ways to provide flood retention and water quality benefits
- Implement public infrastructure maintenance program (e.g. street sweeping, catch basin and ditch cleanout) to maintain proper function
- Require all new and retrofit components of the public stormwater system be designed, constructed and maintained as per the NYSDEC Stormwater Design Manual to reduce channel erosion, prevent over bank flooding and help control extreme floods
- Require all new and retrofit components of stormwater systems on private lands that empty into surface water or municipal stormwater systems be designed, constructed and maintained as per the NYSDEC Stormwater Design Manual
- Hydroseed or use other method to seed exposed soil (e.g. on construction sites or in ditches after cleanout)
- Develop, implement and enforce intermunicipal agreements to reduce or eliminate factors that increase erosion and sedimentation in the watershed
- Retrofit existing stormwater management system
- Implement flood mitigation plan to reduce damages when developing roadways
- Develop, implement and enforce buffer restrictions that slow stormwater flows
- Review soil characteristics before planning and constructing roads and their stormwater conveyance systems

Strategy: Address Stormwater Management for Construction Site Runoff

- Implement low-impact SMPs that induce infiltration
- Use maximum extent practicable (MEP) standards
- Hydroseed or use other method to seed exposed soil (e.g. on construction sites or in ditches after cleanout)
- Require all new and retrofit components of the public stormwater system be designed, constructed and maintained as per the NYSDEC Stormwater Design Manual to reduce channel erosion, prevent over bank flooding and help control extreme floods
- Require all new and retrofit components of stormwater systems on private lands that empty into surface water or municipal stormwater systems be designed, constructed and maintained as per the NYSDEC Stormwater Design Manual
- Post bonds to ensure compliance by developers and contractors on private roadways
- Conduct site inspections during construction to ensure erosion and sedimentation practices are installed and being properly maintained on public and private roadways
- Expand local subdivision regulations to cover erosion and sedimentation control
- Review soil characteristics before planning and constructing roads and their stormwater conveyance systems

<u>Strategy</u>: Preserve and Utilize Natural Features and Processes

- Retain existing wetlands, riparian forest buffers and environmentally sensitive areas in their right of ways to provide flood retention and water quality benefits
- Protect sensitive areas near highways and in right of ways
- Provide means for passing the floodplain flow when constructing bridges

If you have any questions or comments on this draft worksheet, please contact:

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6.10 Sustainable Development

Environmental Significance Summary:

Throughout most developing regions of New York State, the pattern of land development that is most threatening the natural resources and quality of life in many communities in the State is suburban sprawl: or simply "sprawl". Sprawl is a pattern of land development that has made its most aggressive and dramatic advances into the countryside with the advent of the automobile and it has now become institutionalized through the use of many outdated zoning codes and other public policy initiatives that encourage sprawl.

Sprawl chews up agricultural lands, contributes to forest fragmentation, loss of biological diversity and fish and wildlife habitats, water quality degradation and air quality degradation. Uncontrolled sprawl simply is an unsustainable pattern of land development in that through the damage it inflicts on land resources, air and water, it compromises the ability of future generations to meet their needs.

Public policy initiatives that lead to sprawl include promoting the construction and expansion of highway infrastructure into the countryside, facilitating commercial strip development, construction of large lot housing subdivisions at the urban fringe, and locating government services, government office buildings, schools, etc., in the suburban fringe or beyond rather than in existing communities. Sprawl is accelerating at a much greater rate than actual population growth and its environmental, economic and social costs are enormous.

Community Assistance Summary:

- More fully understand sustainable development concepts and options.
- Assess where they are relative to implementing an effective sustainable development program.
- Identify sustainable development needs.
- Begin to map out a sustainable development strategy for the community based on where they are today.

Issues Summary:

- Growth is occurring without planning for environmental sustainability.
- Village centers abandoned in favor of strip development.
- Subdivisions designed and built without consideration of natural resource of the site.
- Rural countryside left vulnerable to future development which could threaten natural entities valued by the town.
- Sprawl (unplanned growth).
- Loss of farmland, open space and/or scenic amenities.

Strategies Summary:

- Make use of community's sense of identity and place to inspire environmental protection solutions and actions.
- Protect important conservation areas.
- Utilize soil survey information when planning development.
- Strengthen and protect community centers to reduce the spread of development into rural areas.
- Guide development in suburbs to promote livable and environmentally sensitive neighborhoods.
- Encourage preferred patterns of growth in the rural countryside.

Community Benefit Summary:

"How can we ensure that development in our communities is sustainable and based on sound ecological principles?" The simple answer is that the tools and techniques for encouraging and facilitating sustainable development habits are available. The more difficult issue to cope with is that sustainability requires that our emphasis shift from "managing resources" to managing *ourselves*, and that we learn to live as part of nature rather than apart from it, and that our economics become a component of human ecology and intimately intertwined with nature.

Tier 2B - Sustainable Development Worksheet





Community Environmental Management

Acknowledgements

The New York State Soil & Water Conservation Committee and the Department of Environmental Conservation are grateful to our partners who contributed to this worksheet including:

Thanks go to Ed Hoxsie and Julie Melançon who conducted the original Dutchess County pilot upon which this worksheet was based.

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Community Environmental Management



Community Environmental Management Sustainable Development

- Assessment Worksheet -

How This Worksheet Can Be Used To Assist A Community

This sustainable development worksheet can be used to help a community:

- 1) More fully understand sustainable development concepts and options
- 2) Assess where they are relative to implementing an effective sustainable development program
- 3) Identify sustainable development needs
- 4) Begin to map out a sustainable development strategy for the community based on where they are today

The worksheet includes:

Part 1 - Community Risk Assessment Factors

The more factors the community checks, the more prepared they will be to address sustainable development issues.

Part 2 - Community Problems & Needs Assessment

This section assists communities in focusing on specific problems associated with development, the causes of the problems and the impacts. This part also enables a community to evaluate its capacity to address sustainable development through the identification of barriers it faces in implementing one option or another, and it allows for identification of assistance needed to overcome a specific barrier or obstacle.

Additional Resources

Technical References:

The following reference materials are also available to assist communities in New York State with their sustainable development efforts:

- 1) *Community Culture and the Environment: A Guide to Understanding a Sense of Place*, Environmental Protection Agency, Washington, DC – 2002
- 2) *Growing Greener: Putting Conservation into Local Plans and Ordinances*, Natural Lands Trust, Washington, DC 1999

- 3) *Tools and Strategies: Protecting the Landscape and Shaping the Growth*, Regional Plan Association, New York, NY 1990
- Preserving Natural Resources Through Local Environmental Laws: A Guidebook for Local Governments, Land Use Law Center, Pace University School of Law, White Plains, NY – 2001
- Implementing Creative Land Use Planning Techniques in your Town, Debra Mason and the George D. Aiken Resource Conservation & Development Council, Randolph, VT – 1995
- 6) *Introduction to Environmental Planning for Local Decision-Makers*, Department of Environmental Resources, Harrisburg, PA 1977
- 7) Planning for Natural Resources: A Guide to Including Natural Resources in Local Comprehensive Planning, Department of Urban & Regional Planning, University of Wisconsin-Madison/Extension, Wisconsin Department of Natural Resources, 2002
- 8) *Environmental Planning for Small Communities: A Guide for Local Decision-Makers,* Environmental Protection Agency, Washington, DC, 1994
- 9) Greenway Connections: Greenway Compact Program and Guides for Dutchess County Communities, Dutchess County Planning and Development, Poughkeepsie, NY, 2000

Funding Assistance:

- NYS Department of Environmental Conservation
 - Water Quality Improvement Projects

Websites:

- Environmental Protection Agency
 www.epa.gov/smartgrowth/openspace.html
- www.greeninfrastructure.net
- www.sustainable.org



Community Environmental Management

Sustainable Development

Part 1- Community Risk Assessment Factors

The following is a list of strategies that are available to protect the environmental resources within a watershed, metropolitan region, or municipal assessment area. The more factors that apply to the assessment area, the greater the likelihood of achie ving sustainability and not compromising the ability of future generations to meet their own needs.

Please check all those that apply to the assessment area:

- ____ A Conservation Advisory Committee or Conservation Advisory Board is established and active.
- Primary and Secondary Conservation Areas (including critical habitat, prime farmland, drinking water sources, etc.) have been delineated in the community.
- ____ A map of Primary and Secondary Conservation Areas is included in the town's comprehensive plan.
- ____ Water and sewer infrastructure is precluded in Primary and Secondary Conservation Areas in the community.
- ____ The community has delineated primary growth areas outside of Primary and Secondary Conservation Areas.
- ____ The SEQR process is used effectively to protect Conservation Areas.
- ____ Regulations have been adopted requiring conservation design in subdivisions in Secondary Growth Areas.
- _____ Soil survey information is used to guide development.
- ____ A tree canopy conservation policy is established.
- _____ Impervious area restrictions are in place for new developments.
- ____ Rural development guidelines are established to protect open space and the character of the rural countryside.
- ____ The community is making a transition from the sprawl pattern of development to compact, mixed-use development.
- ____ New development contiguous to urban boundaries is organized as neighborhoods with the existing urban pattern.
- _____ Noncontiguous development is organized as towns and villages with their own urban edges, and planned for a jobs/housing balance, not as bedroom suburbs.

- ____ The community plans for a range of parks distributed within neighborhoods.
- ____ The community is becoming less car dependent and is encouraging and facilitating alternative transportation systems including walking, bicycling, and mass transit.
- ____ The community is establishing pedestrian friendly streets.
- ____ Infill development is encouraged and facilitated as an alternative to further outward expansion at the urban fringe.
- ____ Public buildings are sited within the village center.
- ____ The development and redevelopment of the community respects historical patterns, precedents, boundaries and cultural resources.



Sustainable Development Worksheet

Part 2 – Problem & Needs Assessment

This assessment will help determine how unsustainable development could be impacting your community and your community's capacity for addressing these impacts.

Problems Associated with Whole Town	Causes	Impacts	Remedial & Preventative Strategies
Growth is occurring without planning for environmental sustainability	1. Land use decisions made in response to development proposals rather that by proactively looking at the town's overall landscape and natural resource conservation needs	Check those impacts that apply: — Habitat fragmentation, loss of wildlife corridors — Fragmentation of farmland — Irreversible loss of prime soils — Loss of ecological functionality — e.g. wetlands	Strategy: Make use of community's sense of identity and place to inspire environmental protection solutions and actions
	 Zoning put in place without provisions to protect soils, tree canopy, critical watersheds, drinking water supplies and natural resources Traditional single- use, low-density zoning encourages commercial strip development and 	 Disruption of natural cycles – e.g. flooding, fires Loss of recreational opportunities Loss of open space and scenic vistas Loss of farmland Water quality degradation Drinking water quality threatened 	Strategy: Protect important conservation areas
	residential subdivisions rather than clustering development as neighborhoods and village centers	 Paved parking lots contribute to flooding and water quality degradation Reduced quality of life due to increased traffic and reduced opportunities to walk or bike Increased cost of new roads and water and sewer infrastructure, etc. 	(Another strategy can be found on the next page.)

Management Options Indicate with a "✓" if community has implemented or use a "?" if community is interested	Barriers to Implementation	Community Assistance Needs
Options: Define community characteristics, including governance, demographics, values, capacity for change, and local identity Identify community goals and vision of the future Identify cultural resources, historic buildings, scenic views, recreation areas and other areas significant to community culture or sense of place Understand that the health and vibrancy of the natural environment affects the health and vibrancy of the community		
 and vice versa Options: Identify and map primary and secondary conservation areas: Floodplains (see also: Aquatic Habitat and Flooding worksheets) Wetlands (see also: Aquatic Habitat worksheet) 		
 Stream corridors/buffers (see also: Aquatic Habitat worksheet) Steep slopes and ridges Aquifer recharge areas (see also: Source Water Protection worksheet) Critical wildlife habitat (see also: Aquatic Habitat and Terrestrial Habitat worksheets) Prime agricultural land (see also: Farmland Protection 		
worksheet) Incorporate map of conservation areas into comprehensive plan Make more effective use of SEQR process to protect conservation areas from effects of siting and operation of new development Increase effective use of (or establish) town Conservation Advisory Committee and work toward recognition as a Conservation Advisory Board		

Problems Associated with Whole Town	Causes	Impacts	Remedial & Preventative Strategies
			Strategy: Utilize soil survey information when planning development

Management Options Indicate with a "✓" if community has implemented or use a "?" if community is interested	Barriers to Implementation	Community Assistance Needs
Options: Utilize soil survey to map areas with potential concern in the following areas:		

Problems Associated with Village Centers	Causes	Impacts	Remedial & Preventative Strategy
Village centers abandoned in favor of strip development	 Consumption of land outside the village center for residential subdivisions and commercial strip development or shopping centers Increased paved surface Traffic congestion Village center being abandoned rather than revitalized 	Check those impacts that apply: Loss of farmland Fragmentation of forested lands Encroachment into stream corridors and critical wildlife habitat Erosion and sedimentation Degradation of outdoor recreation based economy Increased cost of new roads and water and sewer infrastructure, etc. Increased flooding Water quality degradation Air quality impacts Loss of unique village character	Strategy: Strengthen and protect community centers to reduce the spread of development into rural areas

Management Options Indicate with a "√ " if community has implemented or use a "?" if community is interested	Barriers to Implementation	Community Assistance Needs
 Dptions: Encourage and facilitate infill development in urban priority areas Identify priority expansion areas at the edges of town centers to strengthen and not detract from the center Organize non-contiguous development as village centers with a jobs/housing balance Look for opportunities to site new public buildings within the village center Ensure village centers are desirable places to live by promoting walk able communities and building in the context of existing architecture Implement an urban/community forestry program 		

Problems Associated with Village Centers	Causes	Impacts	Remedial & Preventative Strategy
Subdivisions designed and built without consideration of natural resources of the site	 Typical subdivisions divide up available land into home sites Trees removed from home sites Wetlands destruction Insufficient erosion control 	Check those impacts that apply: Loss of open space Wildlife habitat destroyed or fragmented Reduced passive outdoor recreation opportunities Degradation of air quality Degradation of water quality Increased flooding Water quality degradation due to loss of nature filtration Sedimentation fills in reservoirs and road ditches	Strategy: Guide development in suburbs to promote livable and environmentally- sensitive neighborhoods

Management Options Indicate with a " $$ " if community has implemented or use a "?" if community is interested	Barriers to Implementation	Community Assistance Needs
 Options: Re-evaluate zoning to provide for mixed-use development, where neighborhoods contain residences and businesses: Where commercial strip development exists, identify boundaries for strips and examine opportunities for filling in and diversifying strips. Update or adopt subdivision regulations and site plan review procedure to ensure complete natural resource assessment. Implement conservation subdivision design Implement tree canopy conservation policy. Implement impervious area restrictions 		

Problems Associated with Village Centers	Causes	Impacts	Remedial & Preventative Strategy
Rural countryside left vulnerable to future development which could threaten natural amenities that are valued by the town	 Farms going out of business and farmland being sold to developers because soils are amenable to building Open space and forested land being sold to developers Zoning allows traditional subdivisions in rural areas or development along rural highways 	Check those impacts that apply: —Permanent loss of prime farmland Loss of rural character Loss of scenic vistas Loss of recreational opportunities Water quality threatened	Strategy: Encourage preferred patterns of growth in the rural countryside

Management Options Indicate with a "√ " if community has implemented or use a "?" if community is interested	Barriers to Implementation	Community Assistance Needs
Options:		

Community Environmental Management

SUSTAINABLE DEVELOPMENT

Strategy:	Make use of community's sense of identity and place to inspire environmental protection		
solutions and	actions		
	• Define community characteristics, including governance, demographics, values, capacity for change, and local identity		
	• Identify community goals and vision of the future		
	• Identify cultural resources, historic buildings, scenic views, recreation areas and other areas significant to community culture or sense of place		
	• Understand that the health and vibrancy of the natural environment affects the health and vibrancy of the community and vice versa		

Strategy: Protect important conservation areas

- Identify and map primary and secondary conservation areas
 - Floodplains see also: Aquatic Habitat and Flooding worksheets
 - Wetlands
- see also: Aquatic Habitat worksheet fers see also: Aquatic Habitat worksheet
- Stream corridors/buffers
- Steep slopes and ridges Aquifer recharge areas

Critical wildlife habitat

- see also: Source Water Protection worksheet
- see also: Aquatic Habitat and Terrestrial Habitat
- worksheet
 - Prime agricultural land see also: Farmland Protection worksheet
- Incorporate map of conservation areas into comprehensive plan
- Make more effective use of SEQR process to protect conservation areas from effects of siting and operation of new development
- Increase effective use of (or establish) town Conservation Advisory Committee and work toward recognition as a Conservation Advisory Board

Strategy: Utilize soil survey information when planning development

- Utilize soil survey to map areas with potential concern in the following areas
 - Erosion potential
 - Drainage (wetness, permeability)
 - Depth to bedrock
 - Soil bearing and sheer strength
 - Seasonal high water
 - Flood-prone areas
 - Shrink and swell potential
 - Corrosion potential
- Conduct soil capability analysis to identify areas where different land uses can be accommodated and refine broad land use categories
- Use soil information to predict areas where development is likely to be proposed in the future and where land use conflict is likely to occur
- Implement soil-based zoning
- Use soil surveys to guide municipal operations (planning pipeline construction, roadways, green belts, parks, etc.)

Strategy:

Encourage preferred patterns of growth in the rural countryside

- Identify areas where development would not be desirable, including community priority areas, prime farmland, conservation areas and areas where soil qualities are not suitable
- Identify areas where development would be desirable/acceptable
- Examine cumulative impacts of development on watershed or aquifer recharge areas
- Conduct fiscal analysis of current zoning

	 Guide development to ensure harmony with natural surroundings and community priorities Require developers to identify open space system components before planning a subdivision Adopt rural development guidelines that: minimize clearing of vegetation; retain stone walls and hedgerows; place buildings and access roads in treelines, on mildly sloping ground or along the edges of fields; locate structures and septic systems more than 100 feet from streams or ponds to protect water quality; re-use farm roads or country lands;
	 maintain or enhance scenic views Adopt a local law that provides for conservation subdivisions with smaller lot sizes, shared utilities and preservation of open space Discourage strip development along roads in favor of constructing along side roads Consider an urban growth boundary
Strategy:	 Guide development in suburbs to promote livable and environmentally-sensitive neighborhoods Re-evaluate zoning to provide for mixed-use development, where neighborhoods contain residences and businesses Where commercial strip development exists, identify boundaries for strips and examine opportunities for filling in and diversifying strips Update or adopt subdivision regulations and site plan review procedure to ensure complete natural resource assessment Implement conservation subdivision design Implement tree canopy conservation policy Implement impervious area restrictions
Strategy:	 Strengthen and protect community centers to reduce the spread of development into rural areas Encourage and facilitate infill development in urban priority areas Identify priority expansion areas at the edges of town centers to strengthen and not detract from the center Organize non-contiguous development as village centers with a jobs/housing balance Look for opportunities to site new public buildings within the village center Ensure village centers are desirable places to live by promoting walkable communities and building

in the context of existing architectureImplement an urban/community forestry program

6.11 Terrestrial Fish and Wildlife Habitat Management

Environmental Significance Summary:

Terrestrial fish and wildlife habitat encompasses many different types of natural features, including forests, shrublands, grasslands, vernal pools, wetlands, early successional areas, and unique natural areas. Terrestrial habitat is not only important to the fish and wildlife that inhabit them, but also to the people around them. The health of this habitat has a real impact on the quality of life, recreational value, and economic benefits in your community. As a result, it is important to maintain necessary habitats in order to maintain individual species, ecosystems, and biodiversity

In the past century, we have seen a decline in the amount and quality of fish and wildlife habitat. Land use changes are limiting the area available to support populations of species. Human population growth has increased the demand for open, forested or agricultural land to be converted to residential, commercial and industrial uses. As a result, fish and wildlife populations inhabiting these areas have had to move, adapt to the changes, or die out. The lack of understanding of ecosystem function, poor planning, and general indifference have allowed the demand for land use changes to jeopardize this resource.

Community Assistance Summary:

- More fully understand terrestrial fish and wildlife habitat management concepts.
- Assess where your community stands relative to education and land use laws that provide for the protection of terrestrial fish and wildlife habitat.
- Identify terrestrial fish and wildlife habitat management needs.
- Begin to map out a terrestrial fish and wildlife habitat management strategy for the future.

Issues Summary:

- We have problems with nuisance wildlife.
- Do you have health concerns about diseases.
- Loss of recreational land and/or access (e.g. hunting, fishing, trapping, hiking, viewsheds).
- Invasive species are crowding out native species.
- Loss of types and number of species due to habitat loss and degradation.
- Loss of travel corridors for wildlife.
- Loss of ecosystem function.

Strategies Summary:

- Protect terrestrial fish and wildlife habitat community-wide.
- Protect terrestrial fish and wildlife habitat at the project level.
- Restore terrestrial fish and wildlife habitat.
- Manage terrestrial fish and wildlife habitat.

Community Benefit Summary:

The biggest piece of the habitat management puzzle is the individual people living, working or recreating in your community. People are directly linked to and a part of the natural environment. There needs to be a shift from emphasizing resource management to educating people how their actions have a direct impact on the world around them. Simple backyard conservation techniques can enhance and protect terrestrial fish and wildlife habitat. Many times, these techniques can save the homeowner money and increase their property values, but they need to be made aware of them in order to reap the benefits.

Tier 2B - Terrestrial Habitat Management Worksheet



Last Modified 1/2004



Terrestrial Fish and Wildlife Habitat Management Tier 2 Worksheet



Community Environmental Management

Acknowledgements

The New York State Soil and Water Conservation Committee and Department of Environmental Conservation are grateful to the following people and organizations for their assistance with this project:

Thanks go to Ed Hoxsie and Julie Melançon who conducted the original Dutchess County pilot upon which this worksheet was based. Thanks also go to Cally Miklasz and Joe Ghosen who field-tested the worksheet with the Town of Eden in Erie County.

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DRAFT Last Modified 1/2004 Community Environmental Management

- Terrestrial Fish and Wildlife Habitat Management Tier II Worksheet-

Overview

Terrestrial fish and wildlife habitat encompasses many different types of natural features, including forests, shrublands, grasslands, vernal pools, wetlands, early successional areas, and unique natural areas. Terrestrial habitat is not only important to the fish and wildlife that inhabit them, but also to the people around them. The health of this habitat has a real impact on the quality of life, recreational value, and economic benefits in your community. As a result, it is important to maintain necessary habitats in order to maintain individual species, ecosystems, and biodiversity

In the past century, we have seen a decline in the amount and quality of fish and wildlife habitat. Land use changes are limiting the area available to support populations of species. Human population growth has increased the demand for open, forested or agricultural land to be converted to residential, commercial and industrial uses. As a result, fish and wildlife populations inhabiting these areas have had to move, adapt to the changes, or die out. The lack of understanding of ecosystem function, poor planning, and general indifference have allowed the demand for land use changes to jeopardize this resource.

The Clean Water Act (CWA) (in various sections) directs us to "...restore and maintain the chemical, physical, and biological integrity of our nation's waters," and "to provide for the protection and propagation of fish, shellfish, and wildlife and recreation in and on the water." In the recent past, we have seen many management plans and practices developed to curb water quality impacts. Too often, those plans and practices focused on the chemical integrity of water, and not the physical (habitat) and biological integrity. Looking at resources in a more holistic manner allows integration of the physical and biological quality of water resources. Management plans and practices need to look at the core issue, not symptoms. For example, nuisance wildlife is a problem in many areas. In the case of large animals like deer and bear, the hunting season can be lengthened or the number of hunting permits increased. The expanded hunting does not solve the problem, but rather puts a band-aid on a symptom. Humans feeding wildlife, disrupting the carrying capacity formula may cause the increase in population. Increased sightings may be a result of development infringing on previously undisturbed habitat. Resolving the core issue by restoring and protecting contiguous areas of habitat and educating citizens is what is needed.

DRAFT

Last Modified 1/2004

It is also important for municipalities to monitor and assess planning, protection, and restoration actions. Too often we make the mistake of doing something on the ground that looks good on paper and then never following through to learn what works, and what doesn't work. Strategies should be implemented holistically on a landscape scale, across political boundaries, if possible. The CEM Assessment process helps you examine not only what is going on in your community, but also in other communities around you that may have an impact on your resources. CEM encourages communities to work together on these issues whenever possible, because fish and wildlife do not recognize intermunicipal borders.

The biggest piece of the habitat management puzzle is the individual people living, working or recreating in your community. People are directly linked to and a part of the natural environment. There needs to be a shift from emphasizing resource management to educating people how their actions have a direct impact on the world around them. Simple backyard conservation techniques can enhance and protect terrestrial fish and wildlife habitat. Many times, these techniques can save the homeowner money and increase their property values, but they need to be made aware of them in order to reap the benefits.

In New York State, local governments through their planning and regulatory functions, have the principle responsibility for controlling development activities. This role carries with it the responsibility for ensuring that development activities are undertaken with public health and safety of future inhabitants in mind, and in a manner that is compatible with the protection and enhancement of natural resources, including terrestrial fish and wildlife habitat.

The purpose of this worksheet is to assess the nature of habitat loss and degradation in your community and to evaluate the capacity your community has to remediate degraded or lost habitat and to prevent further loss or degradation. The following is intended to provide insight into the evolving subject of terrestrial fish and wildlife habitat management.

Step 5 **DRAFT** Last Modified 1/2004 Summary of Terrestrial Fish and Wildlife Habitat Management Practices

The New York State Department of Environmental Conservation's Division of Fish, Wildlife and Marine Resources has developed a framework to address terrestrial fish and wildlife habitat issues that integrates planning and implementation to form a cohesive and effective unit. It can be used to address these issues across the landscape using the policy and decision making process. Habitat management is a complex issue, with many factors contributing to the problem. The following framework outlines the main strategies and management options you can use to minimize impacts to terrestrial fish and wildlife habitat in you community:

1. Protect Terrestrial Fish and Wildlife Habitat

These management options can be performed on a community-wide or project level and are mainly nonstructural measures. They aim to guide policy and protect the structural integrity as well as the quality of the habitat.

2. Restore Terrestrial Fish and Wildlife Habitat

These management options are both structural and nonstructural measures that serve to mitigate problems that already exist, as well as prevent new problems in the future.

3. Manage Terrestrial Fish and Wildlife Habitat

These management practices cover five main topics:

- Forests
- Agricultural Land
- Municipally-owned land
- Highways and rights-of-way
- Nuisance wildlife

They aim to educate stakeholders in each of these areas about wise habitat management through both structural and nonstructural measures.

How this Worksheet Can Assist your Community in Protecting Terrestrial Fish and Wildlife Habitat

This worksheet can be used to help your community to:

- 1. More fully understand terrestrial fish and wildlife habitat management concepts,
- 2. Assess where your community stands relative to education and land use laws that provide for the protection of terrestrial fish and wildlife habitat.
- 3. Identify terrestrial fish and wildlife habitat management needs, and
- 4. Begin to map out a terrestrial fish and wildlife habitat management strategy for the future.

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For help in filling out this worksheet and technical assistance on terrestrial fish and wildlife habitat, it is recommended that you contact your County Soil and Water Conservation District, New York State Department of Environmental Conservation Regional Office or your area's United States Department of Agriculture Natural Resources Conservation Service Conservationist. Most communities do not have a terrestrial fish and wildlife habitat management plan. This worksheet can help your community determine its terrestrial fish and wildlife habitat management needs.

Technical references available for communities in New York State to learn more about terrestrial fish and wildlife habitat are listed below.

 The New York State Department of Environmental Conservation's Division of Fish, Wildlife and Marine Resources includes:

Bureaus

- Fish and Wildlife Services
- Fisheries
- Habitat
- Marine Resources and
- Wildlife

Division Programs

- Hudson River Estuary Program
- Hudson River National Estuarine Research Reserve
- New York Natural Heritage Program

They are in the process of incorporating and emphasizing a holistic, landscape scale program to deliver Division efforts. They strive to work with other Divisions within the Department of Environmental Conservation as well as other agencies, non-governmental agencies and partners to protect, maintain and restore fish and wildlife habitat across New York State. They look beyond political boundaries to deliver their programs on a landscape scale, such as basins and ecoregions across the State. Their web site can be found at: http://www.dec.state.ny.us/website/dfwmr/index.html, or by contacting the New York State Department of Environmental Conservation, Division of Fish, Wildlife and Marine Resources, Bureau of Habitat, 625 Broadway, Fifth Floor, Albany, NY 12233-4756, Phone: (518) 402-8151

 The New York Natural Heritage Program maintains databases on the known and potential locations of rare plants and animals, including those listed by New York State as endangered or threatened, and of significant habitats and vegetation types. For a list of those plants, animals, and habitats, which are documented for your assessment area in the Natural Heritage Program's databases, please contact the Information Resources Coordinator, NY Natural Heritage Program, NYS DEC, 625 Broadway, Albany, NY, 12233-4757.



Part 2- Community Problem & Needs Assessment

Part 2 of this assessment will help to determine how extensive **terrestrial fish and wildlife habitat management issues** are in your community and what is your community's capacity for addressing them.

Issues Associated with Terrestrial Fish and Wildlife Habitat Management	Causes	Impacts	Remedial & Preventative Strategies
	d terrestrial fish an		
We have problems with nuisance wildlife YesNo Do you have any of the following: Deer eating crops and plantings Deer/car collisions Beaver causing flooding Numerous geese Turkey eating crops Habituated Bear Coyotes Pigeons Mute swans Do you have health concerns about: Lyme disease West Nile Virus Rabies Chronic Wasting Disease	 Poorly planned development Consolidation/loss of farmland Road construction Decrease in or limited access for hunting and trapping Human population increase 	Check those impacts that apply: Decline in forest health (see also the Urban and Community Forestry worksheet) Increased economic loss (e.g. livestock, crops, property) Disease Decline in quality of life	Strategy: Protect terrestrial fish and wildlife habitat Strategy: Restore terrestrial fish and wildlife habitat

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In order to assess the status of wildlife habitat within the assessment area, please indicate what types have been degraded (D) or lost (L):

Forests Shrublands

_Grasslands _Vernal pools¹

Unique natural areas Early successional areas ______Wetlands¹

Management Options (Indicate with a"√ " if community has implemented or use a "?" if community is interested)	Barriers To Implementation	Community Assistance Needs ²
Options:	3	
Options: Develop partnerships to restore natural resources Promote/advocate/facilitate restoration of native habitats (e.g. stream corridors, grasslands, mowing regimes, eliminate exotics/invasives) – Reestablish connectivity and reduce hard abrupt edges between habitat types Restore large patches of habitat		

 ¹ Please see the Aquatic Fish and Wildlife Habitat Management Worksheet to address these needs.
 ² List type of assistance needed: information/education; assessment/planning: BMP design/implementation; regulatory options; project funding; etc.

Issues Associated with Terrestrial Fish and Wildlife Habitat Management	Causes	Impacts	Remedial & Preventative Strategies
Loss of or degrade	d terrestrial fish an	d wildlife habitat,	continued
We have problems with nuisance wildlife, continued			Strategy: Manage terrestrial fish and wildlife habitat

Management Options (Indicate with a"√ " if community has implemented or use a "?" if community is interested)	Barriers To Implementation	Community Assistance Needs ³
Options:		

³ List type of assistance needed: information/education; assessment/planning: BMP design/implementation; regulatory options; project

⁴ The best way to do this is by increasing the size of natural areas or by minimizing the linear shape of human-created habitats. Small patches typically have a higher ratio of edge to interior habitat than very large patches with the same shape. Conversely, linear patches have a much higher proportion of edge to interior habitat than patches with the same area but more compact shape. Small or more highly dissected patches may provide little or no interior habitat.

⁵ Deer Management Permits (DMPs) are used to manage deer in large geographic areas during deer hunting seasons. Deer Management Assistance Program (DMAP) permits are used to manage deer in small geographic areas, individual properties, or cooperatives during deer hunting season. Nuisance Deer Permits (NDPs) are used to reduce damage problems on individual properties while damage is occurring.

Issues Associated with Terrestrial Fish and Wildlife Habitat Management	Causes	Impacts	Remedial & Preventative Strategies				
	Loss of or degraded terrestrial fish and wildlife habitat						
Loss of recreational land and/or access (e.g. hunting, fishing, trapping, hiking, viewsheds) YesNo	 Poorly planned development Loss of habitat Changing attitudes about hunting, fishing and trapping (i.e. increase in posting of land) Human population increase 	 Loss of revenue associated with recreational activities Diminished quality of life Disease 	Strategy: Protect terrestrial fish and wildlife habitat				
			Strategy: Restore terrestrial fish and wildlife habitat More Strategies can be found on the following page				

Management Options (Indicate with a" $$ " if community has implemented or use a "?" if community is interested)	Barriers To Implementation	Community Assistance Needs ⁶
Options: Inventory and map natural resources, including natural heritage elements, wetlands and streams (see also the Aquatic Fish and Wildlife Habitat Management Worksheet) (preferably electronically and in GIS) Develop an open space plan to guide protection and acquisition and include a component that focuses on natural communities and habitats Make provisions for conservation easements to protect important habitat Work with land trusts Adapt taxing policies to promote land conservation Buy land Develop, implement and enforce buffer regulations for local, State, and Federal wetlands and hydrologically isolated wetlands (e.g. vernal pools) Encourage clustering to maintain habitat and avoid fragmentation, and reduce the potential for nuisance wildlife problems Develop overlay zones with corresponding natural resource protection/limitations on uses within the zones Indicate the presence of wetlands and streams (see also the Aquatic Fish and Wildlife Habitat Management Worksheet) on site plans Avoid sensitive and/or important areas during the site planning process Contemplate land use decisions in a landscape context Assess and consider cumulative impacts of development on terrestrial resources Provide tax incentives for habitat conservation practices		
Options: Develop partnerships to restore natural resources Promote/advocate/facilitate restoration of native habitats (e.g. stream corridors (see aquatic worksheet), grasslands, mowing regimes, eliminate exotics/invasives) Reestablish connectivity and reduce hard abrupt edges between habitat types Restore large patches of habitat		

⁶ List type of assistance needed: information/education; assessment/planning: BMP design/implementation; regulatory options; project funding; etc.

Issues Associated with Terrestrial Fish and Wildlife Habitat Management	Causes	Impacts	Remedial & Preventative Strategies
Loss of or degrade	of or degraded terrestrial fish and wildlife habitat, continued		
Loss of recreational land and/or access (e.g. hunting, fishing, trapping, hiking, viewsheds), continued			Strategy: Manage terrestrial fish and wildlife habitat

Management Options (Indicate with a"√ " if community has implemented or use a "?" if community is interested)	Barriers To Implementation	Community Assistance Needs ⁷
Options:		
Agricultural issues may be addressed by using AEM Worksheets.		

 ⁷ List type of assistance needed: information/education; assessment/planning: BMP design/implementation; regulatory options; project funding; etc.
 ⁸ The best way to do this is by increasing the size of natural areas or by minimizing the linear shape of human-created

⁸ The best way to do this is by increasing the size of natural areas or by minimizing the linear shape of human-created habitats. Small patches typically have a higher ratio of edge to interior habitat than very large patches with the same shape. Conversely, linear patches have a much higher proportion of edge to interior habitat than patches with the same area but more compact shape. Small or more highly dissected patches may provide little or no interior habitat.

Issues Associated with Terrestrial Fish and Wildlife Habitat Management Loss of or degraded			Remedial & Preventative Strategies
Invasive species are crowding out native species (e.g. Asian Longhorn Beetle, Phragmites, Purple Loosetrife, Japanese Knotweed, Mute Swans) YesNo	 Planting or releasing non- native species Lack of invasive species management Poor construction practices (e.g. soil transport brings in seeds and roots of invasives) 	 Decline in native populations Decline in native species Decline in forest health (see Silviculture Worksheet) Decrease in biodiversity Change in community composition Disease 	Strategy: Protect terrestrial fish and wildlife habitat Strategy: Restore terrestrial fish and wildlife habitat Strategy: Manage terrestrial fish and wildlife habitat

Management Options (Indicate with a"√ " if community has implemented or use a "?" if community is interested)	Barriers To Implementation	Community Assistance Needs ⁹
Options: Prevent the establishment of invasive species during the site planning and construction process		
Options: Develop partnerships to restore natural resources Promote/advocate/facilitate restoration of native habitats (e.g. stream corridors (see aquatic worksheet), grasslands, mowing regimes, eliminate exotics/invasives)		
Options:		

 ⁹ List type of assistance needed: information/education; assessment/planning: BMP design/implementation; regulatory options; project funding; etc.
 ¹⁰ The best way to do this is by increasing the size of natural areas or by minimizing the linear shape of human-created

¹⁰ The best way to do this is by increasing the size of natural areas or by minimizing the linear shape of human-created habitats. Small patches typically have a higher ratio of edge to interior habitat than very large patches with the same shape. Conversely, linear patches have a much higher proportion of edge to interior habitat than patches with the same area but more compact shape. Small or more highly dissected patches may provide little or no interior habitat.

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Issues Associated with Terrestrial Fish and Wildlife Habitat Management	Causes	Impacts	Remedial & Preventative Strategies
	y Leads to a Homoger	-	
Loss of Biodiversit	y Leads to a Homoger 1. Poorly planned development 2. Loss of travel corridors 3. Fragmentation of habitat types 4. Reduction of patch size area 5. Abrupt edges 6. Road construction 7. Insensitive agricultural and silvicultural practices 8. Poor construction practices 9. Human population increase	Landscape Check those impacts that apply: Loss of species Decline in wildlife populations Disease Decrease in biodiversity Change in community composition Diminished quality of life	Strategy: Protect terrestrial fish and wildlife habitat Strategy: Restore terrestrial fish and wildlife habitat

¹¹ Degraded habitat includes abrupt edges between habitat types, fragmentation of habitat types, reduction of patch size area, and loss of travel corridors.

	Management Options	Barriers To	Community Assistance
(Inc	licate with a" $$ " if community has implemented or use a "?" if community is interested)	Implementation	Needs ¹²
Optic	ons:		
	iventory and map natural resources, including natural heritage		
	lements, wetlands and streams (see also the Aquatic Fish and Wildlife		
	abitat Management Worksheet) (preferably electronically and in GIS)		
	evelop an open space plan to guide protection and acquisition and		
	clude a component that focuses on natural communities and habitats		
	lake provisions for conservation easements to protect important abitats		
	/ork with land trusts		
	dapt taxing policies to promote land conservation		
	se innovative acquisition approaches, such as buying less than fee title		
	e.g. conservation easements or other development rights, negotiating		
b	argain sales or County tax sales)		
	uy land		
	evelop, implement and enforce buffer regulations for local, State and		
	ederal wetlands and hydrologically isolated wetlands (e.g. vernal pools)		
	ncourage clustering to maintain habitat and avoid fragmentation, and		
	educe the potential for nuisance wildlife problems evelop overlay zones with corresponding natural resource		
	rotection/limitations on uses within the zones		
	evelop standards for environmental review of site plans		
	onduct environmental review surveys at the appropriate time		
	dicate the presence of wetlands and streams (see also the Aquatic		
F	ish and Wildlife Habitat Management Worksheet) on site plans		
	void sensitive and/or important areas during the site planning process		
	ontemplate land use decisions in a landscape context		
	ssess and consider cumulative impacts of development on terrestrial		
	esources		
	rovide tax incentives for habitat conservation practices		
	void building new roads that increase roadkill and create barriers to ildlife movement		
Optic			
	evelop partnerships to restore natural resources		
	romote/advocate/facilitate restoration of native habitats (e.g. stream		
	prridors (see aquatic worksheet), grasslands, mowing regimes,		
	liminate exotics/invasives)		
_ R	eestablish connectivity and reduce hard abrupt edges between habitat		
	rpes		
R	estore large patches of habitat		

¹² List type of assistance needed: information/education; assessment/planning: BMP design/implementation; regulatory options; project funding; etc.

Issues Associated with Terrestrial Fish and Wildlife Habitat Management	Causes y Leads to a Homoger	Impacts	Remedial & Preventative Strategies continued
Loss of types and number of species due to habitat loss and degradation, continued			Strategy: Manage terrestrial fish and wildlife habitat

Management Options (Indicate with a" $$ " if community has implemented or use a "?" if community is interested)	Barriers To Implementation	Community Assistance Needs ¹³
Options: Implement BMPs for forest practices to benefit fish and wildlife (see also		
the Urban and Community Forestry worksheet)		
Implement BMPs on agricultural lands to benefit fish and wildlife (see		
also the Farmland Protection worksheet, or the AEM program)		
Manage municipal lands with habitat considerations in mind		
• Minimize the edge to interior ratio for forest and grassland		
interior species ¹⁴ (e.g. clear cuts, agricultural fields)		
• Mowing regimes that balance grassland bird nesting with		
recreation and agricultural needs		
• Park land vs. natural habitat (e.g.leave understory)		
 Presence of rare species (plant and animal) Presence of rare communities 		
 Maintain riparian buffers Manage for and plant native species 		
Manage municipal highways and rights-of-way with habitat		
considerations in mind (see also the Highway Maintenance worksheet)		
 Provide herpetological tunnels 		
 Mow narrow road shoulders 		
• Erect nest boxes		
 Store salt and de-icing materials properly 		
 Segregate waste, spoil and storage piles from wetland areas 		
to make sure wetlands are not filled		
We suggest you also complete the CEM Highway Maintenance, and		
Aquatic Fish and Wildlife Resource Management Worksheets to further assess the issues in your community. Agricultural issues may be addressed by using AEM Worksheets.		

 ¹³ List type of assistance needed: information/education; assessment/planning: BMP design/implementation; regulatory options; project funding; etc.
 ¹⁴ The best way to do this is by increasing the size of natural areas or by minimizing the linear shape of human-created

¹⁴ The best way to do this is by increasing the size of natural areas or by minimizing the linear shape of human-created habitats. Small patches typically have a higher ratio of edge to interior habitat than very large patches with the same shape. Conversely, linear patches have a much higher proportion of edge to interior habitat than patches with the same area but more compact shape. Small or more highly dissected patches may provide little or no interior habitat.

Issues Associated with Terrestrial Fish and Wildlife Habitat	Courses		Remedial & Preventative		
Management Causes Impacts Strategies Loss of Biodiversity Leads to a Homogenized Landscape					
Loss of connectivity necessary to maintain metapopulations ¹⁵ YesNo Do you have: Loss of patch connections and travel corridors for	 Poorly planned development Loss of travel corridors Road construction 	Check those impacts that apply: Loss of species	Strategy: Protect terrestrial fish and wildlife habitat		
		Decline in populations			
		Disease			
wildlife Fragmentation	 Human population increase Insensitive 	Diminished quality of life			
Locations (List):	agricultural and silvicultural practices	Change in community composition			
		Decrease in biodiversity			
			Strategy: Restore terrestrial fish and wildlife habitat		
			More Strategies can be found on the following page		

¹⁵ Loss of connectivity impairs the ability of wildlife to travel between subpopulations in order to maintain the size and genetic diversity of the breeding population.

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Management Options (Indicate with a"√ " if community has implemented or use a "?" if community is interested)	Barriers To Implementation	Community Assistance Needs ¹⁶
Options: In Inventory and map natural resources, including natural heritage elements, wetlands and streams (see also the Aquatic Fish and Wildlife Habitat Management Worksheet) (preferably electronically and in GIS) Develop an open space plan to guide protection and acquisition and include a component that focuses on natural communities and habitats Make provisions for conservation easements to protect important habitats Work with land trusts Buy land Develop, implement and enforce buffer regulations for local, State and Federal wetlands and hydrologically isolated wetlands (e.g. vernal pools) Encourage clustering to maintain habitat and avoid fragmentation, and reduce the potential for nuisance wildlife problems Develop overlay zones with corresponding natural resource protection/limitations on uses within the zones Conduct environmental review surveys at the appropriate time Indicate the presence of wetlands and streams (see also the Aquatic Fish and Wildlife Habitat Management Worksheet) on site plans Avoid sensitive and/or important areas during the site planning process Contemplate land use decisions in a landscape context Assess and consider cumulative impacts of development on terrestrial resources Provide tax incentives for habitat conservation practices Avoid building new roads that increase roadkill and create barriers to wildlife movement		
Options: Develop partnerships to restore natural resources Promote/advocate/facilitate restoration of native habitats (e.g. stream corridors (see aquatic worksheet), grasslands, mowing regimes, eliminate exotics/invasives) Reestablish connectivity and reduce hard abrupt edges between habitat types Restore large patches of habitat		

¹⁶ List type of assistance needed: information/education; assessment/planning: BMP design/implementation; regulatory options; project funding; etc.

Issues Associated with Terrestrial Fish and Wildlife Habitat Management	Causes	Impacts	Remedial & Preventative Strategies
Loss of Biod	iversity Leads to a	Homogenized Land	dscape, continued
Loss of connectivity necessary to maintain metapopulations, continued			Strategy: Manage terrestrial fish and wildlife habitat

Management Options (Indicate with a"√ " if community has implemented or use a "?" if community is interested)	Barriers To Implementation	Community Assistance Needs ¹⁷
Options:		

¹⁷ List type of assistance needed: information/education; assessment/planning: BMP design/implementation; regulatory options; project funding; etc.

Issues Associated with Terrestrial Fish and Wildlife Habitat			Remedial & Preventative			
Management	Causes	Impacts	Strategies			
	Loss of Biodiversity Leads to a Homogenized Landscape					
Loss of ecosystem function ¹⁸ Yes No	1. Poorly planned development	Check those impacts that apply:	Strategy: Protect terrestrial fish and wildlife habitat			
	 Loss of travel corridors Loss of habitat Introduction of exotic and invasive species Increase in human population 	 Loss of species Decline in wildlife populations Disease Decrease in biodiversity Change in community composition 				
		Diminished quality of life	Strategy: Restore terrestrial fish and wildlife habitat More Strategies can be found on the following page			

¹⁸ Loss of ecosystem function creates problems associated with the loss of services that wildlife provide (e.g. pollination, decomposers, soil development, predator/prey relationships, insect control) for ecosystems and humans.

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Management Options (Indicate with a"√ " if community has implemented or use a "?" if community is 	Barriers To Implementation	Community Assistance Needs ¹⁹
Options: Inventory and map natural resources, including natural heritage elements, wetlands and streams (see also the Aquatic Fish and Wildlife Habitat Management Worksheet) (preferably electronically and in GIS) Develop an open space plan to guide protection and acquisition and include a component that focuses on natural communities and habitats. Make provisions for conservation easements to protect important habitats Buy land Develop, implement and enforce buffer regulations for local, State and Federal wetlands and hydrologically isolated wetlands (e.g. vernal pools) Develop overlay zones with corresponding natural resource protection/limitations on uses within the zones Conduct environmental review surveys at the appropriate time Indicate the presence of wetlands and streams (see also the Aquatic Fish and Wildlife Habitat Management Worksheet) on site plans Avoid sensitive and/or important areas during the site planning process Prevent the establishment of invasive species during the site planning and construction process Contemplate land use decisions in a landscape context Assess and consider cumulative impacts of development on terrestrial resources Avoid building new roads that increase roadkill and create barriers to wildlife movement		
Options: Develop partnerships to restore natural resources Promote/advocate/facilitate restoration of native habitats (e.g. stream corridors (see aquatic worksheet), grasslands, mowing regimes, eliminate exotics/invasives) Reestablish connectivity and reduce hard abrupt edges between habitat types Restore large patches of habitat		

¹⁹ List type of assistance needed: information/education; assessment/planning: BMP design/implementation; regulatory options; project funding; etc.

Issues Associated with Terrestrial Fish and Wildlife Habitat Management Loss of Biodivers	Causes sity Leads to a Hom	Impacts ogenized Landscap	Remedial & Preventative Strategies De, continued
Loss of ecosystem function, continued			Strategy: Manage terrestrial fish and wildlife habitat

Management Options (Indicate with a" $$ " if community has implemented or use a "?" if community is interested)	Barriers To Implementation	Community Assistance Needs ²⁰
Options:		
areas to make sure wetlands are not filled We suggest you also complete the CEM Highway Maintenance, and Aquatic Fish and Wildlife Resource Management Worksheets to further assess the issues in your community.		

 ²⁰ List type of assistance needed: information/education; assessment/planning: BMP design/implementation; regulatory options; project funding; etc.
 ²¹ The best way to do this is by increasing the size of natural areas or by minimizing the linear shape of human-created

²¹ The best way to do this is by increasing the size of natural areas or by minimizing the linear shape of human-created habitats. Small patches typically have a higher ratio of edge to interior habitat than very large patches with the same shape. Conversely, linear patches have a much higher proportion of edge to interior habitat than patches with the same area but more compact shape. Small or more highly dissected patches may provide little or no interior habitat.

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Issues Associated with Terrestrial			Remedial &
Fish and Wildlife Habitat		Positive	Preventative
Management	Causes	Benefits	Strategies
Our municipality is concerned	1. At present	Check those	Strategy:
about (please check all that	community is not	impacts that	Protect
apply):	implementing a	apply:	terrestrial fish
	terrestrial natural		and wildlife
How to best protect the	resource management	The	habitat
highest quality terrestrial habitat	program and its	preservation and	
before it gets degraded.	associated plan.	enhancement of	
		terrestrial	
How to prioritize terrestrial		resources has a	
resources for protection.	2. The community is	positive effect on	
	experiencing	the local	
How to get the community	development pressure,	economy and	
and decision makers to	but is having difficulty	property values.	
recognize that high quality	balancing economic		
terrestrial resources provide	development and	High quality	
quality of life, recreational and	growth and natural	of life.	
economic benefits to the	resource protection		
community and take steps to	needs.	The	
preserve and protect them (e.g.		preservation and	
hunting, birding, fishing,		enhancement of	
silviculture, clean water, wild	3. Community does not	terrestrial	
plant collecting, community	have adequate	resources	
interactions and character,	resources to enforce	positively impacts	
aesthetic intrinsic values).	land use.	fish and wildlife,	
		decreasing the	
How to receive and provide		need for costly	
the best information and training		restoration and	
to people who make decisions		remediation.	
about development and			
terrestrial resources in our		Protection	
community (e.g. contractors,		and	
engineers, municipal officials).		enhancement of	
		terrestrial	
There is confusion over local		resources	Strategy:
authority to address terrestrial		perpetuates	Restore
resource concerns.		beneficial	terrestrial fish
How to evoluin the hereficial		ecosystem	and wildlife
How to explain the beneficial services different terrestrial		services.	habitat
ecosystems provide (e.g.			
pollination, climate control, flood attenuation, soil			
development, clean air/water,			
erosion control, limit spread of			
disease, keep invasives at bay).			
uisease, reep invasives at bay).			More
			Strategies can
			be found on
			the following
			page

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			¯ ^
	Management Options	Barriers To	Community Assistance
	(Indicate with a" $$ " if community has implemented or use a "?" if community is interested)	Implementation	Needs ²²
On	tions:		
	Inventory and map natural resources, including natural heritage elements,		
—	wetlands and streams (see also the Aquatic Fish and Wildlife Habitat		
	Management Worksheet) (preferably electronically and in GIS)		
	Develop an open space plan to guide acquisition and include a component that focuses on natural communities and habitats.		
—	Make provisions for conservation easements to protect important habitat		
—	Work with land trusts		
—	Adapt taxing policies to promote land conservation		
_	Use innovative acquisition approaches, such as buying less than fee title		
	(e.g. conservation easements or other development rights, negotiating		
	bargain sales or County tax sales)		
	Buy land		
_	Develop, implement and enforce buffer regulations for local, State and		
1	Federal wetlands and hydrologically isolated wetlands (e.g. vernal pools)		
_	Encourage clustering to maintain habitat and avoid fragmentation, and		
	reduce the potential for nuisance wildlife problems		
_	Develop overlay zones with corresponding natural resource		
	protection/limitations on uses within the zones		
	Develop standards for environmental review of site plans		
	Conduct environmental resource surveys at the appropriate time		
	Indicate the presence of wetlands and streams (see also the Aquatic Fish		
	and Wildlife Habitat Management Worksheet) on site plans		
	Avoid sensitive and/or important areas during the site planning process		
	Prevent the establishment of invasive species during the site planning and		
-	construction process		
	Contemplate land use decisions in a landscape context		
1	Assess and consider cumulative impacts of development on aquatic		
1-	resources		
1	Provide tax incentives for habitat conservation practices		
1-	Avoid building new roads that increase roadkill and create barriers to		
1-	wildlife movement		
	tions:		
-	Develop partnerships to restore natural resources		
-	Promote/advocate/facilitate restoration of native habitats (e.g. stream		
1	corridors (see aquatic worksheet), grasslands, mowing regimes, eliminate		
	exotics/invasives)		
-	Reestablish connectivity and reduce hard abrupt edges between habitat		
	types Destere large patches of hebitat		
-	Restore large patches of habitat		

²² List type of assistance needed: information/education; assessment/planning: BMP design/implementation; regulatory options; project funding; etc.

Issues Associated with Terrestrial Fish and Wildlife Habitat Management	Causes	Positive Benefits	Remedial & Preventative Strategies
	Causes	Benefits	Strategies Strategy: Manage terrestrial fish and wildlife habitat

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Management Options (Indicate with a" $$ " if community has implemented or use a "?" if community is interested)	Barriers To	Community Assistance Needs ²³
	Implementation	Neeas
Options:		
Implement BMPs for forest practices to benefit fish and wildlife (see also the Urban and Community Forestry worksheet)		
Implement BMPs on agricultural lands to benefit fish and wildlife (see also		
the Farmland Protection worksheet, or the AEM program)		
Manage municipal lands with habitat considerations in mind		
 Minimize the edge to interior ratio for forest and grassland 		
interior species ²⁴ (e.g. clear cuts, agricultural fields)		
 Moving regimes that balance grassland bird nesting with 		
recreation and agricultural needs		
 Park land vs. natural habitat (e.g.leave understory) 		
• Presence of rare species (plant and animal)		
 Presence of rare communities 		
 Maintain riparian buffers 		
 Manage for and plant native species 		
Manage municipal highways and rights-of-way with habitat considerations		
in mind (see also the Highway Maintenance worksheet)		
 Provide herpetological tunnels 		
 Place culverts to avoid beaver problems 		
 Mow narrow road shoulders 		
 Control invasives along roads 		
• Erect nest boxes		
 Store salt and de-icing materials properly Segregate waste and it and store a piles from waterial areas 		
 Segregate waste, spoil and storage piles from wetland areas to make sure wetlands are not filled 		
Manage nuisance wildlife in collaboration with New York State Department		
of Environmental Conservation (NYSDEC) Use and keep current information on individuals licensed to		
handle nuisance wildlife		
 Deal with nuisance deer/deer damage by encouraging the 		
public to apply for available permits through NYSDEC ²⁵		
 Encourage local communities to work with NYSDEC to 		
organize a Citizen Task Force (CTF) to set deer population level		
objectives		
We suggest you also complete the CEM Highway Maintenance, Aquatic		
Fish and Wildlife Resource Management, and Land Use Planning Needs		
Worksheets to further assess the issues in your community. Agricultural		
issues may be addressed by using AEM Worksheets.		

 ²³ List type of assistance needed: information/education; assessment/planning: BMP design/implementation; regulatory options; project funding; etc.
 ²⁴ The best way to do this is by increasing the size of natural areas or by minimizing the linear shape of human-created

²⁴ The best way to do this is by increasing the size of natural areas or by minimizing the linear shape of human-created habitats. Small patches typically have a higher ratio of edge to interior habitat than very large patches with the same shape. Conversely, linear patches have a much higher proportion of edge to interior habitat than patches with the same area but more compact shape. Small or more highly dissected patches may provide little or no interior habitat.
²⁵ Deer Management Permits (DMPs) are used to manage deer in large geographic areas during deer hunting seasons.

²⁵ Deer Management Permits (DMPs) are used to manage deer in large geographic areas during deer hunting seasons. Deer Management Assistance Program (DMAP) permits are used to manage deer in small geographic areas, individual properties, or cooperatives during deer hunting season. Nuisance Deer Permits (NDPs) are used to reduce damage problems on individual properties while damage is occurring.

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Community Environmental Management TIER III: TERRESTRIAL FISH AND WILDLIFE HABITAT MANAGEMENT STRATEGY DEVELOPMENT

Terrestrial fish and wildlife habitat management is a complex issue, with many factors contributing to the topic. The following are three strategies for managing terrestrial fish and wildlife habitat and preventing damage to it in communities.

STRATEGY - Protect terrestrial fish and wildlife habitat

Community-Wide

- Inventory and map natural resources, including natural heritage elements, wetlands and streams (see also the Aquatic Fish and Wildlife Habitat Management Worksheet) (preferably electronically and in GIS)
- Develop an open space plan to guide protection and acquisition and include a component that focuses on natural communities and habitats
- Make provisions for conservation easements to protect important habitat
- Work with land trusts
- Adapt taxing policies to promote land conservation
- Use innovative acquisition approaches, such as buying less than fee title (e.g. conservation easements or other development rights, negotiating bargain sales or County tax sales)
- Buy land
- Develop, implement and enforce buffer regulations for local, State and Federal wetlands and hydrologically isolated wetlands (e.g. vernal pools)
- Develop overlay zones with corresponding natural resource protection/limitations on uses within the zones
- Contemplate land use decisions in a landscape context
- Assess and consider cumulative impacts of development on terrestrial resources **Project Level**
- Encourage clustering to maintain habitat and avoid fragmentation, and reduce the potential for nuisance wildlife problems
- Develop standards for environmental review of site plans
- Conduct environmental resource surveys at the appropriate time
- Indicate the presence of wetlands and streams (see also the Aquatic Fish and Wildlife Habitat Management Worksheet) on site plans
- Avoid sensitive and/or important areas during the site planning process
- Prevent the establishment of invasive species during the site planning and construction process
- Provide tax incentives for habitat conservation practices
- Avoid building new roads that increase roadkill and create barriers to wildlife movement

STRATEGY - Restore terrestrial fish and wildlife habitat

- Develop partnerships to restore natural resources
- Promote/advocate/facilitate restoration of native habitats (e.g. stream corridors (see aquatic worksheet), grasslands, mowing regimes, eliminate exotics/invasives
- Reestablish connectivity and reduce hard abrupt edges between habitat types
- Restore large patches of habitat

STRATEGY – Manage terrestrial fish and wildlife habitat

- Implement BMPs for forest practices to benefit fish and wildlife (see also the Urban and Community Forestry worksheet)
- Implement BMPs on agricultural lands to benefit fish and wildlife (see also the Farmland Protection worksheet, or the AEM program)
 - Manage municipal lands with habitat considerations in mind
 - Minimize the edge to interior ratio for forest and grassland interior species²⁶ (e.g. clear cuts, agricultural fields)
 - Mowing regimes that balance grassland bird nesting with recreation and agricultural needs
 - Park land vs. natural habitat (e.g. leave understory)
 - Presence of rare species (plant and animal)
 - Presence of rare communities
 - Maintain riparian buffers
 - Manage for and plant native species
- Manage municipal highways and rights-of-way with habitat considerations in mind (see also the Highway Maintenance worksheet)
 - Provide herpetological tunnels
 - Place culverts to avoid beaver problems
 - Mow narrow road shoulders
 - Control invasive species along roads
 - Erect nest boxes
 - Store salt and de-icing materials properly
 - Segregate waste, spoil and storage piles from wetland areas to make sure wetlands are not filled
- Manage nuisance wildlife in collaboration with New York State Department of Environmental Conservation (NYSDEC)
 - Use and keep current information on individuals licensed to handle nuisance wildlife
 - Deal with nuisance deer/deer damage by encouraging the public to apply for available permits through NYSDEC²⁷
 - Encourage local communities to work with NYSDEC to organize a Citizen Task Force (CTF) to set deer population level objectives

²⁶ The best way to do this is by increasing the size of natural areas or by minimizing the linear shape of human-created habitats. Small patches typically have a higher ratio of edge to interior habitat than very large patches with the same shape. Conversely, linear patches have a much higher proportion of edge to interior habitat than patches with the same area but more compact shape. Small or more highly dissected patches may provide little or no interior habitat.
²⁷ Deer Management Permits (DMPs) are used to manage deer in large geographic areas during deer hunting seasons. Deer Management Assistance Program (DMAP) permits are used to manage deer in small geographic areas, individual properties, or cooperatives during deer hunting season. Nuisance Deer Permits (NDPs) are used to reduce damage problems on individual properties while damage is occurring.

6.12 Aquatic Fish and Wildlife Habitat Management

Environmental Significance Summary:

Aquatic fish and wildlife habitat encompasses many different types of natural features, including stream and river corridors, wetlands, lakes, ponds and reservoirs. Aquatic habitat is not only important to the fish and wildlife that inhabit them, but also to the people around them. The health of this habitat has a real impact on the quality of life, recreational value, and economic benefits in your community. As a result, it is important to maintain necessary habitats in order to maintain individual species, ecosystems, and biodiversity.

In the past century, we have seen a decline in the amount and quality of fish and wildlife habitat. Land use changes are limiting the area available to support populations of species. Human population growth has increased the demand for open, forested or agricultural land to be converted to residential, commercial and industrial uses. As a result, fish and wildlife populations inhabiting these areas have had to move, adapt to the changes, or die out. The lack of understanding of ecosystem function, poor planning, and general indifference have allowed the demand for land use changes to jeopardize this resource.

Community Assistance Summary:

- More fully understand aquatic fish and wildlife habitat management concepts.
- Assess where your community stands relative to education and land use laws that provide for the protection of aquatic fish and wildlife habitat.
- Identify aquatic fish and wildlife habitat management needs.
- Begin to map out an aquatic fish and wildlife habitat management strategy for the future.

Issues Summary:

- Loss of aquatic habitat in streams, rivers, lakes, ponds and reservoirs.
- Loss of spawning areas.
- Loss of feeding & growth habitat.
- Loss of resting & shelter area.
- Loss of winter habitat.
- There are barriers to migration for fish & other organisms in streams and rivers.
- Degraded health of streams, rivers, lakes, ponds & reservoirs diminishing capacity to sustain/support aquatic species).
- Algae blooms and excessive weed growth.
- Degraded wetland/vernal pool health.
- Invasive Species.

Strategies Summary:

- Protect and restore stream and river corridors.
- Protect and restore lakes, ponds and reservoirs.
- Protect and restore wetlands.

Community Benefit Summary:

The biggest piece of the habitat management puzzle is the individual people living, working or recreating in your community. People are directly linked to and are a part of the natural environment. There needs to be a shift from emphasizing resource management to educating people how their actions have a direct impact on the world around them. Simple backyard conservation techniques can enhance and protect aquatic fish and wildlife habitat. Many times, these techniques can save the homeowner money and increase their property values, but they need to be made aware of them in order to reap the benefits.

Tier 2B – Aquatic Fish & Wildlife Habitat Management Worksheet



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Aquatic Fish and Wildlife Habitat Management Tier 2 Worksheet



Community Environmental Management

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Community Environmental Management

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- Aquatic Fish and Wildlife Habitat Management Tier II Worksheet-

Overview

Aquatic fish and wildlife habitat encompasses many different types of natural features, including stream and river corridors, wetlands, lakes, ponds and reservoirs. Aquatic habitat is not only important to the fish and wildlife that inhabit them, but also to the people around them. The health of this habitat has a real impact on the quality of life, recreational value, and economic benefits in your community. As a result, it is important to maintain necessary habitats in order to maintain individual species, ecosystems, and biodiversity.

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In the past century, we have seen a decline in the amount and quality of fish and wildlife habitat. Land use changes are limiting the area available to support populations of species. Human population growth has increased the demand for open, forested or agricultural land to be converted to residential, commercial and industrial uses. As a result, fish and wildlife populations inhabiting these areas have had to move, adapt to the changes, or die out. The lack of understanding of ecosystem function, poor planning, and general indifference have allowed the demand for land use changes to jeopardize this resource.

The Clean Water Act (CWA) (in various sections) directs us to "...restore and maintain the chemical, physical, and biological integrity of our nation's waters," and "to provide for the protection and propagation of fish, shellfish, and wildlife and recreation in and on the water." In the recent past, we have seen many management plans and practices developed to curb water quality impacts. Too often, those plans and practices focused on the chemical integrity of water, and not the physical (habitat) and biological integrity. Looking at resources in a more holistic manner allows integration of the physical and biological quality of water resources. Management plans and practices need to look at the core issue, not symptoms. For example, a stream in your municipality may have problems with bank erosion. Every so often, your highway department is charged with going in and dumping a load of stone to rip-rap the stream bank to get it stable. The rip-rap does not solve the bank erosion problem, but rather puts a band aid on a symptom. The sediment problem may stem from loss of riparian vegetation in the Town upstream, or increased stormwater runoff from a new development nearby. Resolving the core issue by restoring native riparian vegetation in the Town upstream, or managing the runoff before it reaches the stream is what's needed.

It is also important for municipalities to monitor and assess planning, protection, and restoration actions. Too often we make the mistake of doing something on the ground that looks good on paper and then never following through to learn what works, and what doesn't work. Strategies should be implemented holistically on a landscape scale, across political boundaries, if possible. The CEM Assessment process helps you examine not only what is going on in your community, but also in other communities around you that may have an impact on your resources. CEM encourages communities to work together on these issues whenever possible, because fish and wildlife do not recognize intermunicipal borders.

The biggest piece of the habitat management puzzle is the individual people living, working or recreating in your community. People are directly linked to and are a part of the natural environment. There needs to be a shift from emphasizing resource management to educating

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people how their actions have a direct impact on the world around them. Simple backyard conservation techniques can enhance and protect aquatic fish and wildlife habitat. Many times, these techniques can save the homeowner money and increase their property values, but they need to be made aware of them in order to reap the benefits.

In New York State, local governments through their planning and regulatory functions, have the principle responsibility for controlling development activities. This role carries with it the responsibility for ensuring that development activities are undertaken with public health and safety of future inhabitants in mind, and in a manner that is compatible with the protection and enhancement of natural resources, including aquatic fish and wildlife habitat.

The purpose of this worksheet is to assess the nature of habitat loss and degradation in your community and to evaluate the capacity your community has to remediate degraded or lost habitat and to prevent further loss or degradation. The following is intended to provide insight into the evolving subject of aquatic fish and wildlife habitat management.

Summary of Aquatic Fish and Wildlife Habitat Management Practices

The New York State Department of Environmental Conservation's Division of Fish, Wildlife and Marine Resources has developed a framework to address aquatic fish and wildlife habitat issues that integrates planning and implementation to form a cohesive and effective unit. It can be used to address these issues across the landscape using the policy and decision making process. Habitat management is a complex issue, with many factors contributing to the problem. The following framework outlines the main strategies and management options you can use to minimize impacts to aquatic fish and wildlife habitat in your community:

1. Protect Stream and River Corridors

These management options are both structural and nonstructural measures. They aim to protect the structural integrity of the corridor as well as the quality of the habitat. It applies to a wide variety of audiences from homeowners to policymakers.

2. Restore Stream and River Corridors

These management options are both structural and nonstructural measures that serve to mitigate problems that already exist, as well as prevent new problems in the future.

3. Protect Lakes, Ponds and Reservoirs These management measures are largely for homeowners living near these bodies of water. By modifying how they use their land, they can protect aquatic fish and wildlife habitat as well as their property value.

4. Restore Lakes, Ponds and Reservoirs

These are mainly structural measures that can be taken to mitigate problems that already exist, as well as prevent new problems in the future.

5. Protect Wetlands

Wetlands are sponges that in a natural state absorb excess water volume, and filter out pollutants. With increased development, a greater volume of water and pollutants needs to be absorbed and filtered. Unfortunately, with this development usually comes a loss of wetlands and their functionality. This strategy uses education and policy to protect this valuable resource.

6. Restore Wetlands

These are mainly structural measures that can be taken to mitigate problems that already exist, as well as prevent new problems in the future.

How this Worksheet Can Assist your Community in Protecting Aquatic Fish and Wildlife Habitat

This worksheet can be used to help your community to:

- 1. More fully understand aquatic fish and wildlife habitat management concepts,
- 2. Assess where your community stands relative to education and land use laws that provide for the protection of aquatic fish and wildlife habitat.
- 3. Identify aquatic fish and wildlife habitat management needs, and
- 4. Begin to map out an aquatic fish and wildlife habitat management strategy for the future.

For help in filling out this worksheet and technical assistance on aquatic fish and wildlife habitat, it is recommended that you contact your County Soil and Water Conservation District, New York State Department of Environmental Conservation Regional Office or your area's United States Department of Agriculture Natural Resources Conservation Service Conservationist. Most communities do not have an aquatic fish and wildlife habitat management plan. This worksheet can help your community determine its aquatic fish and wildlife habitat management needs.

Technical references available for communities in New York State to learn more about aquatic fish and wildlife habitat are listed below.

• The New York State Department of Environmental Conservation's Division of Fish, Wildlife and Marine Resources includes:

Bureaus

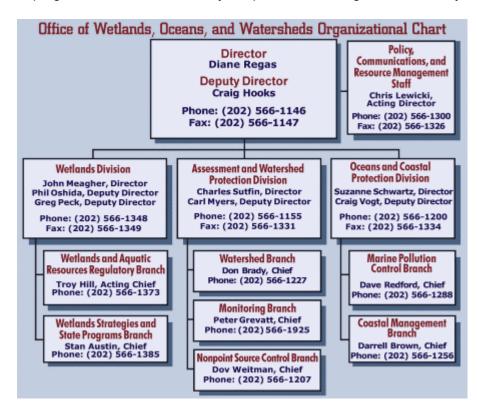
- Fish and Wildlife Services
- Fisheries
- Habitat
- Marine Resources and
- Wildlife

Division Programs

- Hudson River Estuary Program
- Hudson River National Estuarine Research Reserve
- New York Natural Heritage Program

They are in the process of incorporating and emphasizing a holistic, landscape scale program to deliver Division efforts. They strive to work with other Divisions within the Department of Environmental Conservation as well as other agencies, non-governmental agencies and partners to protect, maintain and restore fish and wildlife habitat across New York State. They look beyond political boundaries to deliver their programs on a landscape scale, such as basins and ecoregions across the State. Their web site can be found at: http://www.dec.state.ny.us/website/dfwmr/index.html, or by contacting the New York State Department of Environmental Conservation, Division of Fish, Wildlife and Marine Resources, Bureau of Habitat, 625 Broadway, Fifth Floor, Albany, NY 12233-4756, Phone: (518) 402-8151

- The New York Natural Heritage Program maintains databases on the known and potential locations of rare plants and animals, including those listed by New York State as endangered or threatened, and of significant habitats and vegetation types. For a list of those plants, animals, and habitats which are documented for your assessment area in the Natural Heritage Program's databases, please contact the Information Resources Coordinator, NY Natural Heritage Program, NYS DEC, 625 Broadway, Albany, NY, 12233-4757.
- The United States Environmental Protection Agency's Office of Wetlands, Oceans and Watersheds has a great deal of information available on a variety of wetlands protection issues. Their wetlands information can be found on the web at: http://www.epa.gov/owow/wetlands/, or by telephone according to the directory below.



*Taken from the Environmental Protection Agency's Office of Wetlands, Oceans and Watersheds at http://www.epa.gov/owow/org.html



Community Environmental Management

Aquatic Fish And Wildlife Habitat Management Tier II Worksheet -

Part 1- Community Risk Assessment Factors

The following is a list of strategies many communities have used to improve their ability to manage aquatic fish and wildlife habitat and minimize damage to it. The more factors that apply to your Assessment Area, the less likely you are to have adverse habitat impacts. Please check all of those you feel you are doing in your community.

Please check all that pertain to your community:

- We are protecting stream and river corridors
 - o Maintain undisturbed riparian buffers
 - Establish stream and river setbacks
 - o Develop, implement and enforce floodplain management land use regulations
 - o Implement stormwater management practices
 - Maintain water budget in surface and groundwater (e.g. regulate withdrawals/diversions, no change in pulsing amount and timing)
 - Maintain thermal regime¹ (includes limiting damming and stormwater discharges, and maintain shading)
 - o Maintain in-stream cover by limiting snagging and clearing (logs, sticks, rocks, etc.)
 - Maintain balanced sediment budget
 - o Identify and protect rare, endangered and threatened aquatic species
 - o Maintain natural channel form (e.g. limit gravel mining and hardened banks)
 - Develop a strategy for eliminating exotic species and preventing them from displacing native species
 - Ensure stream/river crossings (bridges/culverts) do not impede fish movement and downstream transport of sediment
- We are restoring stream and river corridors
 - o Replace/install native buffers, including trees
 - Restore natural stream form
 - Mitigate barrier impacts (e.g. remove dams, install fish ladders, breach dams, perform water releases, fix culverts/bridge design to allow for fish movement and downstream transport of sediment)
 - o Implement floodplain management practices
 - o Implement stormwater management practices
 - Restore water budget
 - Restore in-stream habitat
 - o Reduce excess sediment loads
 - o Eliminate or control exotic species

¹ Temperature can be a limiting factor for trout populations. Certain activities (e.g. pond construction, stormwater discharges from impervious surfaces, and removal of riparian vegetation) can all increase stream temperature.

- We are protecting lakes, ponds and reservoirs
 - Prevent nutrient enrichment from onsite waste treatment systems (e.g. septics) and agricultural runoff
 - o Prevent sediments and toxics (e.g. fertilizers, pesticides, oil) from entering stormwater
 - o Maintain littoral (near shore) habitat and associated native aquatic vegetation
 - Maintain the riparian area/shoreline
 - Maintain water budget (e.g. no winter drawdown²)
 - Develop a strategy for eliminating exotic species and preventing them from displacing native species
 - o Minimize overwater structures (e.g. docks)
- We are restoring lakes, ponds and reservoirs
 - Control point and nonpoint sources of pollution (e.g. sediments, toxics, nutrients) from stormwater, onsite systems (septics) and agriculture by implementing BMPs on construction sites, farms, golf courses and lawns
 - o Restore streams flowing into lakes, ponds and reservoirs
 - Soften shorelines (e.g. where possible use native vegetation for streambank stabilization rather than stone, concrete, or sheet piling)
 - Restore natural water budget (e.g. eliminate winter drawdown for vegetative control)
 - Eliminate or control exotic species
 - o Re-establish natural native aquatic vegetation (e.g. reduce aquatic weed control)
 - Establish shoreline buffers
- We are protecting wetlands
 - Develop, implement and enforce buffer regulations for wetlands, including hydrologically isolated wetlands (e.g. vernal pools)
 - Maintain wetland buffers
 - Prevent filling, draining, changing water levels, introducing discharges (e.g. pollutant and direct stormwater discharges) and removing all vegetation (except selective cutting/fuel wood) in wetlands
 - o Establish and implement a wetland education program
 - Develop a brochure to be included with each building permit application or site plan submittal for wetlands education purposes
 - Develop and make available a system for reporting wetlands violations
 - Maintain natural hydrology (no flooding, excavating or draining)
 - Prevent nutrient, toxics and sediment loading to wetlands beyond background levels (do not overload their filtering capacity)
 - Develop a strategy for eliminating exotic species and preventing them from displacing native species
 - Maintain wetland connectivity (e.g. when granting waivers or variances, do not isolate wetlands)
 - Make wetlands maps (State, Federal and local (where applicable)) available to the public, planning board, building inspector and code enforcement officer for review³
 - o Maintain vegetative structure and the associated ecological community
- We are restoring wetlands
 - Restore natural hydrology by plugging ditches and restoring flows
 - Restore native vegetation
 - Remove fill
 - Remove exotic species
 - Establish and maintain buffers
 - o Eliminate runoff, nutrients, toxics and sediments
 - Manage stormwater flows
 - Reestablish connectivity

 $^{^{2}}$ Winter drawdowns are detrimental, as they kill existing native vegetation in the littoral zone. If done early in the Fall they preclude the use of a littoral zone by amphibians. If done later, they can kill overwintering amphibians.

³ A wetland map is not a substitute for a site visit.

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Step 7



nity Problem & Needs Assessment

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Part 2 of this assessment will help to determine how extensive **aquatic fish and wildlife habitat management issues** are in your community and what your community's capacity is for addressing them.

Issues Associated with Aquatic Fish and Wildlife Habitat Management	Causes	Impacts	Remedial & Preventative Strategies
Management Loss of aquatic habitat in streams and rivers YesNo Do you have any knowledge of: Loss of spawning areas Loss of feeding and growth habitat Loss of resting and shelter area Loss of winter habitat Loss of winter habitat	 Causes 1. Removal of gravel from streams (private and commercial). 2. Increased sedimentation and erosion from stormwater, agriculture, road sanding, construction site runoff and cleaning roadside ditches. 3. Altered water flow from barriers, water withdrawal, stormwater, and floodplain alteration. 4. Loss of streamside buffers. 5. Loss of in-stream habitat (e.g. snagging, bulldozing, hardened banks, armoring of stream/river bed). 6. Competiiton from exotic species. 	Impacts Check those impacts that apply:Loss of speciesDecline in populationsDiseaseDecrease in biological diversityChange in community composition	Strategy: Protect Stream and River Corridors

Options: Maintain undisturbed riparian buffers Establish stream and river setbacks Develop, implement and enforce floodplain management land use regulations Implement stormwater management practices Maintain water budget in surface and groundwater (e.g. regulate withdrawals/diversions, no change in pulsing amount and timing) Maintain thermal regime ⁵ (includes limiting damming and stormwater discharges, and maintain shading) Maintain in-stream cover by limiting snagging and clearing (logs, sticks, rocks, etc.) Maintain natural channel form (e.g. limit gravel mining and hardened banks) Ensure stream/river crossings (bridges/culverts) do not impede fish movement and downstream transport of sediment Develop a strategy for eliminating exotic species and preventing them from displacing native species Options: Replace/install native buffers, including trees Restore natural stream form Mitigate barrier impacts (e.g. remove dams, install fish ladders, breach dams, perform water releases, fix culverts/bridge design to allow for fish movement and sediment transport) Implement floodplain management practices Implement stormwater management practices Restore water budget Restore in-stream habitat Restore in-stream habitat Reduce excess sediment loads	Management Options (Indicate with a"√ " if community has implemented or use a "?" if community is interested)	Barriers To Implementation	Community Assistance Needs ⁴
Options:	 Maintain undisturbed riparian buffers Establish stream and river setbacks Develop, implement and enforce floodplain management land use regulations Implement stormwater management practices Maintain water budget in surface and groundwater (e.g. regulate withdrawals/diversions, no change in pulsing amount and timing) Maintain thermal regime⁵ (includes limiting damming and stormwater discharges, and maintain shading) Maintain in-stream cover by limiting snagging and clearing (logs, sticks, rocks, etc.) Maintain balanced sediment budget Identify and protect rare, endangered and threatened aquatic species Maintain natural channel form (e.g. limit gravel mining and hardened banks) Ensure stream/river crossings (bridges/culverts) do not impede fish movement and downstream transport of sediment 		
We suggest you also complete the Mining Worksheet to further assess impacts on your community. We suggest you also complete the Stormwater Management Worksheet to further assess impacts on your community. We suggest you also complete the Flooding Management Worksheet	 Replace/install native buffers, including trees Restore natural stream form Mitigate barrier impacts (e.g. remove dams, install fish ladders, breach dams, perform water releases, fix culverts/bridge design to allow for fish movement and sediment transport) Implement floodplain management practices Implement stormwater management practices Restore water budget Restore in-stream habitat Reduce excess sediment loads Eliminate or control exotic species We suggest you also complete the Mining Worksheet to further assess impacts on your community. 		

⁴ List type of assistance needed: information/education; assessment/planning: BMP design/implementation; regulatory options; project funding; etc. ⁵ Temperature can be a limiting factor for trout populations. Certain activities (e.g. pond construction, stormwater

discharges from impervious surfaces, and removal of riparian vegetation) can all increase stream temperature.

Issues Associated with Aquatic Fish and Wildlife Habitat Management There are barriers	Causes	Impacts Check those	Remedial & Preventative Strategies
There are barriers to migration for fish and other organisms in streams and rivers YesNo	 Dams, weirs, bridges, barriers and small/improperly installed culverts serve as in-stream barriers. Altered water flow from barriers, water withdrawal, stormwater, and floodplain alteration. 	Check those impacts that apply: Loss of species Decline in populations Disease Disease Decrease in biological diversity Change in community composition	Strategy: Protect Stream and River Corridors Strategy: Restore Stream and River Corridors

Management Options (Indicate with a" $$ " if community has implemented or use a "?" if community is interested)	Barriers To Implementation	Community Assistance Needs
Options: Maintain water budget in surface and groundwater (e.g. regulate withdrawals/diversions, no change in pulsing amount and timing) Maintain natural channel form (e.g. no gravel mining or hardened banks)		
Options: Restore natural stream form Mitigate barrier impacts (e.g. remove dams, install fish ladders, breach dams, perform water releases, fix culverts/bridge design to allow for fish movement and sediment transport) Implement floodplain management practices Restore water budget Restore in-stream habitat		
We suggest you also complete the Stormwater Management Worksheet to further assess impacts on your community. We suggest you also complete the Flooding Management		
Worksheet to further assess impacts on your community.		

Issues Associated with Aquatic Fish and Wildlife Habitat			Remedial & Preventative
Management	Causes	Impacts	Strategies
Degraded stream/river health (e.g. diminished capacity to sustain/support aquatic species) YesNo	1. Increased erosion and loading of sediment, toxics and nutrients from stormwater, agriculture, road sanding, construction site runoff and cleaning	Check those impacts that apply: Loss of species Decline in populations Disease	Strategy: Protect Stream and River Corridors
Locations (List):	roadside ditches. 2. Increased water temperature. 3. Altered water flow from barriers, water withdrawal, stormwater, and floodplain alteration.	Fish kills Decrease in biological diversity Change in community composition	Strategy: Restore Stream and River Corridors

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Management Options (Indicate with a" $$ " if community has implemented or use a "?" if community is interested)	Barriers to Implementation	Community Assistance Needs
 Options: Maintain undisturbed riparian buffers Establish stream and river setbacks Develop, implement and enforce floodplain management land use regulations Implement stormwater management practices Maintain water budget in surface and groundwater (e.g. regulate withdrawals/diversions, no change in pulsing amount and timing) Maintain thermal regime⁶ (includes limiting damming and stormwater discharges, and maintain shading) Maintain in-stream cover by limiting snagging and clearing (logs, sticks, rocks, etc.) Maintain balanced sediment budget Identify and protect rare, endangered and threatened aquatic species Maintain natural channel form (e.g. no gravel mining or hardened banks) 		
Options:		
Wanagement worksneet to further assess impacts on your community. We suggest you also complete the Flooding Management		
Worksheet to further assess impacts on your community.		

⁶ Temperature can be a limiting factor for trout populations. Certain activities (e.g. pond construction, stormwater discharges from impervious surfaces, and removal of riparian vegetation) can all increase stream temperature.

Issues Associated with Aquatic Fish and Wildlife Habitat Management	Causes	Impacts	Remedial & Preventative Strategies
Loss of aquatic habitat in lakes, ponds and reservoirs	1. Construction of docks, piers and boathouses.	Check those impacts that apply:	<u>Strategy</u> : Protect Lakes, Ponds and Reservoirs
YesNo	2. Aquatic vegetation control.	Loss of species	
Do you have any knowledge of: Cleaning away habitat including	3. Water level management.	Decline in populations	
logs Water depth – draw down,	4. Increased	Disease	
narrowing near shore habitat Exotics crowding out	sedimentation and erosion from stormwater, agriculture, road	Decrease in biological diversity	Strategy: Restore Lakes, Ponds and Reservoirs
native species Loss of near shore habitat Loss of deep water habitat due	sanding, construction site runoff and inflowing streams.	Change in community composition	
to sedimentation	5. Import of exotic species which displace native species.		
Locations (List):	6. Filling of near and deep shore habitat.		
	7. Bulkheads displace your near shore habitat.		

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Management Options (Indicate with a"√ " if community has implemented or use a "?" if community is interested)	Barriers To Implementation	Community Assistance Needs
Options:		
Options: Control point and nonpoint sources of pollution (e.g. sediments, toxics, nutrients) from stormwater, onsite systems (septics) and agriculture by implementing BMPs on construction sites, farms, golf courses and lawns		
We suggest you also complete the Stormwater Management Worksheet to further assess impacts on your community.		

⁷ Winter drawdowns are detrimental, as they kill existing native vegetation in the littoral zone. If done early in the Fall they preclude the use of a littoral zone by amphibians. If done later, they can kill overwintering amphibians.

lssues Associated with Aquatic Fish and Wildlife Habitat Management	Causes	Impacts	Remedial & Preventative Strategies
Degraded lake, pond, or reservoir health YesNo Algae blooms	1. On site septic systems failing because of soils, density/age of systems, and lack of maintenance. ⁸	Check those impacts that apply: Loss of species Decreased populations	Strategy: Protect Lakes, Ponds and Reservoirs
and excessive weed growth Toxics Locations (List):	2. Increased loading of toxics and nutrients from stormwater, agriculture, roads, inflowing streams and lawns.	<pre>Decline in biological diversity Change in community composition Disease Fish kills</pre>	Strategy: Restore Lakes, Ponds and Reservoirs

⁸ Even septic systems that appear to be functional need to be pumped out approximately every five years to avoid getting solids in the leach field.

Management Options (Indicate with a"√ " if community has implemented or use a "?" if community is interested)	Barriers To Implementation	Community Assistance Needs
Options:		
We suggest you also complete the Onsite Waste Treatment System Management Worksheet to further assess impacts on your community.		
We suggest you also complete the Stormwater Management Worksheet to further assess impacts on your community.		

⁹ Winter drawdowns are detrimental, as they kill existing native vegetation in the littoral zone. If done early in the Fall they preclude the use of a littoral zone by amphibians. If done later, they can kill overwintering amphibians.

Issues Associated with Aquatic Fish and Wildlife Habitat Management	Causes	Impacts	Remedial & Preventative Strategies
Loss and degradation of wetland and vernal pool habitat YesNo	 Filling for development. Increased sedimentation from stormwater, agriculture, road sanding, construction site runoff and inflowing streams. Drainage for agricultural, commercial and residential purposes. Mosquito control. Fragmentation or loss of connectivity. 	Check those impacts that apply: Decreased biological productivity in the food web Loss of natural nutrient cycling Loss of species Decreased populations Decline in biological diversity Change in community composition	Strategy: Protect Wetlands

Management Options	1	Community
(Indicate with a" $$ " if community has implemented or use	Barriers To	Assistance
a "?" if community is interested)	Implementation	Needs
Options:		
Develop, implement and enforce wetland regulations for		
wetlands, including hydrologically isolated wetlands (e.g. vernal pools)		
Maintain wetland buffers		
Prevent filling, draining, changing water levels, introducing		
discharges (e.g. pollutant and direct stormwater		
discharges) and removing all vegetation (except selective cutting/fuel wood) in wetlands		
Establish and implement a wetland education program		
Develop a brochure to be included with each building		
permit application or site plan submittal for wetlands		
education purposes Develop and make available a system for reporting		
wetlands violations		
Maintain natural hydrology (no flooding, excavating or		
draining)		
Prevent nutrient, toxics and sediment loading to wetlands beyond background levels (do nt overload their filtering		
capacity)		
 Develop a strategy for eliminating exotic species and 		
preventing them from displacing native species		
Maintain wetland connectivity (e.g. when granting waivers or variances, do not isolate wetlands)		
Make wetlands maps (State, Federal and local (where		
applicable)) available to the public, planning board, building		
inspector and code enforcement officer for review ¹⁰		
Maintain vegetative structure and the associated ecological community		
Options:		
Restore natural hydrology by plugging ditches and restoring		
flows		
Restore native vegetation		
Remove fill		
Remove exotic species Establish and maintain buffers		
Eliminate runoff, nutrients, toxics and sediments		
Manage stormwater flows		
Reestablish connectivity		
We suggest you also complete the Stormwater		
Management Worksheet to further assess impacts on your community.		

¹⁰ A wetland map is not a substitute for a site visit.

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Issues Associated with Aquatic Fish and Wildlife Habitat Management	Causes	Impacts	Remedial & Preventative Strategies
Degraded wetland and vernal pool health YesNo	 Increased erosion and loading of sediment, toxics and nutrients from stormwater, agriculture, road sanding, construction site runoff and cleaning roadside ditches. Altered water levels. Drainage for agricultural, commercial and residential purposes. Mosquito control (e.g. chemical application) Invasive species displacing native species 	Check those impacts that apply: Decreased biological productivity in the food web Loss of natural nutrient cycling Decreased populations Decline in biological diversity Change in community composition Fish kills Disease	Strategy: Protect Wetlands

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Management Options (Indicate with a"√ " if community has implemented or use a "?" if community is interested)	Barriers To Implementation	Community Assistance Needs
Options:		
 Develop, implement and enforce wetland regulations for wetlands, including hydrologically isolated wetlands (e.g. vernal pools) Maintain wetland buffers Prevent filling, draining, changing water levels, introducing discharges (e.g. pollutant and direct stormwater discharges) and removing all vegetation (except selective 		
cutting/fuel wood) in wetlands		
 Establish and implement a wetland education program Develop a brochure to be included with each building permit application or site plan submittal for wetlands education purposes 		
 Develop and make available a system for reporting wetlands violations 		
 Maintain natural hydrology (no flooding, excavating or draining) 		
 Prevent nutrient, toxics and sediment loading to wetlands beyond background levels (do nt overload their filtering capacity) 		
 Develop a strategy for eliminating exotic species and preventing them from displacing native species Maintain wetland connectivity (e.g. when granting waivers 		
or variances, do not isolate wetlands)		
Make wetlands maps (State, Federal and local (where applicable)) available to the public, planning board, building inspector and code enforcement officer for review ¹¹		
Maintain vegetative structure and the associated ecological community		
Options:		
Restore natural hydrology by plugging ditches and restoring flows		
Restore native vegetation		
Remove fill		
 Remove exotic species Establish and maintain buffers 		
Eliminate runoff, nutrients, toxics and sediments		
Manage stormwater flows Reestablish connectivity		
We suggest you also complete the Stormwater		
Management Worksheet to further assess impacts on your community.		

¹¹ A wetland map is not a substitute for a site visit.

Issues Associated with Aquatic Fish and Wildlife Habitat Management Loss of benefits to	Causes 1. Filling for	Impacts Check those	Remedial & Preventative Strategies <u>Strategy</u> :
streams, rivers, lakes, ponds and reservoirs from loss/degradation of wetlands and vernal pools YesNo	 2. Increased sedimentation from stormwater, agriculture, road sanding, construction site runoff and inflowing streams. 	impacts that apply: Increased flooding and flood damages Decreased water quality	Protect Wetlands
	 Drainage for agricultural, commercial and residential purposes. Mosquito control. Fragmentation or loss of connectivity. 	Decreased erosion and sediment control Loss of aquatic species Loss of recreational opportunities	
			Strategy: Restore Wetlands

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Management Options (Indicate with a" $$ " if community has implemented or use a "?" if community is interested)	Barriers To Implementation	Community Assistance Needs
Options: Develop, implement and enforce wetland regulations for wetlands, including hydrologically isolated wetlands (e.g. vernal pools) Maintain wetland buffers Prevent filling, draining, changing water levels, introducing dischages (e.g. pollutant and direct stormwater discharges) and removing all vegetation (except selective cutting/fuel wood)in wetlands Establish and implement a wetland education program Develop a brochure to be included with each building permit application or site plan submittal for wetlands education purposes Develop and make available a system for reporting wetlands violations Maintain natural hydrology (no flooding, excavating or draining) Prevent nutrient, toxics and sediment loading to wetlands beyond background levels (do nt overload their filtering capacity) Develop a strategy for eliminating exotic species and preventing them from displacing native species Maintain wetland connectivity (e.g. when granting waivers or variances, do not isolate wetlands) Make wetlands maps (State, Federal and local (where applicable)) available to the public, planning board, building inspector and code enforcement officer for review ¹² Maintain vegetative structure and the associated ecological community Options: Restore natural hydrology by plugging ditches and restoring flows Restore natural hydrology by plugging ditches and restoring flows Restore nature hydrology by plugging ditches and restoring flows		

¹² A wetland map is not a substitute for a site visit.

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Last Modified 1/2004

Issues Associated with Aquatic			Remedial &
Fish and Wildlife Habitat		Positive	Preventative
Management	Causes	Benefits	Strategies
Our municipality is concerned	1. At present	Check those	Strategy:
about (please check all that	community is not	impacts that	Protect Stream and
apply):	implementing an	apply:	River Corridors
	aquatic resource		
How to best protect the	management	The	
highest quality aquatic habitat	program and its	preservation	Strategy:
before it gets degraded.	associated plan.	and	Restore Stream and
		enhancement of aquatic	River Corridors
How to prioritize aquatic		resources has	Strategy:
resources for protection.	2. The	a positive effect	Protect Lakes, Ponds
	community is	on the local	and Reservoirs
How we can get the	experiencing	economy and	Strategy:
community and decision	development	property	Protect Wetlands
makers to recognize that high	pressure, but is	values.	
quality aquatic resources	having difficulty		
provide quality of life,	balancing	High quality	
recreational and economic	economic	of life.	
benefits to the community and	development and		
take steps to preserve and	growth and		
protect them.	natural resource	The	
	protection needs	preservation and enhancement of	
Receiving and providing	(including	aquatic	
the best information and	wetlands, flood	resources	
training to people who make	plains and water	positively	
decisions about development	quantity).	impacts fish and wildlife,	
and aquatic resources in our		decreasing the	
community (e.g. contractors,	3. Community	need for costly	
engineers, municipal officials)	does not have	restoration and	
Confusion over local	adequate	remediation.	
authority to address aquatic	resources to		
· · · · · · · · · · · · · · · · · · ·	enforce aquatic	Protection	
resource concerns	resource	and	
How to explain the	protection	enhancement of	
importance of the biological	ordinances.	aquatic	
productivity of wetlands and		resources perpetuates	
the effect it has on our		beneficial	
economy to decision makers		ecosystem	
and the community.		services.	

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Options: Develop, implement and enforce floodplain management land use regulations Identify and protect rare, endangered and threatened aquatic species Options: Implement floodplain management practices Implement stormwater management practices Options: Develop a strategy for eliminating exotic species and preventing them from displacing native species Options: Develop, implement and enforce wetland regulations for wetlands, including hydrologically isolated wetlands (e.g. vernal pools) Prevent filling, draining, changing water levels, introducing dischages (e.g. pollutant and direct stormwater discharges) and removing all vegetartion (except selective cutting/fuel wood) in wetlands Establish and implement a wetland education program Develop a brochure to be included with each building permit application or site plan submittal for wetlands education proposes Develop a strategy for eliminating exotic species and preventing them from displacing native species Maintain wetland connectivity (e.g. when granting waivers or variances, do not isolate wetlands) Make wetlands maps (state Federal and local (where applicable) available to the public, planning board, building inspector and code enforcement officer for review ¹³ We suggest you also complete the Land Use Planning Needs We suggest you also complete the Land Use Planning Needs	Management Options (Indicate with a" $$ " if community has implemented or use a "?" if community is interested)	Barriers to Implementation	Community Assistance Needs
and economic growth in your community.	 Develop, implement and enforce floodplain management land use regulations Identify and protect rare, endangered and threatened aquatic species Options: Implement floodplain management practices Implement stormwater management practices Develop a strategy for eliminating exotic species and preventing them from displacing native species Options: Develop, implement and enforce wetland regulations for wetlands, including hydrologically isolated wetlands (e.g. vernal pools) Prevent filling, draining, changing water levels, introducing dischages (e.g. pollutant and direct stormwater discharges) and removing all vegetation (except selective cutting/fuel wood) in wetlands Establish and implement a wetland education program Develop a brochure to be included with each building permit application or site plan submittal for wetlands education purposes Develop and make available a system for reporting wetlands violations Develop astrategy for eliminating exotic species and preventing them from displacing native species Maintain wetland connectivity (e.g. when granting waivers or variances, do not isolate wetlands) Make wetlands maps (state Federal and local (where applicable) available to the public, planning board, building inspector and code enforcement officer for review¹³ We suggest you also complete the Land Use Planning Needs Worksheet and to further assess the balance of development 		

¹³ A wetland map is not a substitute for a site visit.

DRAFT Last Modified 1/2004 **Community Environmental Management TIER III: AQUATIC FISH AND WILDLIFE HABITAT MANAGEMENT STRATEGY DEVELOPMENT**

Aquatic fish and wildlife habitat management is a complex issue, with many factors contributing to the topic. The following are six strategies for managing these resources in communities.

STRATEGY - Protect Stream and River Corridors

- Maintain undisturbed riparian buffers
- Establish stream and river setbacks •
- Develop, implement and enforce floodplain management land use regulations •
- Implement stormwater management practices
- Maintain water budget in surface and groundwater (e.g. regulate withdrawals/diversions, no change in • pulsing amount and timing)
- Maintain thermal regime¹⁴ (includes limiting damming and stormwater discharges, and maintain • shading)
- Maintain in-stream cover by limiting snagging and clearing (logs, sticks, rocks, etc.) •
- Maintain balanced sediment budget •
- Identify and protect rare, endangered and threatened aquatic species
- Maintain natural channel form (e.g. limit gravel mining and hardened banks) •
- Develop a strategy for eliminating exotic species and preventing them from displacing native species •
- Ensure stream/river crossings (bridges/culverts) do not impede fish movement and downstream transport of sediment
- STRATEGY Restore Stream and River Corridors
 - Replace/install native buffers, including trees •
 - Restore natural stream form •
 - Mitigate barrier impacts (e.g. remove dams, install fish ladders, breach dams, perform water releases, • fix culverts/bridge design to allow for fish movement and downstream transport of sediment)
 - Implement floodplain management practices
 - Implement stormwater management practices •
 - Restore water budget
 - Restore in-stream habitat •
 - Reduce excess sediment loads •
 - Eliminate or control exotic species

STRATEGY - Protect Lakes, Ponds and Reservoirs

- Prevent nutrient enrichment from onsite waste treatment systems (e.g. septics) and agricultural runoff
- Prevent sediments and toxics (e.g. fertilizers, pesticides, oil) from entering stormwater •
- Maintain littoral (near shore) habitat and associated native aquatic vegetation •
- Maintain the riparian area/shoreline •
- Maintain water budget (e.g. no winter drawdown¹⁵) •
- Develop a strategy for eliminating exotic species and preventing them from displacing native species •
- Minimize overwater structures (e.g. docks)

¹⁴ Temperature can be a limiting factor for trout populations. Certain activities (e.g. pond construction, stormwater discharges from impervious surfaces, and removal of riparian vegetation) can all increase stream temperature.

¹⁵ Winter drawdowns are detrimental, as they kill existing native vegetation in the littoral zone. If done early in the Fall they preclude the use of a littoral zone by amphibians. If done later, they can kill overwintering amphibians.

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STRATEGY – Restore Lakes, Ponds and Reservoirs

- Control point and nonpoint sources of pollution (e.g. sediments, toxics, nutrients) from stormwater, onsite systems (septics) and agriculture by implementing BMPs on construction sites, farms, golf courses and lawns
- Restore streams flowing into lakes, ponds and reservoirs
- Soften shorelines (e.g. where possible use native vegetation for streambank stabilization rather than stone, concrete, or sheet piling)
- Restore natural water budget (e.g. eliminate winter drawdown for vegetative control)
- Eliminate or control exotic species
- Re-establish natural native aquatic vegetation (e.g. reduce aquatic weed control)
- Establish shoreline buffers

STRATEGY - Protect Wetlands

- Develop, implement and enforce buffer regulations for wetlands, including hydrologically isolated wetlands (e.g. vernal pools)
- Maintain wetland buffers
- Prevent filling, draining, changing water levels, introducing discharges (e.g. pollutant and direct stormwater discharges) and removing all vegetation (except selective cutting/fuel wood) in wetlands
- Establish and implement a wetland education program
- Develop a brochure to be included with each building permit application or site plan submittal for wetlands education purposes
- Develop and make available a system for reporting wetlands violations
- Maintain natural hydrology (no flooding, excavating or draining)
- Prevent nutrient, toxics and sediment loading to wetlands beyond background levels (do not overload their filtering capacity)
- Develop a strategy for eliminating exotic species and preventing them from displacing native species
- Maintain wetland connectivity (e.g. when granting waivers or variances, do not isolate wetlands)
- Make wetlands maps (State, Federal and local (where applicable)) available to the public, planning board, building inspector and code enforcement officer for review¹⁶
- Maintain vegetative structure and the associated ecological community

STRATEGY – Restore Wetlands

- Restore natural hydrology by plugging ditches and restoring flows
- Restore native vegetation
- Remove fill
- Remove exotic species
- Establish and maintain buffers
- Eliminate runoff, nutrients, toxics and sediments
- Manage stormwater flows
- Reestablish connectivity

¹⁶ A wetland map is not a substitute for a site visit.

6.13 Marina & Recreational Boating

Environmental Significance Summary:

Marinas and recreational boating are very popular uses of coastal waters. The growth of recreational boating, along with the growth of coastal development in general, has led to a growing awareness of the need to protect the environmental quality of our waterways. Because marinas are located right at the water's edge, there is a strong potential for marina waters to become contaminated with pollutants generated from the various activities that occur at marinas, such as boat cleaning, fueling operations, and marine head discharge, or from the entry of storm water runoff from parking lots and hull maintenance and repair areas into marina basins.

Individual boats and marinas usually release only small amounts of pollutants. Yet, when multiplied by thousands of boaters and marinas, they can cause distinct water quality problems in lakes, rivers, and coastal waters. The U.S. Environmental Protection Agency has identified the following potential environmental impacts from boating and marinas: high toxicity in the water; increased pollutant concentrations in aquatic organisms and sediments; increased erosion rates; increased nutrients, leading to an increase in algae and a decrease in oxygen (eutrophication); and high levels of pathogens. In addition, construction at marinas can lead to the physical destruction of sensitive ecosystems and bottom-dwelling aquatic communities.

Water pollution from boating and marinas is linked to several sources. They include poorly flushed waterways, boat maintenance, discharge of sewage from boats, storm water runoff from marina parking lots, and the physical alteration of shoreline, wetlands, and aquatic habitat during the construction and operation of marinas.

Community Assistance Summary:

- Ensure that marinas and ports are designed and constructed to ensure water quality and habitat protection.
- Reduction of the day-to-day impacts of stormwater quality and volume from maintenance activities.
- Require and ensure proper hazardous material handling, transport and storage.
- Require and ensure proper disposal of solid waste.
- Develop and provide public education programs for boaters, marina owners and operators.

Issues Summary:

- Insufficient information on how to design and construct marinas and ports for water quality and habitat protection.
- Known maintenance activity problems.
- Improper Hazardous Material Handling, Transport and Storage.
- Improper Disposal of Solid Waste.
- Marina Runoff polluting waterways.

Strategies Summary:

- Design and construct marinas and ports for water quality and habitat protection.
- Reduce the day-to-day impacts of stormwater quality and volume from maintenance activities.
- Ensure proper hazardous material handling, transport and storage.
- Ensure proper disposal of solid waste.
- Develop and provide public education programs for boaters, marina owners and operators.

Community Benefit Summary:

Proper marina planning and an informed boating public will limit pollution from these sources, promote long-term economic benefits and environmental health, and help recreational boating to remain a fun-filled outdoor experience. Clean boats, clean boating habits, and clean marinas benefit the entire boating community as well as aquatic life.

Tier 2B – Marina & Recreational Boating Worksheet





Community Environmental Management

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* Indicates an anticipated reviewer.





Community Environmental Management

Marinas and Recreational Boating Tier II Worksheet -

Part 1- Community Risk Assessment Factors

The following is a list of strategies many communities have used to improve their operation and maintenance strategies to minimize pollution and other negative impacts from marinas and recreational boating. The more factors that apply to your community, the less likely you are to have adverse water quality impacts. Please check all of those that pertain to your community.

Please check all that pertain to your facility:

- ___ We require and ensure that marinas and ports are designed and constructed to ensure water quality and habitat protection.
- We require the reduction of the day-to-day impacts of stormwater quality and volume from maintenance activities.
- We require and ensure proper hazardous material handling, transport and storage.
- ____ We require and ensure proper disposal of solid waste.
- We have developed and provide public education programs for boaters, marina owners and operators.



Part 2- Community Problem & Needs Assessment Part 2 of this assessment will help to determine how extensive flooding is in your community and what is your community's capacity for addressing flooding issues.

This assessment has not yet been developed. We are consulting experts in the field to make sure our remedial and preventive strategies outlined in Tier III are sound. If they are, we will develop the Tier II accordingly. If you have any questions or comments on the Tier III strategies, please contact Rich Lewis at the New York State Department of Ag and Markets (518) 485-1470.

Community Environmental Management TIER III: MARINA AND RECREATIONAL BOATING MANAGEMENT STRATEGY DEVELOPMENT

Marina management is a complex issue, with many factors contributing to the problem. The United States Environmental Protection Agency has developed the publication "National Management Measures Guidance to Control Nonpoint Source Pollution from Marinas and Recreational Boating" (EPA841-B-01-005, November 2001) that outlines strategies for managing marinas and recreational boating and preventing adverse water quality impacts that may result.

Strategy – Design and construct marinas and ports for water quality and habitat protection

- Design, construct and maintain marinas and associated channels so that they are not deeper than the surrounding navigable channels
- Retrofit facilities with poor circulation (e.g. wave attenuators, mechanical aerators)
- Design, construct and maintain facilities to keep water sections and basins connected and promote flow
- Maximize the benefits of entrance channels to promote flushing
- Promote flow through currents whenever possible
- Establish a hydrologic baseline before designing new or redeveloping marinas
- Model water quality changes for each development scenario
- Maintain an ongoing water quality monitoring program (e.g. rapid bioassessment techniques, chemical analysis)
- Establish a volunteer monitoring and/or cleanup program
- Perform a habitat baseline study before designing new or redeveloping marinas and emphasize awareness of exotic, invasive, threatened or endangered species, as well as functions of importance, such as spawning, nursery, feeding or migration areas.
- Work with interested parties to reclaim waterfront Brownfileds for habitat
- Use low impact development practices to minimize the effect of development on critical environmental areas.
- Use dry stack storage to minimize the area needed for boat storage.
- Preserve wetlands and natural shoreline features for shoreline protection and prevent erosion.
- Use native vegetation for plantings.
- Limit or eliminate use of breakwaters, bulkheads and sea walls, and use riprap instead where structural support is needed.
- Manage boating activities to decrease turbidity and physical destruction of shallow water habitat (e.g. restrict boater traffic in shallow water areas; establish and enforce no wake zones to decrease turbidity, shore erosion and damage in marinas)

Strategy: Reduce the day to day impacts of stormwater quality and volume from maintenance activities

- Perform boat repair and maintenance work inside enclosures that are selfcontained or have closed systems for air and water.
- Where inside workspace is not available, blasting and sanding activities must take place in spray booths or tarp enclosures, and vacuum sanders must be used to collect dust and paint chips.
- Where inside workspace is not available, boat maintenance must take place in designated areas away from water and on impervious pads. No runoff from these operations may enter the water.
- Where any outside work is performed, make sure the area is thoroughly cleaned and debris and waste material is disposed of properly.
- Develop, implement and enforce restrictions on "do-it-yourself" maintenance to prevent water quality impairments.
- Design, construct and maintain BMPs for stormwater management to trap and treat any contaminated runoff from the site.
- Develop and implement a routine maintenance schedule for the facility that includes sweeping maintenance areas and parking lots regularly.
- Install or preserve and maintain buffers between maintenance and parking areas and the water.
- Preserve and remediate wetlands, as they are natural stormwater mitigation areas.
- Develop and implement a system to prevent and react to hazardous materials spills.
- If there are floor drains or catch basins near maintenance activities, seal them for the duration of the maintenance to prevent spills from quickly reaching water supplies.
- Wash boat hulls above the waterline by hand. Where practicable, remove boats from the water and clean them where debris can be captured and treated.
- Where practicable, buy and sell detergents and cleaning compounds that are less toxic.
- Prohibit hull scraping or paint removal while boats are afloat.
- Use and sell only long lasting and low toxicity or nontoxic antifouling paints.
- Minimize the impacts of wastewater from pressure washing.

Strategy: Ensure Proper Hazardous Material Handling, Transport and Storage

- Install and test automatic shutoffs on fuel lines and at hose nozzles to reduce chance of major spillage.
- Retrofit fuel nozzles that have a mechanism to hold the nozzle open during fueling without holding.
- Install personal watercraft floats at fuel docks to minimizing spillage while refueling.
- Develop and implement a testing and maintenance schedule for all tanks, lines and hoses associated with fueling operations.
- Develop and implement a spill monitoring program.
- Train employees to prevent, identify, contain, clean up and report spills.
- Provide easy to read signs at each fueling station, which explain proper fueling, spill prevention and reporting procedures.
- Provide easily identifiable and accessible containment equipment on site in case of spill.
- Write and implement a fuel spill recovery plan.
- Promote the installation and use of fuel/air separators on air vents or tank stems of inboard fuel tanks to reduce the amount of fuel spilled into surface waters during fueling.
- Display easy to read signs at fueling stations to discourage overfilling of fuel tanks.
- At each fueling station, provide absorptive pads and disposal receptacles for people to use to catch splash back and drips while fueling and when replacing the nozzle.
- Post easy to read signs to inform patrons and employees of the benefits of properly maintaining engines for fuel-efficient consumption, clean exhaust and fuel economy. Encourage them to routinely check engines for leaks.
- Develop, implement and enforce a plan for bilge water treatment for employees and patrons.
- Develop a system of checks to make sure all materials from spill cleanup are disposed of according to the law.
- Make sure liquid materials are stored in a place that prevents precipitation from entering the storage area, has enough capacity to contain spills, and does not have drains which would allow spills to travel out of the containment area.
- Store as little hazardous material as necessary on site.
- Provide clearly labeled, separate containers for the disposal of waste oils, fuels and other liquid wastes.
- Dispose of or recycle hazardous materials as per Federal, state and local regulations.
- Perform spill proof oil changes
- Use less toxic materials for maintenance whenever practicable
- If pesticides or fertilizer are used, store and distribute as indicated on the manufacturer's label.
- Prepare and implement a hazardous materials spill recovery plan and update it as operations change.
- Keep adequate spill response equipment on site and clearly labeled.

Strategy: Ensure Proper Disposal of Solid Waste

- Limit or prohibit marina patrons from performing hull maintenance while in the water.
- Prohibit material from hull maintenance activities from entering that water.
- Make sure covered garbage and recycling cans are provided in convenient locations, and that they are clearly labeled.
- Make sure patrons clean up any pet waste and post signs telling them how to dispose of it properly.
- Prohibit patrons from disposing of fish waste in the water.
- Provide fish cleaning stations and covered garbage cans.
- Compost fish waste, or collect fresh waste and sell as chum.
- Encourage catch and release fishing, reducing the amount of fish waste.
- Install pumpout facility compatible with the facility's needs (e.g. fixed point systems, dump stations for portable toilets, portable systems, dedicated slipside systems)
- Provide pumpouts at reasonable times and at a reasonable cost.
- Keep pumpout stations clean and easily accessible.
- Train staff to maintain pumpout stations and recognize failures or emergencies.
- Provide adequate restrooms on shore.
- If no pumpout facilities are available, declare the marina a "no discharge area".
- Make sure patrons clean up any pet waste and post signs telling them how to dispose of it properly.
- Post signs asking patrons not to feed waterfowl and other wildlife.
- Develop, adopt and enforce a policy to prohibit the use of Y-valves on boats and inland waters.
- Maintain a dedicated fund and issue a contract for pumpout and dump station repair and maintenance (applies to government-operated marinas, pumpout stations, and dump stations only).
- Regularly inspect and maintain sewage facilities.
- Disinfect suction connections on pumpout stations to prevent pathogen transfer.
- Maintain convenient, dry, clean and pleasant restroom facilities to encourage their use.

Strategy: Develop and Provide Public Education Programs for Boaters, Marina Owners and Operators

- Use signs to inform marina patrons of appropriate clean boating practices.
- Establish bulletin boards for environmental information and idea sharing
- Promote recycling and trash reduction programs
- Hand out pamphlets or fliers, send newsletters, and add inserts to bill mailings with information about how recreational boaters can protect the environment and have clean boating water
- Organize and present enjoyable environmental education meetings, presentations and demonstrations.
- Educate and train marina staff to do their jobs in an environmentally conscious manner and to be good role models for marina patrons
- Insert language into facility contracts that ensure tenants use certain areas and clean boating techniques when maintaining their boats. Use an environmental agreement that ensures that tenants will comply with the marina's best management practices.
- Have a clearly written environmental best management practices agreement for outside contractors to sign as a precondition to working on any boat at the marina.
- Participate with an organization that promotes clean boating practices, and which can help implement and enforce these strategies.
- Provide MARPOL placards to boaters.
- Storm drain stenciling
- Establish and educate marina patrons about rules governing fish cleaning.
- Educate boaters about good fish cleaning practices.
- Provide information about local waste collection and recycling programs.
- Hold clinics on safe fuel and bilge maintenance.
- Teach boaters how to fuel to minimize spills.
- Stock phosphate-free, nontoxic cleaners and environmentally friendly products.
- Place signs in water and label charts to alert boaters about sensitive habitats.